COUNTY COUNCIL OF PRINCE GEORGE'S COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL

2009 Legislative Session

Bill No.			CB-28-2009
Chapter No.			41
Proposed and F	Presented by	Coun	ncil Members Dernoga, Bland, Campos, Olson and Dean
Introduced by	Council Me	mbers	Dernoga, Bland, Campos, Olson, Dean and Knotts
Co-Sponsors			
Date of Introdu	ıction		July 21, 2009
			ZONING BILL
AN ORDINAN	CE concerning	3	
	Adu	lt Boo	ok Stores and/or Adult Video Stores
For the purpose	of revising the	e defin	nition of adult book store; establishing certain timeframes and
administrative p	rocedures for	proces	ssing adult book store and/or adult video store use and
occupancy perm	nit applications	s; gran	ting a variance for adult video stores; extending the time
period that adult	t book stores a	nd/or	adult video stores may continue in operation; permitting
adult book store	s and/or adult	video	stores by right in the I-2 Zone, under certain circumstances;
making addition	al legislative t	finding	gs regarding adult book stores and/or adult video stores;
increasing certain	in requirement	ts for a	adult book stores and/or adult video stores; and generally
relating to adult	book stores ar	nd/or a	adult video stores.
BY repealing an	d reenacting v	vith ar	mendments:
	Sect	ions	27-107.01,
			27-229,
			27-248,
			27-473,
			27-901,
			27-902,
			27-903,
			27-904,
	The	Zonin	g Ordinance of Prince George's County, Maryland,

1	being also
2	SUBTITLE 27. ZONING.
3	The Prince George's County Code
4	(2007 Edition, 2008 Supplement).
5	BY adding:
6	Section 27-905,
7	The Zoning Ordinance of Prince George's County, Maryland,
8	being also
9	SUBTITLE 27. ZONING.
10	The Prince George's County Code
11	(2007 Edition, 2008 Supplement).
12	SECTION 1. BE IT ENACTED by the County Council of Prince George's County,
13	Maryland, sitting as the District Council for that part of the Maryland-Washington Regional
14	District in Prince George's County, Maryland, that Section 27-107.01, 27-229; 27-248, 27-473,
15	27-901, 27-902, 27-903, and 27-904 of the Zoning Ordinance of Prince George's County,
16	Maryland, being also Subtitle 27 of the Prince George's County Code, be and the same are
17	hereby repealed and reenacted with the following amendments:
18	SUBTITLE 27. ZONING.
19	PART 2. GENERAL.
20	DIVISION 1. DEFINITIONS.
21	Sec. 27-107.01. Definitions.
22	(a) Terms in the Zoning Ordinance are defined as follows:
23	* * * * * * * *
24	(6) Adult Book Store and/or Adult Video Store: Any commercial establishment,
25	which does not have a use and occupancy permit to operate as a movie theatre [otherwise qualify
26	as a theater] or nonprofit free-lending library, that either:
27	(A) Has ten percent (10%) or more of its stock on the retail floor space of the
28	premises to which the public is admitted, or has ten percent (10%) or more of its stock on display
29	in the display space, in books, periodicals, photographs, drawings, sculpture, motion pictures,
30	films, video cassettes, compact discs, digital video discs, digital video recorders or other visual
31	representations which depict sadomasochistic abuse, sexual conduct, or sexual excitement [, as

1	defined by Article 27, Section 416A of the Annotated Code of Maryland] as defined by Section								
2	27-902 of the County Code; or								
3	(B) Has on the premises one (1) or more mechanical devices for viewing such								
4	materials.								
5	SUBTITLE 27. ZONING.								
6	PART 3. ADMINISTRATION.								
7	DIVISION 5. APPEALS AND VARIANCES.								
8	SUBDIVISION 2. BOARD OF ZONING APPEALS.								
9	Sec. 27-229. Powers and duties.								
10	* * * * * * *								
11	(b) The Board of Zoning Appeals shall not have the power or duty to:								
12	* * * * * * * *								
13	(34) Grant a variance from any provision of this Subtitle applicable to, required by, or								
14	concerning an Adult Book Store and/or Adult Video Store;								
15	* * * * * * * *								
16	SUBTITLE 27. ZONING.								
17	PART 3. ADMINISTRATION.								
18	DIVISION 6. NONCONFORMING BUILDINGS, STRUCTURES, AND USES.								
19	Subdivision 2. Additional Requirements for Specific Nonconforming Uses.								
20	Sec. 27-248. Adult book stores <u>and/or Adult Video Stores</u> .								
21	(a) In order for a certified nonconforming adult book store and/or adult video store to								
22	continue, the requirements of this Section shall be met (in addition to any other applicable								
23	requirements of this Division).								
24	(b) The purposes of this Section are:								
25	(1) To protect children, who may be attracted to these establishments; and								
26	(2) To prevent or control detrimental effects upon neighboring properties, and								
27	existing and proposed land uses in the general area.								
28	(c) All certified nonconforming adult book stores and/or adult video stores shall meet the								
29	following requirements:								
30	(1) All windows, doors, and other apertures shall be blackened or obstructed so as to								
31	prevent anyone outside the establishment from viewing its interior;								

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- (2) Advertising shall be limited to one (1) business sign, as provided for in Section 27-615:
- (3) The proprietor, owner, or personnel of the establishment shall prohibit access to the premises by any person who is under eighteen (18) years old.
- (d) All adult book stores and/or adult video stores have to obtain a use and occupancy permit as set forth in Section 27-904. In order to provide for a reasonable standard of amortization and to prevent an unreasonable loss, all certified nonconforming adult books stores and/or adult video stores may continue in operation until [July 1, 1997] July 1, 2010, in accordance with the provisions of this Subtitle.

SUBTITLE 27. ZONING.

PART 7. INDUSTRIAL ZONES.

DIVISION 3. USES PERMITTED.

PART 7. INDUSTRIAL ZONES. DIVISION 3. USES PERMITTED.

Sec. 27-473.	Uses p	ermitted.
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(b) TABLE OF USES.

								ZONE					
US	E							I-1 ³³	I-2 ³³	I-3	I-4	U-L-I	
(1) COMMERCIAL:													
*	*	*	*	*	*	*	*	*	*	*	*	*	
(E) Trade (Generally Retail):													
Adult book store and/or Adult video store (CB-53-1996; CB-75-1998; CB-39-2004)								Х	P ³²	Х	Х	Х	
*	*	*	*	*	*	*	*	*	*	*	*	*	

In accordance with the provisions of Part 16. Section 27-248 and Section 27-904 provide for expedited processing of applications for adult book store and/or adult video store use and occupancy permits.

(CB-53-1996)

Approval of a Special Exception is required for any use in the I-1 or I-2 Zones if any portion of the lot on which the use is proposed is within the subject area of a pending Transit District Overlay Zoning Map Amendment that has been initiated by resolution of the District Council. This provision does not apply to uses or buildings in existence as of July 1, 1996, or uses set forth in Section 27-473(b)(1)(A)(i),(A)(iv), and (C), and (b)(5).

(CB-66-1996)

SUBTITLE 27. ZONING.

PART 16. ADULT BOOK STORES <u>AND/OR ADULT VIDEO STORES</u>. Sec. 27-901. Findings.

- (a) The District Council has reviewed the legislative records for all prior legislation and for the present legislation on the subject of adult book stores and/or adult book stores. The evidence in these legislative records includes studies of adult businesses and comments on the subject of adult book stores from government and community leaders in Prince George's County and in other jurisdictions in the United States. The District Council has reviewed the United States Supreme Court findings in City of Littleton, Colorado v. Z.J.Gifts D-4, L.L.C., a limited liability company, dba Christal's, 541 U.S. 774, 124 S.Ct. 2219 (2004). The Supreme Court in Littleton upheld the statutory scheme for adult businesses for a Colorado city enacted adult business ordinance that (1) required businesses such as adult bookstores to (a) have "adult business" licenses, and (b) comply with local zoning rules; (2) listed specific circumstances under which the city would deny a license; (3) set forth time limits (typically amounting to 40 days) within which city officials were required to reach a final licensing decision; and (4) provided that the final decision could be appealed to a state court pursuant to the state's civil procedure rules. This legislation is patterned after the Littleton Colorado statutes upheld by the United States Supreme Court in Littleton.
- (b) From the evidence in the legislative records for the present and prior legislation, the District Council makes the following legislative findings:
- (1) The location of present and future adult book stores and/or adult video stores in that part of the Maryland-Washington Regional District in Prince George's County should be controlled through zoning regulations, to lessen or control the adverse secondary effects of such stores on their surrounding neighborhoods.
- (2) Testimony in the legislative records and certain findings from other jurisdictions indicate that adult businesses, including adult book stores and/or adult video stores, have a strong tendency to affect neighborhood character and may be associated with neighborhood deterioration or depreciation of property values.
- (3) Prince George's County has an additional interest in controlling the location of adult book stores and/or adult video stores, to prevent access to such stores by children, who may be adversely influenced by the materials sold in such stores.

- (4) There are real and substantial governmental interests promoted by zoning regulations which control the location of adult book stores <u>and/or adult video stores</u> in that part of the Maryland-Washington Regional District in Prince George's County.
- County Zoning Ordinance have neither the purpose nor effect of imposing a limitation or restriction on the content of any communicative materials, including adult materials. Similarly, it is not the intent nor effect of the Prince George's County Code or the Prince George's County Zoning Ordinance to restrict or deny access by adults to adult materials protected by the First Amendment or the Maryland Constitution, or to deny access by the distributors and exhibitors of adult entertainment to their intended market. Neither is it the intent nor effect of the Prince George's County Zoning Ordinance to condone or legitimize the distribution of obscene material.

Sec. 27-902. Definitions.

- (a) An **adult book store** <u>and/or adult video store</u> is any commercial establishment which does not <u>have a use and occupancy permit to operate as a movie theatre</u> [otherwise qualify as a theater] or nonprofit, free-lending library and which either:
- (1) Has ten percent (10%) or more of its stock on the <u>retail floor space of the</u> premises <u>to which the public is admitted</u>, or has ten percent (10%) or more of its stock on display <u>in the display space</u>, in books, periodicals, photographs, drawings, sculptures, motion pictures, films, <u>video cassettes</u>, <u>compact discs</u>, <u>digital video discs</u>, <u>digital video recorders</u> or other visual representations which depict sadomasochistic abuse, sexual conduct, or sexual excitement; or
- (2) Has on the premises one (1) or more mechanical devices specifically for the purpose, in whole or in part, of viewing such materials.
- (b) **Sadomasochistic abuse** means flagellation or torture by or upon a human who is nude, or clad in undergarments, or in a revealing or bizarre costume, or the condition of one who is nude or so clothed and is being fettered, bound, or otherwise physically restrained.
- (c) **Sexual conduct** means human masturbation, sexual intercourse, or any touching of or contact with the genitals, pubic areas, or buttocks of the human male or female, or the breasts of the female, whether alone or between members of the same or opposite sex, or between humans and animals.

- (d) **Sexual excitement** means the condition of human male or female genitals, or the breasts of the female, when in a state of sexual stimulation, or the sensual experiences of humans engaging in or witnessing sexual conduct or nudity.
- (e) Value means the full retail price at which the stock is offered for sale on the premises. Sec. 27-903. Nonconforming adult book stores and/or adult video stores.
- (a) A certified nonconforming adult book store <u>and/or adult video store</u> may not continue to be operated unless the requirements of this Section are met. These requirements are in addition to any other applicable requirements in this Subtitle.
- (b) All certified nonconforming adult book stores <u>and/or adult video</u> stores shall meet the following requirements:
- (1) All windows, doors, and other apertures shall be blackened or obstructed, to prevent anyone outside the establishment from viewing its interior;
- (2) Advertising shall be limited to one (1) business sign, as provided for in Section 27-615; and
- (3) The proprietor, owner, or personnel of the establishment shall prohibit access to the premises by any person who is under eighteen (18) years of age.
- (c) All adult book stores and/or adult video stores have to obtain a use and occupancy permit as set forth in Section 27-904. In order to provide for a reasonable standard of amortization and to prevent an unreasonable loss, all certified nonconforming adult book stores or adult video stores may continue in operation until January 1, [1997] 2011, in accordance with the provisions of this Subtitle.

A presumption shall exist for the granting of a use and occupancy permit to the applicant in favor of the adult book store and/or adult video store for the operation of an adult book store and/or adult video store relocating to the I-2 zone.

Sec. 27-904. Additional requirements for Adult Book Stores and/or Adult Video Stores.

(a) (1) The subject structure shall be located at least one thousand (1,000) feet from any property in a Residential Zone; property proposed to be used for residential purposes on an approved Basic Plan for a Comprehensive Design Zone, an approved Official Plan for an R-P-C Zone, or an approved Conceptual or Detailed Site Plan; or property on which a school, library, park, playground, recreational facility, day care center for children, or church has been built, and at least five hundred (500) feet from another adult book store and/or adult video store.

- (2) An adult book store and/or adult video store lawfully operating is not rendered a nonconforming use by the subsequent location of a residence within one thousand (1,000) feet of the adult book store and/or adult video store or the subsequent location of a school, library, park, playground, recreational facility, day care center for children, church, within one thousand (1,000) feet of the adult book store and/or adult video store, or the subsequent location of another adult book store and/or adult video store within five hundred (500) feet; however, if the adult book store and/or adult video store ceases operation for a period of one hundred eighty (180) calendar days or more regardless of any intent to resume operation, it may not recommence operation in that location.
 - (b) The distance stated in Subsection (a) shall be measured as follows:
- (1) If the property with the adult book store <u>and/or adult video store</u> adjoins or is in the vicinity of any property on which a residence, school, library, park, playground, recreational facility, day care center for children, church, or another adult book store <u>and/or adult video store</u> has been built, then the distance shall be measured along street or right-of-way lines from the front door or main entrance of the structure used for adult book store <u>or adult video store</u> purposes to the front door or main entrance of the residence, school, library, or other use, as just stated.
- (2) If the property with the adult book store and/or Adult Book Store adjoins or is in the vicinity of undeveloped property which is in a Residential Zone or is proposed to be used for residential purposes on an approved Basic Plan for a Comprehensive Design Zone, an approved Official Plan for an R-P-C Zone, or an approved Conceptual or Detailed Site Plan, then the distance shall be measured in a straight line from the front door or main entrance of the structure used for adult book store and/or adult video store purposes to the nearest point of the boundary line of the undeveloped property in a Residential Zone or proposed for residential purposes on an approved Basic Plan, Official Plan, or Conceptual or Detailed Site Plan, as just stated.
 - (c) Outdoor display of merchandise is prohibited.
- (d) The proprietor, owner, or personnel of the adult book store <u>and/or adult video store</u> shall prohibit access to the premises by any person who is under eighteen (18) years of age.
- (e) All windows, doors, and other apertures shall be blackened or obstructed to prevent anyone outside the establishment from viewing its interior.
 - (f) Advertising shall be limited to one business sign, as provided for in Section 27-615 of

this Subtitle.

- (g) The hours of operation of the adult book store <u>and/or or adult video store</u> shall not extend beyond 12:00 A.M. and shall not begin before 9:00 A.M.
- (h) An application for an adult book store and/ or adult video store use and occupancy permit shall be approved or denied by the Department of Environmental Resources within fourteen (14) business days of the date that the application is accepted by the Department of Environmental Resources.
- (i) Upon receipt, the Department of Environmental Resources shall refer the application to the Maryland-National Capital Park and Planning Commission. The Maryland-National Capital Park and Planning Commission shall review the application and shall provide an approval or denial regarding zoning compliance as part of the application. Such determination shall be transmitted from the Maryland-National Capital Park and Planning Commission to the Department of Environmental Resources within five (5) business days from the date of Maryland-National Capital Park and Planning Commission's receipt of the application from the Department of Environmental Resources.
- (j) In the event that the Department of Environmental Resources denies an application, the Department of Environmental Resources shall, in writing, state the reasons for the denial, and a copy of such decision shall be sent by first class mail to the address provided by the applicant.
- (k) If the Department of Environmental Resources fails to render a timely decision pursuant to the terms of this section, then the Department of Environmental Resources shall be deemed to have approved or consented to the approval of the adult book store and/or adult video store use and occupancy permit.
- (l) An applicant may appeal to the Board of Zoning Appeals from a final decision of the Building Official for an adult book store and/or adult video store use and occupancy permit pursuant to Section 4-121 of the County Code.
- SECTION 2. BE IT FURTHER ENACTED by the County Council of Prince George's County, Maryland, sitting as the District Council for that part of the Maryland-Washington Regional District in Prince George's County, Maryland, that Section 27-905 of the Zoning Ordinance of Prince George's County, Maryland, being also Subtitle 27 of the Prince George's County Code, be and the same is hereby added:

SUBTITLE 27. ZONING.

PART 16. ADULT BOOK STORES AND ADULT VIDEO STORES. 1 2 Sec. 27-905. Termination of use and occupancy permit. 3 (a) Where a use and occupancy permit has been issued for a use other than as an adult book store and/or adult video store, as defined in Section 27-107.01 and Section 27-902, and the 4 5 property is being utilized as an adult book store and/or adult video store, all use and occupancy permits for the property shall be deemed abandoned and shall automatically terminate. 6 7 (b) Notice of abandonment and termination shall be mailed to the applicant by first class 8 mail to the address provided by the applicant to the Department of Environmental Resources. 9 SECTION 3. BE IT FURTHER ENACTED that the provisions of this Act are hereby 10 declared to be severable; and, in the event that any section, subsection, paragraph, subparagraph, sentence, clause, phrase, or word of this Act is declared invalid or unconstitutional by a court of 11 12 competent jurisdiction, such invalidity or unconstitutionality shall not affect the remaining 13 words, phrases, clauses, sentences, subparagraphs, paragraphs, subsections, or sections of this 14 Act, since the same would have been enacted without the incorporation in this Act of any such invalid or unconstitutional word, phrase, clause, sentence, subparagraph, subsection, or section. 15 16 SECTION 4. BE IT FURTHER ENACTED that this Ordinance shall take effect forty-five (45) calendar days after its adoption. 17 Adopted this 9th day of September , 2009 COUNTY COUNCIL OF PRINCE GEORGE'S COUNTY, MARYLAND, SITTING AS THE DISTRICT COUNCIL FOR THAT PART OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT IN PRINCE GEORGE'S COUNTY, **MARYLAND** BY: Marilynn M. Bland Chairperson ATTEST: Redis C. Floyd Clerk of the Council