1	THE PRINCE GEORGE'S COUNTY PLANNING BOARD OF
2	THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION
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5	7. DSP-22001 MCDONALD'S AGER ROAD
6	Planning Board Meeting, Item 7
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8	TRANSCRIPT
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10	PROCEEDINGS
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12	COUNTY ADMINISTRATION BUILDING
13	Upper Marlboro, Maryland
14	January 16, 2025
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Τ	BEFORE:	
2	PETER A. SHAPIRO, Chairman	
3	DOROTHY F. BAILEY, Madam Vice-Chair	
4	A. SHAUNISE WASHINGTON, Commissioner	
5	MANUEL GERALDO, Commissioner	
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7		
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## PROCEEDINGS

CHAIRMAN: All right. Commissioners, we going to move on to what I believe is the last item on our agenda —item 7. Commissioners, anybody need a break? 15-minute break? Would it be helpful or should we just proceed?

MADAM VICE CHAIR: Proceed.

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CHAIRMAN: Proceed. Okay. All right. So we're item 7 on the agenda. This is detailed site plan DSP-22001 McDonald's Ager Road. To note, this item was continued from the Planning Board meeting of November 21, 2024. Mr. Gibbs will be representing the applicant. Ms. Gomez Rojas will be giving the staff presentation. We have a number of folks who signed up to speak. This is an evidentiary hearing, so I'll be certain to spare folks (indiscernible) time. to remind folks that as this is a continuation, this is a limited scope to three issues and only three issues. I am sure there will be lots of thoughts and comments. I'm going to be fairly strict around keeping us focused on what is pertinent to today's hearing. This has been going on for a while, so again, vehicular and pedestrian circulation in the shopping center is one of the reasons why we continued this, preserving the buffer area near the historic property, and the third one was incorporating elements of the historic nature of the area. Those were three things that we were limiting this continued hearing to. We'll hear from staff.

There may be questions for staff. Questions for staff can
be from Board, from us, from the applicant, or from
opposition. Again, questions are relevant to the subject

4 matter of the presentation.

MR. GIBBS: Mr. Chairman?

CHAIRMAN: Yes.

MR. GIBBS: Yes, my apologies. Edward Gibbs on behalf of the applicant. I have a question relative to a point of order.

CHAIRMAN: Yes, sir.

MR. GIBBS: Yesterday, I listened to the entire video presentation from the last hearing, which was November 21st. At the conclusion of that hearing, as Chair, Chair Shapiro, you indicated that first of all, all the Planning Board members articulated their concerns, and they were synthesized to be exactly what you just mentioned. At the conclusion of the hearing, you indicated that when we come back on January 16th, we will have a presentation from the staff addressing these issues. Cross-examination of the staff would be allowed. We would then proceed to summarization comments by opposition and then summarization comments by the applicant. Am I hearing now that that's going to change and that full testimony is going to be allowed?

CHAIRMAN: No, let me go -- let me play through

how what I -- how I expect this is going to be run, and then you tell me, Mr. Gibbs, if there's something that feels like it didn't jive with it, and Ms. Coleman, you can weigh in on that too. So the plan is there'll be the staff presentation on these -- on the limited scope. There may be questions for staff, as there often is, questions for the Board, but allow for questions from the applicant or opposition.

Again, limited to the subject matter of the brief or

MR. GIBBS: Yeah.

presentation.

CHAIRMAN: And then, Mr. Gibbs, then you'll have the opportunity for your testimony presentation limited to these three issues. There may be questions for you or cross, and then we'll hear from the opposition on these issues. That's the process that we've laid out. Then, there'll be an opportunity for rebuttal and summation, and you'll have the last word.

MR. GIBBS: Okay.

CHAIRMAN: Does that meet your (indiscernible)

MADAM VICE CHAIR: That's not what was said at the conclusion of the hearing. What was very clearly articulated was cross-examination and staff would be allowed and then summation and nothing more. So now we're taking testimony which impacts preparation. So I mean --

CHAIRMAN: Let me weigh in on that. Ms. Coleman,

I'm trying to make sure I understand the distinction between what Mr. Gibbs is saying and what we're proposing here.

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MS. COLEMAN: Well, not to speak for Mr. Gibbs, but it seems that he is saying that he was hindered in his preparation because he thought that there was not going to be any additional testimony. While this is not a court that's bound by the same procedural order as strictly as what Mr. Gibbs is requesting, it's designed to allow the community to be a participant in the process, and the Board's rules of procedure state that an objection of testimony should only be sustained for the most compelling reasons in order to provide a wide latitude to a witness, and this suggests that the board's position is one which stresses the importance that a witness be heard. Matter was continued for the Board to receive additional information regarding three specific issues, and as such, my recommendation would be that the Board receive any relevant information limited to those three issues.

CHAIRMAN: Thank you. Mr. Gibbs, I mean, do you feel that this -- in terms of your preparation, do you feel that this puts you in a position where you would prefer that we continue this?

MR. GIBBS: I don't want a continuance anymore,
Mr. Chairman. I just want to complete this case. And
believe me, it hasn't been my effort to prohibit testimony.

Obviously, we've had almost 10 hours of this case on the previous dates. So we -- quite frankly, are at one with the staff report, but given that there will be some testimony, I will certainly call my traffic expert and my civil engineer who prepared the revisions to the plans to just make some summary comments, but -- so I'm prepared to go forward. I would also interpose an objection to the 50 pages of material submitted by Mr. Smith. None of it addresses the three issues that we continued the case for and that staff has come back with. It consists of more material on climate change, more material on allegations relative to unhealthy food options at fast foods, impacts of drive-thru lanes --CHAIRMAN: Mr. Gibbs, I'm going to cut you off there. You can save that for your -- when you're bringing your testimony. And that's for us to determine what is or isn't relevant. I mean, I hear you loud and clear. I'm not disagreeing with you. I'm just saying now's not the time for it.

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MR. GIBBS: Okay. Great. Thank you very much. Appreciate it.

CHAIRMAN: Thank you. All right. So folks, we're going to go as described in our presentation. Again, this is a limited scope. I'm going to reiterate what this is —the vehicular and pedestrian circulation in the shopping center, preserving the buffer area near the historic

property, and incorporating elements of the historic nature of the area. Those are the three pieces that are before us.

And I will be strict -- stricter -- but strict to make sure that that's what we focus our testimony on. And colleagues, I would ask you to be mindful of that, too, and I'll work to -- I'll do the same -- work to not bring up questions that stray too far from that, because that won't help the process. So with that, we'll start with staff.

MS. GOMEZ ROJAS: Good morning. I'm doing a quick sound check.

CHAIRMAN: Yes. Ms. Gomez, we can hear you.

MS. GOMEZ ROJAS: Okay. Good morning, Mr. Chair and members of the Planning Board. For the record, I am Natalia Gomez, presenting item 7, DSP22-001 (sic) title McDonald's Ager Road, which proposes the development of an eating and drinking establishment with drive-thru service in an integrated shopping center. This case is continued from November 21, 2024, for a limited scope analysis, as the Chair mentioned, in three specific areas, which are further outlined in the second addendum to the staff report, and they include vehicular and pedestrian circulation in the shopping center, preservation of the buffer yard adjacent to the historic site, and markers or other historic elements on the subject site. Next slide please. The first item review by staff is pedestrian circulation. This slide shows the

estimated pedestrian circulation throughout the shopping center, and the proposed eating and drinking establishment, in which pedestrians may navigate through drive aisles, sidewalks, or crosswalks. Next slide please. To reduce the speed of entering vehicles and protect pedestrians from exiting one side -- exiting on-site traffic, high visibility traffic calming elements are proposed within the site. shown in this slide, additional pavement markings, crosswalks highlighted in red, and speed bumps highlighted in green were added near the driveway entrances and along the drive aisle to the south of the proposed building. improve access and connections to the shopping center, including the proposed standalone pad site building, additional street crosswalks are planned at several key locations. They are shown in blue dotted lines here in this line. The applicant also proposed one additional mid-block crossing of Van Buren Street directly into the parking lot. However, DPIE does not support the proposed mid-block crossing, citing safety concerns. Instead, DPIE recommends installing a high visibility crosswalk at the intersection of Van Buren and Ager Road, where the intersection is controlled by a stop sign. Staff agrees with DPIE's determination. Next slide please. Next slide. This slide shows an analysis of the vehicular circulation and potential navigation conflicts within the site,

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particularly in the entrances closer to the proposed drivethru. In addition to the pavement marking and speed bumps, and to enhance safety and navigation for drivers, additional traffic signage has been proposed to alert vehicles about pedestrian circulation patterns and vehicular patterns, and one-way traffic throughout the parking and drive thru area. This traffic signage includes signs for stop, do not enter, right turn only, and not pedestrian access. They are all reflected in the slide shown here. Next slide please. queuing analysis submitted by the applicant for the drivethru lane portion of the proposed development allows for approximately 12 to 14 vehicles in the double drive-thru lanes from the order lane to the drive-thru entrance and additional spaces available to accommodate six more vehicles between the pickup window and the order board. This slide here shows that according to Section 27-274(C)(vi) of the prior zoning ordinance, the design of the drive-thru does not conflict with the circulation patterns or pedestrian access shown before. Next slide please. On December 20, 2024, the planning department, the applicant, and the State Highway Administration held a meeting to discuss the proposed plans on the right (indiscernible) of MD 410 or East-West Highway and any potential impact to the proposed DSP. During the meeting, it was determined that the modifications proposed by the SHA would not have any impact

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on the landscaping plans outlining the current application. As shown in this concept plans provided by the State Highway Administration, which I want to emphasize that they are only currently on design phase. These are not definitive plans. They show a portion of the frontage of the site that will be impacted by the sidewalk widening along East-West Highway. The construction of an ADA ramp is also included and a crosswalk at the intersection of Van Buren Street and East-West Highway. The State Highway Administration also confirmed during the meeting that they have no additional comments on the subject application, nor are requesting the elimination of any existing driveway access. And lastly, they are in support of an additional pedestrian sidewalk connection to the eastern portion of the site. Staff from the transportation planning section is also available to answer any questions related to the SHA-associated plans shown here or any vehicular pedestrian circulation questions. Next slide, please. The applicant withdrew the request for departure from designing standards DDS 23-001. Therefore, the DSP must conform to Section 4.7 of the 2010 Landscape Manual, which requires a type D buffer yard along the eastern property line adjacent to the historic site. The applicant submitted a revised landscape plan, which is in compliance with the required buffer yard existing -sorry, the buffer yard using existing and proposed plantings

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pursuant to Section 4.7 of the Landscape Manual. However, to comply with crime prevention through environmental design principles regarding surveillance and minimizing blind spots that could facilitate illegal activities, staff recommend trimming any low hanging branches of existing trees to create a minimum clearance of height -- sorry, to create a minimum clearance height of eight feet. As previously stated, the feasibility of trimming trees will depend on their health and species. Next slide, please. In response to the Planning Board's request to highlight the historic features of the area, the applicant has committed to design and install posters in English and Spanish within the eating and drinking establishment. These posters will highlight the unique historical features and significance of the area, providing patrons with a deeper appreciation of the locals' rich heritage. All the findings presented here and additional recommended conditions are listed in the second addendum to the staff report. The second addendum also notes those conditions which are no longer relevant from the original staff report and the first addendum, due to the planned revision that has been made. As a matter of housekeeping, staff would like to correct the tiny typo on page 5 of the second addendum. Staff recommend updating the last line in page 5 as I will read into the record. After reviewing the revised plans and additional information

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1 submitted by the applicant, staff determined that the 2 following conditions listed in the staff report are no 3 longer applicable: 1C, 2A, 2C, and 3B. 4 COMMISSIONER WASHINGTON: 5 MS. GOMEZ ROJAS: It's not 3C. 3B. 6 recommends the Planning Board adopt the findings listed in 7 the staff report and the first addendum as further modified 8 by the second addendum to the staff -- to the Technical 9 Staff Report and approve DSP22-001 (sic) and TCP2-004-2024 10 with the conditions found in the staff report and the first 11 addendum and then as further modified by the second 12 addendum. This concludes the staff presentation. Thank 13 you. 14 CHAIRMAN: Thank you, Ms. Gomez. I'll turn to 15 first the Board to see if you have any questions for staff 16 on the presentation that you just heard. 17 BOARD MEMBER: Yeah. Just to clarify, question 18 for staff. Could you please restate the conditions you said 19 that are no longer applicable. I believe in the first 20 agreement. 21 MS. GOMEZ ROJAS: Yes. The conditions that are no 22 longer applicable from the staff report are conditions 1C,

BOARD MEMBER: B. That was the change from C to - got it. Thank you, Ms. Gomez. That's it, Mr. Chairman.

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2A, 2C, 3A, and 3B.

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    And you're muted Mr. Chairman.
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              CHAIRMAN: Thank you. Commissioners, any other
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    questions for staff at this point? No other questions.
    We'll turn to the applicant. Do you have any questions for
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    staff at this point?
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              MR. GIBBS: No, I do not. We are in support of
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    the second addendum to the staff report and all of the
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    conditions, including the revision, to include 3B and not
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    3C. I don't think there is a 3C. Thank you.
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              CHAIRMAN: Okay. Thank you. And then we'll turn
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    to the opposition. I see Mr. Smith. There may be other
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    folks as well. Ms. Coleman, help me with this. If Mr.
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    Smith is crossing -- has questions for staff. Do I need to
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    swear him in at this point?
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              MS. COLEMAN: For convenience, yes. I would swear
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    him in, even though it's a cross. And probably his oath is
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    still good from the last hearing, but just so everyone's
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    clear, you might want to just get that out of the way now.
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              CHAIRMAN: Mr. Smith, can you raise your right
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    hand, sir?
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              MR. SMITH: Are you asking me to swear? Is that
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    what's going on?
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              CHAIRMAN: Yes. Can we swear at each other for a
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    few minutes?
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MR. SMITH: Yeah. Let's go. All right.

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              CHAIRMAN: If you could raise your right hand. Do
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    you solemnly swear or affirm that this testimony will be the
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    whole truth and nothing but the truth?
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              MR. SMITH: I do. It's just cross, not testimony,
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    but yes.
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              CHAIRMAN: Okay. So if you have a cross for staff
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    on the presentation that you just heard.
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                         Yeah. Just a couple questions.
              MR SMITH:
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    it's -- I just want to understand how the pedestrian access
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    analysis was done. Did it rely on just 20 cars total
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    queuing the 14 and the order line and the 6 in the window
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    pickup line? And my question is did it stop at 20 or what
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    happens if more than 20 cars are queued at this site? How
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    does that affect on-site circulation of cars and of
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    pedestrians or bicyclists?
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              CHAIRMAN: Ms. Gomez, are you prepared to answer
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    that or do you is there a transportation staff that might be
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    able to chime in?
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              MS. GOMEZ ROJAS: Yes. I will defer the question
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    to Ben from transportation section.
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              CHAIRMAN: Mr. Patrick.
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              MR. PATRICK: Good morning. Just doing a sound
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    check.
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              CHAIRMAN: We can hear you fine.
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              MR. PATRICK: Great. I'm sorry. Could I have the
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question repeated, please?

CHAIRMAN: Mr. Smith, if you could repeat for Mr. Patrick.

MR. SMITH: Yeah, I just want to make sure I understand how the on-site circulation analysis was done. This was, as Ms. Rojas mentioned, that it looked like there was capacity for 14 cars in the two order window lines and then 6 cars to the pickup window line. It looks like it topped out at 20. Was there any analysis done or consideration given to if there were more than 20 cars queued and extends a bit deeper into the parking lot? How does that affect vehicular circulation and bike ped circulation on the site, as well as how would it affect cars coming off of Ager onto the site? Could it cause some conflicts there if there's a longer queue?

MR. PATRICK: So in regards to pedestrian circulation, I think the largest part of the analysis we included this time was the circulation plan that came out there. You're describing we have shown from the order window -- thank you. We've shown queuing in the drive-thru, both lanes of the drive-thru, and sort of the receiving that comes around by the dumpsters -- that comes out there. What you're speaking to is that there are the capacity for 20 vehicles in total from that order window back to be stored. And I guess to finalize your question, had there been

1 additional queuing that would back up further into the 2 areas, we did not show that graphically in the exhibit, no. 3 MR. SMITH: You didn't show it, but was there any 4 -- was there any analysis or thought given to what happens 5 if there is a longer queue? I mean, this --6 (Simultaneous conversation) 7 MR. SMITH: Are you taking that as a no? Okay. 8 Yeah, I mean, I don't want to speak for CHAIRMAN: 9 Mr. Patrick, but I'm hearing no, but, you know. Yes or no, 10 did you did you look at what it would be like if there was 11 more than the 20? 12 MR. PATRICK: No. 13 CHAIRMAN: Okay. All right. Mr. Smith, other 14 questions? 15 MR. SMITH: Yes. So there's a somewhat 16 significant change to the landscape plan, and, you know, we 17 welcome the fact that fewer trees will be destroyed on the 18 site. How does it -- how does that affect the total area of 19 impervious surface and how might it -- I'm assuming there's 20 an interplay between the landscape plan and the stormwater 21 management plan. Is it possible that the applicant should 22 come back with a revised stormwater management plan now that 23 they've changed their landscaping plan so significantly? 24 CHAIRMAN: Ms. Gomez, would that be you or

environmental or -- and again, you know, focused on the --

what your presentation was related to this, but do you have an answer for Mr. Smith?

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MS. GOMEZ ROJAS: Right. So the stormwater plan is not part of this scope hearing. We already submitted enough information regarding that item. But according to the landscape plan, there are the -- the reduction of trees are going to be minimal, almost nothing. What we are requesting -- we are not, just to clarify, we're not requesting any cutting trees. We are requesting to trimming any low hanging branches. We are not requesting the cutting of trees. In fact, the buffer that is now set that they need to comply with now that subject to Section 4.7. will be using existing and proposed plantings. mixture of both. Hope that answered your question.

CHAIRMAN: Thank you, Ms. Gomez. Mr. Smith? MR. SMITH: Not really, but yeah, I just -- I'm assuming that there's a there's some sort of interplay between the landscaping plan and the stormwater management plan, and my question was, now that the stormwater -- the landscaping plan is being changed, and again, we welcome less tree destruction, might that necessitate a revised stormwater management plan?

CHAIRMAN: Ms. Gomez said that's not part of this. MR. SMITH: Yeah, she said it's not part of the

25 scope of the of the continuance, but it's kind of a

1 different question. But thank you. 2 CHAIRMAN: Other questions you have, sir? 3 UNIDENTIFIED SPEAKER: I understood it 4 differently. I understood it that there's no trees that are 5 going to be displaced. They're going to only be trimmed. 6 So I don't know what the relationship would be between that 7 and the stormwater management, Mr. Smith. That's what --8 MR. SMITH: I'm not going to get into testimony. 9 UNIDENTIFIED SPEAKER: No, that's what Ms. Gomez 10 said. 11 MR. SMITH: As an interested party who thinks 12 about these things a little bit, I was saying, well, it 13 seems like these two things interact, you know, take the 14 whole the site holistically. If one thing changes, should 15 the other thing change? That's all. 16 CHAIRMAN: All right. Thank you. 17 MR. SMITH: Thank you. 18 CHAIRMAN: No other questions. Anyone else in 19 opposition have questions for staff? All right. 20 will move to the applicant. And Mr. Gibbs, you -- again, 21 this is limited to the three issues of the hearing, and the 22 floor is yours. You're on mute, sir. 23 MR. GIBBS: I am going to ask for some comments 24 briefly by Mr. Nick Speach and Mr. Michael Lenhart. Mr. 25 Speach will go first.

1 CHAIRMAN: All right. And Mr. Gibbs, I'm going to 2 remind you, just like I am everybody here, the folks who 3 you're asking to speak are going to be speaking just to 4 these items that are part of the limited scope hearing, 5 correct? 6 MR. GIBBS: You may rest assured they will. 7 CHAIRMAN: All right. Thank you. And I'm going 8 to swear in folks as well, even if you've already been sworn in before. So who do we have? We have Mr. Speach and who? 10 MR. GIBBS: Mr. Lenhart. 11 CHAIRMAN: Mr. Lenhart. Mr. Lenhart, can you pop 12 on too, save me some words? If both of you could raise your 13 right hands. Do you solemnly swear or affirm that the 14 testimony that you present will be the whole truth and 15 nothing but the truth? 16 MR. SPEACH: We do. 17 CHAIRMAN: Okay. Consider both -- you're both 18 under oath. We'll start with Mr. Speach. I believe that's 19 what you said, Mr. Gibbs, correct? 20 MR. GIBBS: Yes. That's correct. Thank you very 21 much. Mr. Speach, you are, in fact, the applicant's civil 22 engineer with Bohler Engineering in this case, correct? 23 MR. SPEACH: That is correct. 24 MR. GIBBS: And you have testified previously in 25 these proceedings, correct?

1 MR. SPEACH: That's correct. 2 MR. GIBBS: And you have been present for all of 3 the proceedings which have gone before us, leading us to 4 today? 5 MR. SPEACH: All of them, except for one. One of 6 my colleagues filled in for me at the last hearing as I was 7 out of town. 8 MR. GIBBS: Okay. Thank you. Now subsequent to 9 the last hearing, did you and your firm prepare revised 10 drawings, which, number one, incorporated the site plan 11 changes recommended by staff in their first addendum, which 12 was considered at the November 21st hearing, and number two, 13 add additional vehicular and pedestrian safety elements? 14 MR. SPEACH: We did. Yes. 15 MR. GIBBS: And did you and your firm consult with 16 staff at the Park and Planning Commission in the preparation 17 of these revisions? 18 MR. SPEACH: We did. Multiple times. 19 MR. GIBBS: And the document that has been 20 presented by staff today on the screen from which Ms. Gomez 21 Rojas made her presentation, in your opinion, does that 22 accurately reflect the changes which you made? 23 MR. SPEACH: It does. I think staff did a great 24 job presenting it, and I don't think they left anything out.

MR. GIBBS: And within your realm of expertise as

a civil engineer, looking at that -- at those changes in your -- do you have an opinion as to whether or not they further enhance both vehicular and pedestrian safety on site?

MR. SPEACH: I do. You know, I believe that with more pronounced crosswalks, sidewalks, safety features such as stop bars, painting on the surfaces, speed bumps, it definitely will enhance the safety, pedestrian and vehicular.

MR. GIBBS: And at the last hearing, the written

-- this is relative to controlling pedestrian activity on

site. The chairman made a comment relative to the condition

of fencing. Did your revisions to the plan actually include

the addition of another fence in order to further control

any access into the center from the loading zone?

MR. SPEACH: Sure. Additional fencing is shown on the plan, yes, as well as signage to limit pedestrian, I guess, access to the loading area behind the building. I also would add that there were some parking spaces that were behind the building, and so in order to keep folks that are parking in those spaces from traversing the majority of the site behind the buildings, an additional crosswalk was added back there as well to direct pedestrians directly to the McDonald's, further enhancing safety.

MR. GIBBS: Okay. Thank you very much. No

further questions.

CHAIRMAN: Thank you, Mr. Speach. Ms. Coleman, if there's cross at this point, or do we hear from Mr. Lenhart? What's going to make the most sense?

MS. COLEMAN: At this point, Chair.

CHAIRMAN: Okay. All right. So Commissioners, any questions for Mr. Speach?

COMMISSIONER WASHINGTON: I have one question, Mr. Chair. I'm looking at the circulation for the drive-thru, and is there going to be any signage for when the vehicles on the outer -- outer lane have to cross over into the other lane to get to -- to -- to do the pickup? Am I making sense?

MR. SPEACH: I understand what you're saying.

Absolutely. There's striping on -- on the drive-thru lanes themselves to -- to direct traffic. So yes, there will be some additional measures so that folks will know how to merge there.

COMMISSIONER WASHINGTON: Okay. Because I'm just thinking in terms of the way people sometimes do the -- the roundabouts in the County and they kind of like -- everybody tries to be first. That's what -- and I was wondering if there would be some sign -- sort of sign that said, you know, every other car or one car goes and then one from the other lane -- car goes. You know what I mean?

MR. SPEACH: Sure. And I think, like I said, the striping on the pavement certainly will help that. I think also -- and it gets into operations -- but the way orders are taken, not done at the same time, which allows the cars to differentiate which one pulls forward next.

COMMISSIONER WASHINGTON: Okay. Thank you.

CHAIRMAN: Thank you. Commissioners, any other questions for Mr. Speach, Mr. Gibbs at this point? If not, I'll turn to the opposition, Mr. Smith, or others -- parties in opposition. Mr. Smith, I know you've been taking the lead on this. Mr. Smith, questions for Mr. Speach or Mr. Gibbs? You're on mute.

MR. SMITH: Yeah. Sorry about that. Essentially the same question I asked staff. Looks like the analysis topped out at 20 cars in the queue between the two different segments of the queuing. Did your firm take a look at what happens if the queue is longer than that? I mean, I appreciate that an effort has been made.

MR. GIBBS: Objection. It's beyond the scope of his testimony, but it will be a proper question for Mr. Lenhart in just a second.

MR. SMITH: Well, let me ask the question a different way, Mr. Gibbs. Thanks for your objection.

CHAIRMAN: Mr. Smith, if he objects, I'm the one who determines whether it's appropriate or not.

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MR. SMITH: Right.
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              CHAIRMAN: So I actually agree with Mr. Gibbs. I
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    think that this is more of a question for Mr. Lenhart, who
    has done all the traffic analysis. So if there's a piece of
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    this that you feel is appropriate to what Mr. Speach
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    testified to, feel free, but I know where you're going
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    because I've heard the question before, and (indiscernible)
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    Mr. Lenhart.
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              MR. SMITH: I'll just -- I'll just reframe it. I
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    appreciate the effort made here as somebody who doesn't
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    drive very much. I bike and walk most of the most of the
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    places I go. Did your design consideration assume no more
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    than 20 cars in a queue?
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              MR. SPEACH: Our design consideration, we assume
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    20 cars in the queue. That is correct.
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              CHAIRMAN: Okay. Thank you. Thank you, Mr.
17
    Smith. Mr. Gibbs.
18
              MR. SMITH: Maybe a quick follow up. Just in your
19
    professional opinion, if the queue is longer than that, how
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    -- does that somehow undermine the effectiveness of some of
21
    these safety features? Could it?
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              MR. GIBBS: Objection. Objection again.
23
    reason.
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              CHAIRMAN: That's going to be a Mr. Lenhart
25
    question, Mr. Smith.
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              MR. SMITH: I thought that Mr. Speach was the
2
    safety expert. That's why I asked him. Thanks.
3
              CHAIRMAN: Understood. All right, Mr. Gibbs, to
4
    you.
5
              MR. GIBBS: Yes. Mr. Lenhart, for some brief
 6
    questions. Mr. Lenhart, are you ready?
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              MR. LENHART: Yes, I'm ready when you are.
8
              MR. GIBBS: Okay. Great. So Mr. Lenhart, have
9
    you been present during all of the testimony and all of the
10
    prior sessions of the Planning Board in this case?
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              MR. LENHART: Yes, I have.
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              MR. GIBBS: And did you testify at the initial
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    hearing before the Planning Board in October?
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              MR. LENHART: I did.
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              MR. GIBBS: And did your testimony at that time
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    indicate in your opinion that the application was in
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    conformance with relevant provisions of Sections 27-281 to
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    through 27-285, and including Section 27-274, relative to
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    on-site circulation and safety?
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              MR. LENHART: Yes.
21
              CHAIRMAN: Mr. Lenhart, I didn't hear you.
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              MR. LENHART: Yes. Sorry.
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              MR. GIBBS: Okay. Thank you. Did you also
24
    testify as a rebuttal witness in this case at the November
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    21, 2024, hearing?
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1 MR. LENHART: Yes, I did. 2 MR. GIBBS: And during that testimony, did you go 3 into substantial detail relative to the conformance of the site plan, in your professional opinion, as an expert in the 5 field of transportation planning relative to conformance 6 with those provisions of the zoning ordinance? I'm sorry, 7 Mr. Lenhart. You might have to speak up. I'm not sure 8 everyone can hear you. 9 MR. LENHART: Yeah. Yes, I did. Sorry. 10 MR. GIBBS: Okay. Thank you. Now, when the case 11 was continued on the November 21st, did you participate in 12 any meetings with staff relative to an effort to provide 13 even further pedestrian and vehicular safety measures for 14 the site? 15 MR. LENHART: Yes. We did have a meeting with 16 staff, and I was involved in that. 17 MR. GIBBS: Okay. And in your opinion, have the 18 changes which have been presented today been in conformance 19 with the recommendations that you made as well? 20 MR. LENHART: Yes. 21 MR. GIBBS: Now, there was also a request to 22 provide a stacking analysis, and did you prepare a 23 memorandum which was submitted into the record analyzing

MR. LENHART: We did prepare the exhibit that was

24

25

stacking at the drive-thru lane?

1 associated with the PowerPoint presentation that showed the 2 queuing and stacking. So yes, we did include that. 3 MR. GIBBS: Okay. Now is a stacking or queuing 4 analysis actually required by the prior zoning ordinance 5 under which this case is being considered? 6 MR. LENHART: It is not. 7 MR. GIBBS: But you went ahead and did that as a 8 matter of extra caution; is that correct? 9 MR. LENHART: We did. So the prior ordinance, 27-10 274(C)(vi) specifically requires that drive-thru 11 establishments should be designed with adequate space for 12 queuing lanes that do not conflict with circulation, traffic 13 patterns, or pedestrian access. There is no requirement for 14 any specific amount of queue, and it is been typically left 15 up to interpretation or information elsewhere that could be 16 used to support the amount of queuing that's provided. 17 MR. GIBBS: Does the new ordinance have a queuing 18 requirement? 19 MR. LENHART: It does. 20 MR. GIBBS: Okay. And could you explain to the 21 Board whether or not your analysis and this drive-thru lane 22 satisfies even the new zoning ordinance requirements for 23 queuing? 24 MR. LENHART: It does. The new zoning ordinance

requires that there should be six -- enough queuing for six

vehicles to be stacked back from the order board, not the pickup board. So it's not the total amount of queuing, it's the amount of queuing that's available from the order board. Our study shows the queuing exhibit if you go to the staff report. I think it's page 4 of the staff report.

MR. GIBBS: Slide 4?

MR. LENHART: Page.

MR. GIBBS: Oh, page 4 of the report itself.

MR. LENHART: Or in the PowerPoint it's slide 5.

MR. GIBBS: Okay. All right.

MR. LENHART: Yeah, so you can see the pickup window on the side of the building allows for -- from the pickup window, six vehicles can be queued between the pickup window and the order boards. The order boards are the two side-by-side vehicles that are where the median is in the -- the dual drive-thru lane. And so from the order board you can count 2, 4, 6, 8, 10, 12, 14 vehicles there that stack from the order board back before traffic would be queued back into the circulation area of the drive -- of the parking lot. That is more than twice the amount of vehicles that are required by the new zoning ordinance. I can also say that there are queueing studies that have been done and published through the Institute of Transportation Engineers for different types of drive-thru facilities. One study for fast food queue lengths is broken down into different fast

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1
    food types, and with hamburger joints, the maximum queue
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    observed was 13. Well, there were 27 studies. The maximum
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    queue observed throughout those 27 sites ranged between 4
    and 13 vehicles queued in the entire queue. And so we're
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    showing a total of 20 in the entire queue. We -- I -- by
 6
    all accounts, by all data, by everything in the zoning
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    ordinance, this far exceeds the requirement, and we have no
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    information or evidence that would ever exceed this amount,
    to Mr. Smith's question.
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              MR. GIBBS: Thank you very much. Now, Mr.
11
    Lenhart, just wrapping up here. Two other questions.
12
    revised plan shows a mid-block pedestrian crossing on Van
13
    Buren?
14
              MR. LENHART: Yes.
15
              MR. GIBBS: What --
16
              CHAIRMAN: Can we -- can we go to that slide, Mr.
17
    Gibbs?
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              MR. GIBBS: Yeah, there we go. Slide 3.
19
              CHAIRMAN: Thank you, sir.
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              MR. GIBBS: So was that -- was that crosswalk
21
    installed after observing where traffic is actually
22
    occurring to cross the street?
23
              MR. LENHART: Yes. When we met with
24
    transportation staff and planning staff at your offices back
25
    before the holidays, this was one of the items we discussed.
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1 There is the apartments across on the other side of Van 2 Buren. There's a sidewalk that comes down between the 3 apartment complexes, and the sidewalk comes out and intersects Van Buren at about that location, and then it 5 transverses both directions along Van Buren. But it appears 6 that people are crossing Van Buren at that location, and it 7 appears that way by a worn path in the grass on the site 8 side of Van Buren at about that location. And so we had added this as a potential crosswalk based upon that 10 observation and discussion. 11 MR. GIBBS: And DPIE has indicated, if I recall 12 your observations correctly, that the mid-block crosswalk 13 would generally not be approved; is that correct? 14 MR. LENHART: That's correct. They were not in 15 support of a mid-block crosswalk. 16 MR. GIBBS: Did you participate in the meeting 17 with the State Highway Administration, which staff had? 18 MR. LENHART: Yes. 19 MR. GIBBS: And you heard the recitation of staff 20 this morning relative to the results of that meeting. Does 21 that coincide with your recollections as well? 22 MR. LENHART: Yes. 23 MR. GIBBS: And did -- during that meeting, did 24 the State Highway Administration at any time ask for the

closure, relocation, or modification of other driveways

other than the two immediately in front of the proposed McDonald's site, which are going to be consolidated as a right in, right out?

MR. LENHART: No, they did not. They raised no objections to any of the other driveways.

MR. GIBBS: And just one final question. I know you've given this opinion at least twice before in this case, but based upon your professional background, your involvement in cases of this nature, and on your expert opinion, do you have an opinion as to whether or not the development of this McDonald's and its impact on the site in general will create a safe situation for both vehicular and pedestrians, as well as the bicyclists who may be at the site?

MR. LENHART: Certainly. It's my opinion that with the improvements that have been requested by State Highway to close one of the two driveways and consolidate into a right in, right out -- channelized right in, right out -- as shown on this plan, to add the sidewalk tie ins from the existing sidewalk along Ager Road into the site, along with the crosswalks, that provides safe and adequate pedestrian access. The proposed speed humps that have been added to the plan will slow and control vehicles there. The pavement markings to be added within the drive aisle of the site in front of the existing shopping center, to add those

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1
    slow markings also will encourage, you know, slower speeds
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    through the center. And so yes, it's my opinion that with
 3
    all of these improvements that it will be safe and adequate
    for vehicles, peds, and bikes.
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              MR. GIBBS: Thank you very much. Nothing further,
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    Mr. Chairman.
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              MS. COLEMAN: Mr. Chair. Just to clarify the
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    record, Delisa Coleman, Senior Counsel. Because we've had
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    so many addendums to the staff report, I just want to
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    confirm that when Mr. Lenhart was discussing the drive-thru
11
    queuing, and he referred to page 4 of the staff report that
12
    he was referring to page 4 of the second addendum to the
13
    staff report.
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              MR. LENHART: That is correct. Which is -- which
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    matches the exhibit slide 5 of the PowerPoint presentation.
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              CHAIRMAN: Thank you, Ms. Coleman. Ms. Lenhart,
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    Mr. Gibbs, all fine with that?
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              MR. GIBBS: All fine, Mr. Chairman. We agree.
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              CHAIRMAN: Okay. Thank you. All right. Let's
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    turn to first the Board to see if there's any questions for
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    the -- for Mr. Lenhart and Mr. Gibbs, and then we'll turn to
22
    the opposition. Start with the -- start with my colleagues.
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    Commissioners, any questions?
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              COMMISSIONER WASHINGTON: None.
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CHAIRMAN: Okay. We'll turn to the opposition,

Mr. Smith. Let me just see. Is there anyone else besides

Mr. Smith who wants to ask questions? I just want to help

with the management of the time. All right, Mr. Smith, turn

to you.

MR. SMITH: Yeah. I think, unfortunately, some members -- some of our members of our team have had to leave because of work commitments that they couldn't break again. But just a couple of -- just a few quick questions. Mr. Lenhart, you've referred to the ITE queueing analysis a number of times in the hearings. Do you know whether any of those sites that were looked at by ITE to provide this sample are from Prince George's County or the D.C. area?

MR. LENHART: I don't know that.

MR. SMITH: Okay. Do you know whether those -- those observations were taken before COVID, during COVID, or post-COVID?

MR. LENHART: They were all pre-COVID.

MR. SMITH: Okay. Thank you. And I know that in relying on those ITE analyses, you said that they found a maximum of 13 cars in any queue. But again, in your opinion, if the queue were to exceed the -- I guess it's two lines of six or seven cars each -- could that affect traffic coming off of Ager 410? Could it affect on-site circulation of vehicles, and could it affect on-site pedestrian and bicycle access and safety if it backed up farther?

1 MR. LENHART: Well, your question presupposes that 2 it will back up and extend into those areas, and we don't. 3 MR. SMITH: I don't think it does. Simply ask 4 what -- what -- what would happen if it did? 5 CHAIRMAN: Let me jump in, I think because, I 6 mean, I could answer that. If 50 cars backed up, it would 7 be a nightmare. You know, I mean, there's nothing else to 8 say, right? I mean, they're saying that that's what they're 9 projecting, but I agree with you, Mr. Smith. If there were 10 a whole lot more cars, it would be a big problem. I mean, 11 how could it not be? They'd be backing up into the roadway. 12 MR. SMITH: Well, I could offer you background on 13 why I asked that question, but maybe I should save that for 14 my testimony. 15 Probably. But I mean, I want to make CHAIRMAN: 16 sure that the question's asked and answered. So because I 17 jumped in, Mr. Leonhart, do you have an answer to the 18 question? 19 MR. LENHART: Well, if -- if there were 50 cars in 20 line, that would interfere with on-site circulation and 21 whatnot. The fact is, none of the queuing data that we have 22 from ITE indicates that it would extend beyond the queuing 23 capacity that we're showing in this plan. This exceeds 24 zoning code requirements, and it exceeds all the queuing

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data that we have.

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              CHAIRMAN: All right. Thank you. Mr. Smith,
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    still with you. Any other questions for Mr. Lenhart or Mr.
3
    Gibbs at this point, based upon their application, their
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    testimony?
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              MR. SMITH: No.
                               Thank you very much.
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              CHAIRMAN: Thank you, sir. All right. So we will
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    move on to opposition testimony. Again, limited to the
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    three issues of the limited scope hearing. After your
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    testimony, Mr. Smith, or if there's other folks as well,
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    there'll be questions. We allow for questions for -- to you
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    from the Board and the applicant, and the floor is yours.
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              MR. SMITH: I'm happy to bat clean up. I don't
13
    know who else is still here able to testify.
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              CHAIRMAN: I see Mr. Cronin.
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              MR. CRONIN: Yes. I would like 90 seconds, Mr.
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    Chairman, to address the vehicular and pedestrian
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    circulation issues, and I'm happy to go before or after Mr.
18
    Smith.
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              CHAIRMAN: All right. Thank you, Mr. Cronin. And
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    I see Mr. Boado (phonetic). Are you -- can you testify too?
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    Of course, if you'd like to. By all means.
22
              MR. BOADO: Yes. Can -- can you folks hear me
23
    okay?
24
              CHAIRMAN: Yes, sir.
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MR. BOADO: Okay. I'm so sorry about the

- 1 headphones, but it's the only way I was able to manage to 2 hear you. 3 You're very stylish. It looks good. CHAIRMAN: 4 MR. BOADO: Thank you, thank you. I just wanted 5 to make a comment about the historic nature. 6 CHAIRMAN: Before you go, Mr. Boado, I just want 7 to -- oh, okay. That's what you want to talk about? 8 Historic. 9 MR. BOADO: Yeah. 10 CHAIRMAN: Mr. Cronin and Mr. Smith. Anyone else? 11 Then let me go in this order. Let me do Mr. Cronin, then 12 Mr. Boado, and then Mr. Smith. And take your time, folks. 13 Just keep it focused on what's within the limited scope. 14 But we've -- the applicants had a fair bit of time, and we 15 want to make sure the opposition has up to that amount of 16 time as well. So Mr. Cronin and Mr. Boado, let me swear you 17 both in. We've already sworn in Mr. Smith. If I could ask 18 you both to raise your right hands. Solemnly swear or 19 affirm that the testimony you're about to provide will be 20 the whole truth and nothing but the truth? 21 MR. BOADO: Yes, I so swear. 22 CHAIRMAN: Okay. Consider yourself both under
  - MR. CRONIN: Mr. Chairman and members of the Board, thank you. I will be brief. For the record, Jeff

oath, and we'll start with you, Mr. Cronin.

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1 Cronin from the Carole Highlands neighborhood in Prince 2 George's County. 7217 15th Avenue. This is one of the most 3 dangerous stretches of roads in the Stat of Maryland, as I 4 think the record indicates. The State Highway 5 Administration has a context-driven pedestrian safety plan 6 to address some of these issues on East-West highway. I 7 think the key words there are context-driven. The context 8 has to drive the plan, and I would urge the Board to consider this application in the real-world environment 10 where people live, work, commute, and shop and not in a 11 vacuum. I believe the record indicates that the traffic 12 estimates provided by the applicant are fanciful. In fact, 13 I believe that the high throughput drive-thru proposed here 14 increases the likelihood that more pedestrians will suffer 15 injuries or fatalities after colliding with a vehicle. 16 Neither the Planning Board or the State Highway 17 Administration are going to fix this dangerous five-point 18 intersection overnight, but today, you have a chance to --19 to make things better or to make things worse, and I would 20 urge you to make things better here by denying this 21 application, and I thank you for considering my views. 22 CHAIRMAN: Mr. Cronin, thank you very much. 23 appreciate it. Questions for Mr. Cronin. I'll take them 24 one at a time. Commissioners, any questions for Mr. Cronin? 25 Mr. Gibbs, any questions for Mr. -- any cross for Mr.

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1
    Cronin?
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              MR. GIBBS: None.
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                         Okay. Thank you, all. Mr. Boado, turn
              CHAIRMAN:
 4
    to you.
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              MR. BOADO: Yeah, just a quick comment. I'm so
 6
    disappointed to think -- and I think you should all think
7
    carefully about this before you approve -- that you're going
8
    to venerate a bunch of people who were enslaved and died on
9
    this property by putting a bunch of posters in a McDonald's.
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    I just -- I think that's crazy. I don't think that meets
11
    like a minimum standard of historic preservation or
12
    education for the public, and I'm just really disappointed
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    that that was even considered. Thank you.
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              CHAIRMAN: Thank you, Mr. Boado. Any questions
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    for Mr. Boado, Commissioners? Or Mr. Gibbs?
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              MR. GIBBS: No questions.
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              CHAIRMAN: Okay. All right. Thank you. And now
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    we'll turn to you, Mr. Smith.
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              MR. SMITH: Thank you, Mr. Shapiro. I'll explain
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    why I asked where and when, especially when the ITE queuing
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    analyses were done.
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              COMMISSIONER WASHINGTON: Mr. Smith.
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    apologies, Mr. Chairman. I'm having huge connection issues.
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    I was trying to jump in with regards to the -- the last
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    individual who testified regarding the memorial markers, if
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I may.

2 CHAIRMAN: Yes. Of course.

ask Mr. Gibbs, because I, too, was a bit struck by just having the posters as they've been referred to to commemorate that historic site. And Mr. Gibbs, I wonder if you and/or your team considered, at least in my mind, when I raised it at the last hearing, I was thinking about something more substantive to include a marker or something on site external to the restaurant. And I just wonder if you all considered that, or would you consider that?

MR. GIBBS: Yes. Yes, Commissioner Washington. Basically, our thought process was to have very tasteful information, which the most people would have an opportunity to see and read, both in English and Spanish. That's why we opted for information internal to the building, again, to be presented artistically and tastefully. We would have no objection to putting some marker on the exterior of the site. Our concern is putting a marker in the rear of the site, given the vandalism that has been experienced over the course of time, and further, given the fact that any type of pillar or pole is going to do nothing other than create another opportunity for trespassers to tie off tarps to sleep behind the -- the shopping center. But if there's an idea that the Board has, you know, we -- first of all, you

know, we went out and -- and proactively retained the services of James Gibb, a recognized expert archeologist who has testified many times before the Planning Board and the District Council in Prince George's County and in other counties. He looked at everything out there, and he gave us a letter report, which we put into the record. And of course, his -- he is also going to be on site for any work that is done to address the earlier condition recommended, I think, in the first addendum to the staff report. But if there is something further that we can do that would make more sense to you or to the Board, please just add it as a condition. We're happy to do it. We just thought that the posters tastefully presented, tastefully framed, there would be an opportunity when people are actually sitting and enjoying their food to actually read the posters, as opposed to having a marker outside that many people would never have the opportunity to stop and read, but if you feel otherwise, we're 100 percent open.

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COMMISSIONER WASHINGTON: No, no, no. And I really appreciate you explaining that, but I do believe what you described is very good in terms of having that inside the restaurant. I would just ask that, you know, you all -- and I -- certainly would not be me, but maybe, Mr. Chairman, our historic committee could work with the applicant to come up with something tasteful that would not, to your point,

Mr. Gibbs, create yet another opportunity for vandalism or something -- just something outside. Because people walking and passerbys, I know I've encountered historic markers like that personally -- just stumbled upon it -- and I think that's just -- that would be very helpful. So I thank you for your willingness to do that.

- MR. GIBBS: No, absolutely. And quite frankly, if that's the direction that the Board would like to proceed, we could have a question -- an additional condition added, which would specify that the applicant's archeologist work with historic preservation division staff to determine an external historic marker which could be placed within the shopping center.
- COMMISSIONER WASHINGTON: That would be wonderful.

  And I am suggesting, in addition to the posters inside,

  because as you described them, I think that's an -- I think

  that's a wonderful idea, actually.
- MR. GIBBS: Right, right. And that would be in addition to the posters. Yes. We would embrace that condition, yes.
- COMMISSIONER WASHINGTON: Wonderful. Thank you,

  Mr. Gibbs. That's it, Mr. Chairman.
- 23 CHAIRMAN: Thank you, Commissioner. I felt the 24 same way. I think that actually, the direction that Mr. 25 Gibbs recommends is where I was in my head too, which is

that we condition this to have them work with our Department of Parks and Recreation Historic Preservation Division.

MR. GIBBS: No problems with that, Mr. Chairman.

COMMISSIONER WASHINGTON: Great. Thank you.

CHAIRMAN: Mr. Boado, for what it's worth, you're, you know, you're heard loud and clear and, you know, I think we have a real opportunity here.

MR. BOADO: Thank you very much.

CHAIRMAN: Okay. Other questions for Mr. Boado or Mr. Cronin, no. So we're back to you, Mr. Smith.

MR. SMITH: Thank you very much. I just want to put a pin in the -- this issue. The question I was raising about when the ITE queuing analysis was done is relevant because there's literature out there that shows that reliance on drive-thru windows increased sharply during COVID and stayed high. It didn't just drop down to pre-COVID levels. So if the queueing analysis relies solely on pre-COVID queues, may not represent what the volume of cars that would be using a drive-thru window at any fast food joint, and to ignore that reality means there's a possibility of understating the traffic at the drive-thru window, the queuing and the impacts on traffic coming off of 410 and circulation and safety on the site. That's why I raised it. This is an auto-dependent, auto-centric restaurant. Period. And that's reflected by the fact that

they want to build -- they want to have more than 50 parking spaces on the site, capacity to queue up 20 cars. So again, to ignore that reality and then also to ignore the off-site context and the off-site impacts is unwise, and it can lead to ill-informed decisions. I haven't heard any justification for ignoring off-site contacts and impacts, and I've placed on the record -- swinging back to this -this is and we are an auto-centric, auto-dependent region because of decades of bad planning, and we can have long conversations about that, but that's the reality. And an out-of-county corporation wants to place a high-volume fast food restaurant at one of the most dangerous intersections that links some of the most dangerous road segments in the county. We're not looking at -- we're not looking at these transportation realities. So that's why I raised that issue.

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CHAIRMAN: Mr. Smith, I hear you, but please focus your -- the opposition -- your testimony on the three issues that are before us.

MR. SMITH: Okay. Now swinging back to the -- to the landscape design, I -- we are all very happy that fewer trees are going to be destroyed on site. It's just fewer trees. It's not no trees because they say it depends on the condition, the health of the species, and the condition as to whether or not they'll be trimmed and how they'll -- how

they'll -- how they'll fare if they get trimmed up to eight feet. But it's great that fewer trees will be destroyed on a site that's in the middle of an intense urban heat island. That said, and I want to get to this point, there's an interplay between what happens on the landscape and how stormwater will flow on the site and the stormwater -- it's not clear, based on the information we've seen so far, how this change in the landscaping will affect stormwater flows on the site. And so it may be wise to ask the applicant to come back with a revised conceptual stormwater management plan, so you can understand that. I have placed a ton of information on the record on what stormwater --

MR. GIBBS: I object. Mr. Chairman, I object.

Stormwater management is not one of the three issues. And it goes back to my objection to the 50 pages of totally irrelevant information that Mr. Smith put into the record that doesn't address any of the three criteria.

MR. SMITH: Well, I'm fairly certain that Mr. Gibbs would find any information we put in the record irrelevant, so I -- but anyway, I'm going to say the reason this is so important is partly because of the evidence that we have placed in the record regarding stormwater and climate change, and I know that we're not going to focus on that today, but I have to ask you today, because it's in the record, that you take a thoughtful look at the evidence we

- 1 have placed in the a record on those issues, and I just want 2 to say I will close by saying there is nothing that I know 3 of in the law prevents you from looking at off-site context and off site-impacts. And in fact, the very fact that the 5 ordinance specifically requires that a DSP be referred to 6
- 7 MR. GIBBS: Objection. Objection.

the health department --

- 8 MR. SMITH: Mr. Gibbs, I did not interrupt you 9 while you were talking.
- 10 MR. GIBBS: Mr. Chairman, this has occurred over 11 10 hours.
- 12 CHAIRMAN: Mr. Smith, Mr. Gibbs, both stop.
- 13 MR. SMITH: I am just pinning this. I want to put 14 it in the record one more time. It is a serious deficiency 15 that no health impact assessment has been done on this 16 project within this context. Thank you very much. And I 17 urge you to deny the DSP.
  - CHAIRMAN: Thank you. Thank you, sir. Commissioners, are there questions for Mr. Smith? All right. Mr. Gibbs, do you have any cross? Any questions for Mr. Smith?
- 22 MR. GIBBS: None.

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CHAIRMAN: Okay. Thank you. So now we have 23 24 before us opportunity for rebuttal. We'll start with the 25 applicant. Well, we'll have rebuttal by the applicant, and

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    then if there's any summation by the opposition and then
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    summation by the applicant. I would ask all of you, both of
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    you, to please not be repetitive. I think we've heard loud
    and clear where you're coming from, but this certainly is
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    your time, so I will give you that time. So we'll start
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    with rebuttal by the applicant, if there is any.
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              MR. GIBBS: If you could just give me a moment,
    Mr. Chair.
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              CHAIRMAN: I'm fine if we want to take a five-
10
    minute break or something like that, if that's going to help
11
    you and perhaps, Mr. Smith, if you want to gather your
12
    thoughts for a few minutes.
13
              MR. SMITH: Whatever pleases the Board.
14
              MR. GIBBS: That's -- that'd be great. Thank you.
15
              CHAIRMAN: Okay. All right. Let's take a five-
16
    minute break. We'll -- it's 9:44. We'll start -- I'm sorry
17
    -- 12:44. We'll do 12:50.
18
              (Off the record)
19
              CHAIRMAN: Okay. Make sure we're all back.
20
    Mr. Smith. I see Mr. Gibbs. I see my colleagues. I see
21
    Ms. Coleman. Mr. Boado. Okay. I think we're good to go.
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    So we have -- what's left before us is rebuttal by the
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    applicant and then summation by the opposition, the
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    summation by the applicant, and then to us, Commissioners.
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    So we'll start with rebuttal by the applicant. Mr. Gibbs,
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1 the floor is yours. 2 MR. GIBBS: Yes, Mr. Chairman, no rebuttal. 3 CHAIRMAN: Okay. Summation by opposition. 4 will turn to you, Mr. Smith, if you have anything under 5 summation. Again, the floor is yours. I would ask you not 6 to be repetitive, but if there's something that you feel you 7 want to bring to us in summation, by all means. 8 MR. BOADO: Can I say something in summation too? 9 If only just a few sentences? 10 CHAIRMAN: Mr. Boado, absolutely. I'm sorry. 11 MR. BOADO: Okay. Okay. 12 MR. SMITH: Would you like to go first? 13 MR. BOADO: Sure, sure, sure. So I get -- I wrote 14 down a few things during the break, and I hate to say this, 15 but I feel like the Planning Board is really failing the 16 community, and I think that's -- I think you've allowed 17 yourselves to be abandoned -- to be distracted by, like, the 18 nuances of this DSP, rather than considering the big issues. 19 And that's how they always win these things, right? You get 20 caught up in the nuance. So instead of considering health 21 impacts to a DIJ (phonetic) community that doesn't have 22 health insurance, we're going to stick a McDonald's, right, 23 where we've managed to work traffic out of consideration. 24 We've managed to work pedestrian safety out of 25 consideration. We've managed to send walkability out the

door, and in the end, what are we doing? We're voting for a publicly subsidized, for-profit business to come into our community. Thank you very much.

CHAIRMAN: Thanks, Mr. Boado. Next, we'll have Mr. Smith.

MR. SMITH: Thank you, Mr. Shapiro. I'm not going to -- despite being a veteran of some of these processes,

I'm not going to presuppose the Board's decision here. I'll just put a few basic points on the record here. First of all, the zoning ordinance that looks like -- am I still on?

CHAIRMAN: Yes, sir. You're still on. We can hear you.

MR. SMITH: Something odd happened on my screen.

CHAIRMAN: Are you okay? Can you hear us?

MR. SMITH: Yeah, I can. There we are. Back. I don't know what -- there was some sort of pop-up query. The zoning ordinance explicitly places the burden of proof on the applicant. It also states that the requirements set forth below, including the requirements for DSPs, are the minimum requirements for -- to be met. The zoning ordinance at its very top, Section 102, lays out a number of public interest purposes. I would say the applicant hasn't met the minimum requirements. They haven't met the burden of proof that this project is in the public interest and that it meets the purposes that are laid out for the zoning

ordinance or for DSPs. I think the place where I'm most disappointed is the argument, and it's the first time I've ever heard this argument in multiple cases, that the Planning Board is prohibited from considering off-site content or off-site impacts. It just makes no sense fundamentally, and there's nothing in the law that says that. And I would say, again, the explicit requirement in the zoning ordinance that the plan -- that a DSP be referred to the health department and it requires the health department to conduct a health impact assessment, and then the definition of the health impact assessment is to look at the impacts and their distribution within the community. That fundamentally is a mandate to look at many of the very issues that we've raised repeatedly at these hearings. I know it's to Mr. Gibbs' advantage and his client's advantage not to do that, but that's what the law and common sense and good planning principles require of the of the Department and the Board and the applicant. And it just had -- that burden has not been met. That explicit requirement has not been dealt with. The fact that -- the fact that the applicant and apparently the agencies were required have relied on obsolete queuing analyses is very telling. believe I did put evidence in the record that during -- that the literature shows that during COVID, the reliance on drive through windows spiked and stayed high. It didn't --

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it hasn't come down entirely post-COVID, and restaurants like this require -- rely on perhaps half or more of their revenue coming through the drive-thru service. You've got a facility, they want to make a profit, so they want to fill the parking spaces, and they want to fill their -- they want to move cars through their drive-thru window. And a traffic analysis and air pollution analysis that does not -- there's no air pollution analysis in a community that already has elevated levels of traffic-related air pollution and asthma in a lot of kids under five. An analysis that ignores those realities ignores the public interest and the impacts on the surrounding community. And you will see, and I will trust -- I hope I can trust that you will take very seriously the evidence that we put in the record around the deficiencies in analysis, but also the context in this community. This community is overburdened already in so many ways, and I know this is just one drive-thru fast food joint, but it's one of many that keep getting placed in these communities with no analysis of their impacts on the communities. we can't say that we care about public health or that we care about climate change, or we care about poor nutrition in so many of our communities, and we care about walkability if we're going to keep approving facilities like this. If there's any place where these kinds of analyses should be done and these issues should be considered, it's with a

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project like this in a community like this, and I appreciate -- we all appreciate the Planning Board has continued this case and looked at some issues. I think, though, that fundamentally, the narrowing of the funnel to the point that we're talking about whether or not there will be posters in the restaurant or a marker outside. These are serious -that's a very serious issue to be addressed. But that's what we're talking about on the final day, and the applicant is telling us that they relied on obsolete queuing analyses for their on-site traffic and bike ped circulation. It's kind of telling, so I would trust that you will look very seriously at the information we put on the record. I put on information record that shows that even the higher intensity hundred-year storm that they designed for that that's already obsolete based on NOAA's data and projections. And that, you know, we're all concerned about climate change, and if we are concerned, we need to start looking at these realities really hard. That's it. Thank you very much. I appreciate your time. CHAIRMAN: Thank you, Mr. Smith. Commissioners, questions for -- I'm sorry. No questions. That's summation

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by the opposition.

COMMISSIONER WASHINGTON: Chair, I believe someone else wants to do a summation.

CHAIRMAN: I think Mr. Boado was just

congratulating Mr. Smith. Is that correct, Mr. Boado?

MR. BOADO: That is correct. Yes, sir.

3 CHAIRMAN: Okay. All right. We'll turn to Mr.

4 Gibbs for summation of the final word, sir. The floor is

5 yours.

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MR. GIBBS: Yes. Thank you very much, Mr. Chairman. A couple of things historically here to start out When we filed the original site plan in this case, we -- and all of this information is in the record. We did not propose taking any trees down in the rear of the shopping center. The revised site plan that proposed taking those trees down resulted from months of citizen outreach and requests made by individuals who live in direct proximity to the shopping center and who are here every day. That is the reason. We took that burden on in an effort to address concerns that have been raised to us, to somehow curtail the trespassing and the detrimental impact that that has caused to patrons and the shopping center generally, and which was the subject of witnesses and the affidavit of the police officer, all of which is evidence in the case. During the course of the case, based upon comments made relative to trees not coming down, we determined to withdraw the departure application and go back to the site plan that we had originally started with. That led to the formal withdrawal of the departure on December 18th and the

withdrawal of the alternative compliance on December 20th. And let me say that the alternative compliance application, we never wanted to file an alternative compliance application. It is just a necessary step. If you want to get a departure from the Landscape Manual, you have to file an alternative compliance request, and that's why that was So both of those were withdrawn. So what we're left with is, quite frankly, a very -- legally -- a very simple case. We have an existing shopping center of some 2000 square feet, and the McDonald's USA, as a tenant in the shopping center, proposes taking down one building and replacing it with an eating and drinking establishment with drive-thru, using the provisions of the prior zoning ordinance, which are allowed and permitted, and which made sense given the fact that the shopping center was built under the prior zoning ordinance. So we were dealing with the CSC zone and an eating and drinking establishment in the CSC zone under the prior ordinance is a permitted use of right, subject only to the approval of a detailed site plan. And so that's all that is before the Planning Board at this point. Now, in terms of the criteria for a detailed site plan, and one of the comments was that the Planning Board is hung up on nuances and is not addressing the real concerns of the community. What the Planning Board is doing is following the law. The law is what governs the detailed

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site plan process, and that's contained for detailed site plans using the prior ordinance in Sections 27-281 through 285, and with tangential reliance upon design criteria set forth in Section 27-274 of the zoning ordinance. And it's important to look at that, because there has been so much testimony from opposition here about, oh, you have to look at the purposes of the zoning ordinance in 27-102, and you have to look at off-site traffic, and those are not relevant criteria under the law for the review and action on a detailed site plan. Again, the criteria are very specific. Everything you find in those sections that I just guoted are focused on the site. Even the elements that you have to show on your detailed site plan all focused on the site. Where's the landscaping? Where's the building? Where's the parking? Where are the drive offs? Where's the loading going to be? How are you going to get to it? Those are the relevant criteria for the review and approval of a detailed site plan. And in this case, what do we have? We have -we have a site plan that has been prepared that both the applicant's experts and your staff -- every referral agency on your staff -- feels is in compliance and conformance with all ordinance criteria. We have expert testimony from Mr. Speach that he designed the plan in accordance with all relevant criteria. That is undisputed and unrebutted. have testimony from Mr. Lenhart. He testified about traffic

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generation. He went beyond what he was required to do in an attempt to address other concerns. He actually did a subdivision analysis even though he was not required to. Everything passed under the standards -- the legal standards that are required to be applied. He also did a queuing analysis, and Mr. Smith comes in and says they're using obsolete data. He gives zero evidence for that assertion. Here's the reality of the matter. There's no queuing analysis required under the old zoning ordinance, but Mr. Lenhart went further and used the new zoning ordinance, which, by the way, is a post-Covid ordinance and a post-Covid ordinance adopted by this county has a queuing standard which we exceed -- which we exceed. There is zero -- not a scintilla of evidence in this record, other than raw supposition and allegation, that queuing would ever be a problem at this restaurant. Were the allegations of the opposition to be given credence here, there wouldn't be a drive-thru that would be approved in this county. And in fact, this Board approved one for one of my clients last week on the 9th. I mean, every drive-thru restaurant has queues, but the natural impact is that if people see a longer queue, they go into the restaurant. And the COVID issue in the -- when we were in the depths of COVID, and the Board can take judicial notice of this or administrative notice, you couldn't get into the inside of a restaurant.

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Everybody had to use the drive-thru window. But we have a zoning ordinance that's post-COVID that has a queuing standard, which we exceed. We had the testimony of Mr. Mark Ferguson, an expert in the field of land planning. summed everything up. He addressed the facts to the ordinance standards and found compliance. And then, of course, we have now three staff reports from the staff of the Maryland-National Capital Park and Planning Commission, all of which find conformance, all of which included details and requirements, which made the site design better and all of which recommend approval. Not a single referral agency that this case was sent to recommended disapproval, including the Transportation Planning Division. So what we submit respectfully, is that we have met the legal burden. I would like to say that in addition to the -- we would proffer the historic condition that I discussed with Commissioner Washington, and I would also note that there were comments earlier at the November 21st hearing about trying to make this restaurant a destination. My client wants it to be a destination. That occurs, but what I can tell you is that representations were made by my client to the citizens during the numerous meetings that expert -that witnesses testified to the consultant who had those meetings. They want the restaurant to become a destination. They want, even if necessary, for residents to be able to

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have meetings inside the restaurant. We proffered that, and we will continue to do that, but that's something that happens. We didn't feel you could manufacture that. with all that being said you know, we fully believe that we've met all of the legal criteria for the approval of this detailed site plan. I think the Planning Board has, you know, certainly done everything possible to make this site plan better. I think that the inquiries of the Planning Board have resulted in a better plan, but the plan that's before us right now, we believe, meets all the safety concerns, promotes pedestrian safety through the site and pedestrian access to the site, as well as vehicular access and circulation on site. And so with all of that, we would respectfully request that the Planning Board approve this detailed site plan. Thank you very much for hearing me. CHAIRMAN: Thank you, Mr. Gibbs. All right. Wе have no one else. We've gone through our process. Commissioners, I'm going to close this public hearing. Ιt is to us for deliberation and consideration of action. and let me just say maybe there's an additional question or two that you might have for staff which feels appropriate to But Commissioners let's open this up for deliberation. COMMISSIONER WASHINGTON: I don't have any additional questions, Mr. Chairman, at this point.

CHAIRMAN: Okay.

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1 MADAM VICE CHAIR: I have no additional questions.

2 CHAIRMAN: Okay. All right.

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3 COMMISSIONER GERALDO: Nor do I, Mr. Chair.

CHAIRMAN: So let me just say, before we consider action, this has been one of the more difficult cases that I've dealt with for a while, and in part because I am personally sensitive to the context issues. You know, it is a difficult intersection. And I am clear, as Mr. Gibbs laid out and as our staff and our counsel that, you know, we work within our quasi-judicial role. So when I look at this, as frustrating as some elements can be, I think the facts are clear, and I think that we have, through this process, made it into a better project. But it's one that I feel like you know, I don't see a reason to oppose this, despite the fact that it's a complicated intersection, but that's not what's before us. That's not what the DSP brings to us. We may or may not like that, but that is the reality of it. colleagues, you know, I don't know where you're going to land on this, but I -- even with some of these broader reservations, I think this process has made for a better project. And assuming that that's where you are, too. I will be intending to support this. Any other thoughts, reactions, or is there a motion?

COMMISSIONER WASHINGTON: Mr. Chairman, I associate myself with your comments, and with that -- and I

would ask my colleagues to pay very careful, close attention to the motion I'm about to make. It's been a lot of paper, a lot of moving parts to make sure everything is included. With that, Mr. Chairman, I move that we adopt the findings of staff from the original staff report, in addition to the findings, as amended by staff's first addendum and findings, as further amended by staff addendum and with that approve DSP-22001 and TCP2-004-2024 to include the conditions that are outlined in staff's original report with the exception of conditions 1C, 2A, 2C, 3A, and 3B, in addition to the conditions as detailed in staff's first addendum, with the exception of 1B, 1C, 1D, 1E, 1F, 1G, 1H, 1I, 1J, and 1K, and the conditions as outlined in staff's second addendum. addition to applicant proffered condition that -- and I would ask staff and counsel to ensure the appropriate language -- but that the applicant will work with the Historic Preservation Division to develop an external historic marker in addition to the interior education posters as described by the applicant on the record. COMMISSIONER GERALDO: Second. COMMISSIONER WASHINGTON: I think that's it. Okay. COMMISSIONER GERALDO: I think so. Great job, Commissioner Washington. Second. And I would just add, I

share in the comments of Commissioner Washington, and I

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    understand the question about the health issue. I've
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    listened to a couple of podcasts recently about ultra
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    processed foods and what it's causing, but unfortunately, at
    this stage, that's not something that we can consider. So I
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    second the motion.
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              CHAIRMAN: Thank you. We've got a motion by
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    Commissioner Watson, a second by Commissioner Geraldo.
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    Under discussion, the only thing I would add is just some
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    things that I want to say for the record, too, is that there
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    were a few things that were brought up that the stormwater
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    management plan is something that's approved by DPIE, so
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    that process was in place, and the health department
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    referral occurred as well, so it's not that these issues --
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    for the public and for the record -- it's not that these
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    issues are ignored. They're just a -- it is a process that
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    occurs. Any further discussion on the motion? If not, I
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    will call the roll. Commissioner Washington.
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              COMMISSIONER WASHINGTON: I vote aye.
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              CHAIRMAN:
                         Okay. Commissioner Giraldo.
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              COMMISSIONER GERALDO: Vote aye.
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              CHAIRMAN: Vice Chair Bailey.
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              MADAM VICE CHAIR: Vote aye.
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              CHAIRMAN:
                         I vote aye as well. The ayes have it
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    four-zero. I want to thank everybody for a very lengthy,
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thorough, instructive, passionate process. So thank you,

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    Mr. Smith, Mr. Boado, all the other folks who are part of
    that. Mr. Gibbs, thank you as well. Ms. Gomez, thank you.
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    And the rest of the staff.
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               (Whereupon, the proceedings were concluded.)
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7. DSP-22001 MCDONALD'S AGER ROAD
Planning Board Meeting, PPS

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Carrie Johnson, Transcriber