COUNTY COUNCIL OF PRINCE GEORGE'S COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL

2016 Legislative Session

Resolution No.	CR-97-2016
Proposed by	Council Chair Davis (by request – Planning Board)
Introduced by	Council Member Davis
Co-Sponsors	
Date of Introduction	November 15, 2016

RESOLUTION

A RESOLUTION concerning

The Military Installation Overlay Zone

For the purpose of approving, as an Act of the County Council, sitting as the District Council for that part of the Maryland-Washington Regional District in Prince George's County, Maryland, a new Military Installation Overlay Zoning Map Amendment ("MIOZMA") in Prince George's County, and adopting certain detailed zoning proposals within plan area, composed of portions of Planning Areas 72, 75A, 76A, 76B, 77, 78, 81A, 82A, and 85A.

WHEREAS, upon approval by the District Council, this MIOZMA will amend portions of the Prince George's County Zoning Map located in Planning Areas 72, 75A, 76A, 76B, 77, 78, 81A, 82A, and 85A; and

WHEREAS, during the course of its 2007 legislative year, the County Council of Prince George's County, Maryland, approved CR-61-2007 related to land use in the vicinity of operations in the County by the military installation at Andrews Air Force Base which, pursuant to its October 1, 2009, establishment as a joint base with Naval Air Facility Washington, is now known as Joint Base Andrews Naval Air Facility Washington, or Joint Base Andrews ("Joint Base Andrews"); and

WHEREAS, as drafted by technical staff of the Maryland-National Capital Park and
 Planning Commission and adopted by the Council, CR-61-2007 approved the policy of the
 Council to support a multi-agency partnership of the United States Department of Defense Office
 of Economic Adjustment, Joint Base Andrews, Prince George's County Planning Department of
 the Maryland-National Capital Park and Planning Commission, and the Prince George's County

Council for purposes of compiling a Joint Land Use Study within certain Accident Potential
 Zone areas of land in the County, together with nearby County properties impacted by high
 levels of noise, emanating from activities related to the military installation at Joint Base
 Andrews; and

WHEREAS, in accordance with the United States Department of Defense Office of Economic Adjustment's JLUS guidelines, a Technical Committee and Policy Committee were formed to create the 2009 *Joint Base Andrews Naval Air Facility Washington Joint Land Use Study* ("JLUS"); and

WHEREAS, during the time period between September 2008 and October 2009, the Technical and Policy committees studied pertinent data and formulated recommendations for compatible development in the Joint Base Andrews Accident Potential Zones ("APZ 1" and "APZ II") and related noise zones, including recommendations as to the regulation of land uses and mitigation of the impacts of associated noise within these zones that are critical to safeguard the public health, safety, and welfare of citizens and residents of the County; and

WHEREAS, as set forth therein, a critical recommendation within the 2009 JLUS included the establishment of a implementation task force to provide ongoing oversight, direction, and assistance in securing necessary resources for the implementation of the JLUS recommendations; and

WHEREAS, based on its review of the 2009 JLUS, the Council approved CR-30-2010 on March 30, 2010, to express its policy support for the 2009 JLUS recommendations and, pursuant thereto, establish the JLUS Implementation Committee; and

WHEREAS, pursuant to recommendations offered by the JLUS Implementation Committee in performance of its assigned duties, along with technical support supplied by the Planning Department staff of the Maryland-National Capital Park and Planning Commission, the Council considered and ultimately enacted legislation to establish certain Interim Land Use Controls ("ILUC") for Military Installation Conformance, including new development standards and prescriptions regulating proposals for the subdivision and development of land within a proposed designated ILUC area in the vicinity of Joint Base Andrews, for a specific, limited period of time; and

WHEREAS, after its deliberation of robust public comment received during several duly advertised public work sessions, on November 20, 2012, the Council enacted CB-3-2012 in order

to establish certain temporary land use and development standards within the ILUC area for a specified period; and

WHEREAS, after consideration of the public testimony and relevant documents submitted to the legislative record, the governing body of Prince George's County enacted CB-4-2012, effective from December 6, 2012, prescribing certain regulations therein as to proposals for the subdivision of land within the ILUC area of the County; and

WHEREAS, after solicitation of substantial public input through public outreach meetings, public work sessions, and a duly advertised public hearing, the County Council of Prince George's County, Maryland, sitting as the District Council, enacted CB-42-2015 on November 10, 2015, thereby creating a new Military Installation Overlay (M-I-O) Zone in the County and setting forth certain procedural requirements for its consideration and approval of a new M-I-O Zone; and

WHEREAS, as stated therein, the purpose of the M-I-O Zone is to protect the public safety, health, and welfare of the citizens and residents in the County through regulation of the development and use of structures and property to promote land uses compatible with operations at Joint Base Andrews, and to protect the safety and welfare of individuals in the area of Joint Base Andrews from the potential for aircraft accidents, and the adverse impacts that are known to be associated with high levels of noises emanating from flight operations, associated with proximity to Joint Base Andrews operations; and

WHEREAS, the intent of the M-I-O Zone is to protect the lives and safety of workers, visitors, and residents, while reducing interference with the military operations at Joint Base Andrews; and

WHEREAS, the M-I-O Zone is a new zone set forth in the County Zoning Ordinance and has not previously been applied to property within the County; and

WHEREAS, as set forth in Section 27-213.24 of the Zoning Ordinance, preparation and approval of a Military Installation Overlay Zoning Map Amendment must be initiated by Resolution of the District Council authorizing the Planning Board to prepare the proposed Map Amendment; and

WHEREAS, on November 10, 2015, pursuant to the Land Use Article of the Annotated
 Code of Maryland the Prince George's County Council, sitting as the District Council, enacted
 CB-42-2015, an Ordinance to establish procedures for approving a new Military Installation

1

CR-97-2016 (DR-1)

Overlay Zone, thereby initiating preparation of a new Military Installation Overlay Zone in Prince George's County; and

WHEREAS, upon public notice, the District Council and the Prince George's County Planning Board conducted a joint public hearing as to the proposed new Military Installation Overlay (M-I-O) Zone on April 5, 2016; and

WHEREAS, after several years of substantial public input through public outreach meetings, public work sessions, and a duly advertised public hearing, the County Council of Prince George's County, Maryland, sitting as the District Council, enacted CB-42-2015 on November 10, 2015, thereby creating a new Military Installation Overlay (M-I-O) Zone in the County and setting forth certain procedural requirements for its consideration and approval of a new M-I-O Zone; and

WHEREAS, as stated therein, the purpose of the M-I-O Zone is to protect the public safety, health, and welfare of the citizens and residents in the County through regulation of the development and use of structures and property to promote land uses compatible with operations at Joint Base Andrews, and to protect the safety and welfare of individuals in the area of Joint Base Andrews from the potential for aircraft accidents, and the adverse impacts that are known to be associated with high levels of noises emanating from flight operations, associated with proximity to Joint Base Andrews operations; and

WHEREAS, the intent of the M-I-O Zone is to protect the lives and safety of workers, visitors, and residents, while reducing interference with the military operations at Joint Base Andrews; and

WHEREAS, the M-I-O Zone is a new zone set forth in the County Zoning Ordinance and has not previously been applied to property within the County; and

WHEREAS, on January 19, 2016, the Prince George's County Council, sitting as the District Council, adopted CR-5-2016, thereby initiating a Military Installation Overlay Zoning Map Amendment as set forth in Section 27-213.24 of the Prince George's County Zoning Ordinance; and

WHEREAS, the Prince George's County Planning Board of The Maryland-National
 Capital Park and Planning Commission prepared a Technical Staff Report and proposed Map
 Amendment and released the same for public inspection as set forth by Sections 27-213.25 and
 27-213.26 of the County Zoning Ordinance on February 18, 2016; and

1

WHEREAS, as part of an extensive public outreach and information effort, The Maryland-National Capital Park and Planning Commission hosted a public information session on the proposed MIOZMA in Upper Marlboro, Maryland on March 21, 2016; and

WHEREAS, the County Council of Prince George's County, Maryland, sitting as the District Council, and the Prince George's County Planning Board of The Maryland-National Capital Park and Planning Commission held a duly-advertised Joint Public Hearing on April 5, 2016 to receive public testimony on the proposed MIOZMA; and

WHEREAS, after the close of the hearing record on April 20, 2016, the Planning Board conducted a public work session on May 12, 2016, to examine staff's analysis of the testimony and exhibits received into the record of testimony for the April 5, 2016 joint public hearing and to consider the staff's recommendations thereon; and

WHEREAS, on May 19, 2016, the Planning Board voted favorably as to PGCPB No. 16-65, a resolution recommending approval of the MIOZMA, with further recommended amendments, extensions, deletions, and additions based on the record public hearing testimony; and

WHEREAS, on June 17, 2016, pursuant to Section 27-213.27 of the County ZoningOrdinance, the Prince George's County Planning Board transmitted its recommendations on theMIOZMA to the District Council; and

WHEREAS, the Military Installation Overlay Zoning Map Amendment will apply the Military Installation Overlay Zone to properties with the Military Installation Overlay Zone Area as defined by Figures A, B, and C in Part 10C of the Zoning Ordinance; and

WHEREAS, pursuant to Section 27-548.26 of the Zoning Ordinance, the Military Installation Overlay Zoning Map Amendment will amend the text and requirements of the Marlboro Pike Development District Overlay Zone, providing height restrictions on certain structures, and amending the intensity of new office development under the flight-path of Joint Base Andrews, as created by the 2009 *Marlboro Pike Sectional Map Amendment*; and

WHEREAS, pursuant to Section 27-548.26 of the Zoning Ordinance, the Military
Installation Overlay Zoning Map Amendment will amend the text and requirements of the
Southern Green Line Station Area Development District Overlay Zone, eliminating the previous
unlimited height, density, gross floor area (GFA), or floor area ratio (FAR) requirements
replacing them with the maximums permitted by the M-I-O Zone, as created by the 2014

Southern Green Line Station Area Sectional Map Amendment; and

WHEREAS, pursuant to Section 27-213.29 of the Zoning Ordinance, the District Council may, as part of its approval of the MIOZMA, reclassify the underlying zone of properties in the Safety Zones or High Intensity Noise Area of the Military Installation Overlay Zone to any other zone, subject to certain conditions; and

WHEREAS, such reclassifications are intended solely to increase conformance and compatibility with air operations at Joint Base Andrews; and

WHEREAS, based on the record of joint public hearing testimony, the Planning Board recommended within PGPB No. 16-65 that the zoning reclassification requested for property located at 6600 Foxley Road, with a corresponding Tax Account Number 0897694, from the I-4 Zone to the M-I-O/I-2 Zone be approved; that the zoning reclassification requested for property located at 3700 Forestville Road, with Tax Account Number 0478834, from the C-S-C and I-1 Zones to the M-I-O/I-1 Zone; and property at 7900 Alexandria Ferry Road from the I-4 to the M-I-O/I-1 Zone; and

WHEREAS, as set forth within Planning Board Resolution PGCPB No. 16-65, the Planning Board recommended disapproval of the proposed zoning reclassification of property that is located at 3309 Springdale Avenue, Tax Account 0627018, recommended application of the M-I-O zone to the existing R-55 zone; and at 8150 Parston Drive, Tax Accounts 0451336, 0451351, 0451369, 0451377, 0451385, 0451393, 0496158, 0496166, and 0496174 and recommends application of the M-I-O zone to the existing I-1 zone; and

WHEREAS, in PGCPB No. 16-65, the Planning Board recommended that the District Council hold an additional public hearing to receive testimony on the five property owner rezoning requests; and

WHEREAS, the District Council finds that, based on the testimony received within the April 5, 2016, record of joint public hearing testimony concerning the proposed MIOZMA, five (5) property owners submitted testimony concerning certain specific requests submitted for reclassification of the existing, underlying zoning classification for their respective subject properties; and

WHEREAS, on September 19, 2016, the District Council convened as the Committee of the Whole to conduct a public work session for its review of the testimony and exhibits submitted to

the public hearing record, as well as the Planning Board's recommendations as established within PGCPB No. 16-65; and

WHEREAS, upon review and discussion of the record of joint public hearing testimony and the recommendations of Planning embodied within PGCPB No. 16-65, the Committee of the Whole voted favorably on a motion directing staff to prepare a Resolution declaring that a second public hearing held as recommended by the Planning Board as to the five (5) property owner requests for zoning reclassification of property within the proposed MIOZMA area; and

WHEREAS, on September 20, 2016, via adoption of CR-70-2016 by the District Council, the District Council that an additional public hearing be held, as recommended by the Planning Board, in order to seek public comment and testimony as to the five rezoning requests; and

WHEREAS, in accordance with the procedural prescriptions of the local zoning laws, the District Council conducted a duly advertised second public hearing pursuant to CR-70-2016 on October 25, 2016; and

WHEREAS, after the close of the record of public hearing testimony, the Council convened as the Committee of the Whole on November 14, 2016, for the purpose of conducting a public work session to review the testimony submitted to the public hearing record for the October 25, 2016, hearing conducted in accordance with the provisions of CR-70-2016; and

WHEREAS, after an orientation by staff as to the procedural posture of the proposed map amendment, review and discussion of all exhibits within the public hearing record and Planning Board recommendations thereon, the committee of the whole voted favorably to direct the staff to prepare a resolution of approval consistent with all recommendations of Planning Board as to the proposed MIOZMA.

NOW, THEREFORE, BE IT RESOLVED by the County Council of Prince George's County, Maryland, sitting as the District Council for that part of the Maryland-Washington Regional District in Prince George's County, Maryland, that the Military Installation Overlay Zoning Map Amendment, inclusive of the Planning Board's recommendations endorsed on May 19, 2016, by PGCPB No. 16-65, set forth as Attachment A and incorporated as if set forth fully herein, be and the same is hereby approved.

BE IT FURTHER RESOLVED that the Planning Board staff is further authorized to make appropriate textual, graphical, and map revisions to correct identified errors, to reflect updated information and revisions, and to incorporate the zoning map change reflected in this Resolution.

1

BE IT FURTHER RESOLVED that this Military Installation Overlay Zoning Map Amendment is an amendment to the Marlboro Pike Development District Overlay Zone, to the Southern Green Line Development District Overlay Zone, and to the official Zoning Map for the Maryland-Washington Regional District in Prince George's County, Maryland, and the zoning changes approved herein shall be depicted on the official Zoning Maps of Prince George's County.

BE IT FURTHER RESOLVED that it is express intent of the District Council that the provisions of this Resolution be severable. In the event that any provision, sentence, clause, section, zone, zoning map, or part thereof is declared illegal, invalid, unconstitutional, or unenforceable by a court of competent jurisdiction, then it is the further express legislative intent of the District Council that any such illegality, invalidity, unconstitutionality, or unenforceability shall not affect or impair any other remaining provisions, sentences, clauses, sections, zones, zoning maps, or parts hereof, nor their application to other zones, persons, or circumstances; and this Resolution shall have been adopted as if any such illegal, invalid, unconstitutional, or unenforceable provision, sentence, clause, section, zone, zoning map, or part thereof had not been included herein.

Adopted this <u>15th</u> day of <u>November</u>, 2016.

COUNTY COUNCIL OF PRINCE GEORGE'S COUNTY, MARYLAND, SITTING AS THE DISTRICT COUNCIL FOR THAT PART OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT IN PRINCE GEORGE'S COUNTY, MARYLAND

BY:

Derrick Leon Davis Chairman

ATTEST:

Redis C. Floyd Clerk of the Council

1