1	THE PRINCE GEORGE'S COUNTY PLANNING BOARD OF
2	THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION
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5	PRESERVE AT PISCATAWAY (BAILEY'S VILLAGE)
6	Comprehensive Design Plan, CDP-9306-05
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8	TRANSCRIPT
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10	PROCEEDINGS
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12	COUNTY ADMINISTRATION BUILDING
13	Upper Marlboro, Maryland
14	January 6, 2022
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16	VOLUME 1 of 1
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18	BEFORE:
19	ELIZABETH M. HEWLETT, Chair
20	DOROTHY F. BAILEY, Vice-Chair
21	A. SHUANISE WASHINGTON, Commissioner
22	MANUEL R. GERALDO, Commissioner (Absent)
23	WILLIAM M. DOERNER, Commissioner
24	WILDIAM M. DOBKNEK, COMMISSIONEL
25	

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OTHERS PRESENT:

HENRY ZHANG, Staff, Urban Design Section

JENNIFER STABLER, Staff, Historic Preservation Section

JAMES HUNT, Division Chief, Development Review Division

ANDREE GREEN CHECKLEY - Planning Director

DAVID WARNER, Principal Counsel

ANDRE GINGLES, Attorney for Applicant

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Geoffrey Tibbetts	56
Joy Johnson	65

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1 PROCEEDINGS 2 MADAM CHAIR: CDP-9036-05, the Preserve at 3 Piscataway, known as Bailey's Village. If I may stop for a 4 second, is there a CDP statement? Normally I have to read a 5 CDP statement. No? Okay. Maybe no. 6 UNIDENTIFIED SPEAKER: Madam Chair, there is one. 7 MADAM CHAIR: Okay. UNIDENTIFIED SPEAKER: Yeah. 8 9 MADAM CHAIR: Okay, I don't have it. UNIDENTIFIED SPEAKER: I can send it to Lee, Marie 10 11 sent it to me this morning. 12 MADAM CHAIR: Okay. So we'll hold we'll get it, 13 but while we're doing that, let me just make sure we have 14 everyone we need. Mr. Zhang, are you on? 15 MR. ZHANG: Yes, ma'am. Happy New Year to you. 16 MADAM CHAIR: Okay. Thank you. And Ms. Kosack, 17 are you on? 18 MS. KOSACK: Yes, present. 19 MADAM CHAIR: Wonderful. Mr. Gingles, are you on? 20 MR. GINGLES: I am, Madam Chairman, good morning, 21 members. 22 MADAM CHAIR: Good morning. Thomas Zyla?

MADAM CHAIR: Now I have you signed up as others, but I guess Nooshin Amirpour, Woodlawn, are you a proponent?

MR. ZYLA: Here, Madam Chair.

MR. GINGLES: Ms. Amirpour is the, actually she's 1 2 the developer representative. 3 MADAM CHAIR: Okay. So she is actually --4 MR. GINGLES: Yes. 5 MADAM CHAIR: And Seth Churchill? 6 MR. CHURCHILL: Good morning, I am here. 7 MADAM CHAIR: Okay. And I'm going to move you to 8 Okay. Geoffrey Tibbetts? the proponents. 9 UNIDENTIFIED SPEAKER: (Indiscernible). 10 MADAM CHAIR: Can you see? It's with a G, Geoffrey with a G. Okay. So Geoffrey Tibbetts signed up 11 12 but we don't see him on. Joy Johnson? 13 MS. JOHNSON: I'm here. 14 MADAM CHAIR: Okay. 15 MS. JOHNSON: Yes. 16 MADAM CHAIR: Wonderful. And Courtney Lindsay? 17 MS. LINDSEY: (No audible response.) 18 MADAM CHAIR: No, C, with a C. No, Courtney 19 Lindsay is not on. Okay. And then we do have a Proponents 20 Exhibit Number 1, the Preserve at Piscataway Homeowner's 21 Association letter of support. Okay. I'm going to pause 22 while I still wait for my statement. 23 (Whereupon, a brief recess was taken.) 24 MADAM CHAIR: I now have my CDP statement. 25 this hearing is being held under the general enabling

authority of the Land Use Article Annotated Code of Maryland and conducted in accordance with the specific requirements and procedures of Sections 27-516 through 27-532 of the Prince George's County Code and the Maryland Administrative Procedures Act.

The purpose of this hearing is to consider the applicant's submission of a Comprehensive Design Plan proposal and to consider the plan in relation to the criteria set forth in Section 27-521 of the Prince George's County Code. The agenda item is Number 9, Comprehensive Design Plan 9306-05 the Preserve at Piscataway (Bailey's Village). All persons who wish to participate in the hearing should just please raise your hand, your right hand and declare in the presence of Almighty God, do you solemnly promise and declare that the testimony you are about to give before the Board is the truth of the best of your knowledge and belief? So I'm going to ask these folks who have signed up. Mr. Gingles, you are the attorney so --

MR. GINGLES: I'm sitting (indiscernible).

MADAM CHAIR: Okay. Okay. Mr. Tibbetts, you're not there, right. Joy Johnson?

MS. JOHNSON: Yes.

MADAM CHAIR: Okay. Thomas Zyla?

MR. ZYLA: I do.

MADAM CHAIR: Okay. Also I said Joy Johnson,

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right, yes, and then Nooshin Amirpour. 1 2 MS. AMIRPOUR: (No audible response.) MADAM CHAIR: She's muted. I think you have --3 4 MS. AMIRPOUR: I do. 5 MADAM CHAIR: Okay. Thank you. And Seth Churchill? 6 7 MR. CHURCHILL: I do. MADAM CHAIR: Thank you. And again I'm going to 8 9 do one more call out for Courtney Lindsay. No, okay. then Geoffrey Tibbetts, with a G. Geoffrey with a G. 10 11 Okay. All right. This proceeding is being recorded, 12 therefore all exhibits must be properly marked when they are introduced and identified when referred to or discussed. 13 Any person of record may ask questions of the 14 witness at the conclusion of that witnesses' testimony but 15 questioning must be limited to the information testified to 16 17 by the witness. 18 And so that is my statement. We have everyone 19 present. Mr. Zhang, you are on. 20 MR. ZHANG: Good morning, Madam Chair and members 21 of the Planning Board. Happy New Year to you all. 22 MADAM CHAIR: Happy New Year. 23 MR. ZHANG: For the record, this is Henry Zhang 24 with the Urban Design Section. But before I go to the case,

I think the People's Zoning Council, for the record, the

Τ	People's Zoning Council need to be here
2	MADAM CHAIR: Well
3	MR. ZHANG: and the staff did send a notice to
4	him back in October and also I also e-mailed him this
5	morning about the link.
6	MADAM CHAIR: Yes. But People's Zoning Council is
7	not on, we did double check. But you e-mailed him this
8	morning and you know.
9	MR. ZHANG: The second time, yes, ma'am.
10	MADAM CHAIR: Okay. One more time. Mr. Tibbetts
11	is now on. Okay. But can you just say okay? I see your
12	name now. Mr. Tibbetts?
13	MR. TIBBETTS: (No audible response.)
14	MADAM CHAIR: Mr. Tibbetts, can you unmute
15	yourself?
16	MR. TIBBETTS: (No audible response.)
17	MADAM CHAIR: Okay. All right. The People's
18	Zoning Council is not on so there's nothing we can do about
19	that this point. So you may proceed, Mr. Zhang.
20	MR. ZHANG: Thank you, Madam Chair.
21	MADAM CHAIR: Okay.
22	MR. ZHANG: For the record, this is Henry Zhang
23	with the Urban Design Section. This application before you
24	is a revision to a previously approved Comprehensive Design
25	Plan basically it's the 05 revision, excuse me, to remove

commercial, retail office and multifamily uses and then replace them with 26 townhouses. This larger project basically consisting of five village has almost been constructed except for 14 single family detached homes in the Glassport Village and also Lot 10 in front of you today. Next slide, please.

This subject site is in Planning Area 84 Council District 9. Next slide, please.

This is the Vicinity Map shows specifically this portion of the project is located on the south side of Floral Road at its intersection with St. Mary's View, as outlined in red here. Next slide, please.

This is the Zoning Map of the entire CDP-9306, which covered a larger area of 878 acres of the land. In the R-L which is Residential Low Density Zone and also L-A-C Zone, which is Local Activity Zone as outlined in red here. Next slide, please.

The land impacted by this CDP is in the L-A-C Zone, specifically known as Lot 10 which only covers 1.65 acres of the land. Next slide, please.

This is the aerial photo shows that the subject site basically has been roughly graded. Next slide, please.

It's generally level, surrounded by the townhouses on both side of the roadway and also a small lot single family detached homes. Next slide, please.

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The Master Plan Right-of-Way shows Piscataway Road is an arterial roadway and the Floral Road is a primary roadway. Next slide, please.

Bird's eye view again shows the size and outline in blue. You see the townhouses on both sides. Next slide, please. Next slide. Okay.

This is approved Basic Plan basically the entire Preserve at Piscataway was approved on the two Basic Plan. This A-9870 basically covered L-A-C Zone. The rest of the residential zone covered by A-9869. Next slide, please.

This is the up close at the L-A-C Zone. This A-9870 approved back in 1993 basically covered almost 20 acres of the land, of which about 6.75 acres has been designated as commercial/retail office with a development cap at the 70,000 square feet. At the same time approximately 13.23 acres of the land has been slated for residential use which has a cap at 140 DU's. Over the years, this L-A-C portion of the commercial use has been developed, and approved developed with residential use and also a small portion of it, 1.65 acre still vacant and also has been retained for the use other than the residential. Next slide, please.

This is the most recent approval, basically is by the 03 revision. The original CDP has been revised four times. 03, this one has the impact on the layout. This is the most opted layout of the entire project. The 04

revision was approved by the Planning Board in last year, which was a revision to two architectural related condition and doesn't have an impact on the layout. Next slide, please.

This is basically the amend, the 05 revision in front of, you will see the impact is limited to Lot 10 here of the upper end corner of this slide. Next slide, please.

This just illustrative map basically shows the possible townhouses which are mainly rear loaded townhouses accessed through alley. Basically it's pretty the same architectural model which will be matching those constructed and occupied townhouse units. Next slide, please.

This is a Type 1 Tree Conservation Plan which included with this CDP and the future review of the TCP1 will be carried out at a time of Preliminary Plan of Subdivision. Next slide, please.

This proposed CDP which will remove all the commercial/retail office uses and only have the residential use will be constructed on the site. It does not conform -- MADAM CHAIR: Okay.

MR. ZHANG: -- to the purpose of L-A-C Zone, as stated in Section 27-494(a) as in the Staff Report. Because this revision basically will remove use and service function from this Master Plan community. Most importantly as stated in Section 27-521(a) which listed all the required findings

for Planning Board approval of CDP, basically requires the Planning Board to find conformance with the governing Basic Plan.

In this case it's A-9870. In staff's opinion this CDP fails to demonstrate conformance with the Basic Plan which clearly designated the commercial/retail office uses on this property.

The applicant could remove commercial/retail office uses on this portion of the property if they would have amended the Basic Plan. This applicant also submitted a letter from the HOA which basically in support of this application. At the same time three citizens signed up as the opposition but it's turned out after conversations with two of them, they are basically in agreement with staff's recommendation.

Urban Design Section recommends that the Planning Board adopt the finding of this report and disapprove CDP-9306-05 including Type 1 Tree Conservation Plan, TCP1-009-94-04 for Bailey's Village at Preserve at Piscataway. This concludes the staff's presentation. Thank you.

MADAM CHAIR: Thank you, Mr. Zhang. So I'm going to need a little clarity and then we'll turn to, we'll see if the Board has any questions and then we're going to turn to Mr. Gingles. So I just want to make sure I'm clear. The council put this entire property in the L-A-C Zone back in

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1993? 1 2 MR. ZHANG: Yes, ma'am. MADAM CHAIR: And then the Basic Plan designated 3 4 the subject property as commercial. No? 5 MR. ZHANG: Actually this A Dash include two 6 parts. 7 MADAM CHAIR: Right. MR. ZHANG: Basically includes 6.5, let me see the 8 9 numbers, 6.75 acres in this L-A-C Zone for commercial/retail 10 office and then --11 MADAM CHAIR: Yes. 12 MR. ZHANG: -- the multifamily use. Another 13.23 13 acres slated for the residential use which has a cap of 140 14 DU's. 15 MADAM CHAIR: Okay. So will this, so my question 16 is obviously the CDP is the second stage in the 17 Comprehensive Design Zone category, so there's a Basic Plan, 18 there's a Comprehensive Design Plan and then there's a 19 Specific Design Plan. This second phase is the 20 Comprehensive Design Plan. We have to find conformance with 21 the Basic Plan, that's a requirement of the findings. 22 MR. ZHANG: That's correct. Yes, ma'am.

MADAM CHAIR: Okay. So what you're saying is that

from the staff's perspective, also I want you to define what

the L-A-C Zone is. I know we have in the Staff Report, but

can you define it on the record? And then --

MR. ZHANG: Well --

MADAM CHAIR: Yes.

MR. ZHANG: Okay.

MADAM CHAIR: Just in a second. Because then the question for us is and then you've also indicated there was another avenue to do this via amending the Basic Plan. So that is a possibility. On the other hand I think we're all interested in hearing what Mr. Gingles has to say in response because he may have something to counter with. So I'd like to know, I'd like for you to state on the record the purposes of the L-A-C Zone.

MR. ZHANG: Yes, ma'am. For the record, this is
Henry Zhang with the Urban Design Section. The L-A-C Zone
which is Local Activity Zone is one of the nine
Comprehensive Design Zone in the county's Zoning Code. I
think many of the purpose, one of which is that the uses had
to be local and service function to basically serve the
completely Master Plan planned community, basically. So
that means the use had to be complimentary and serve the
local need of the residents of the community.

As I stated, this larger community almost completely built out and based on the A-9870 this is the only piece of the other uses which has been deemed as a use and a service function which will serve the local residents.

As also I stated previously over the years the Planning Board's approval and the others to all those approval and the construction, this is the only piece which is 1.65 acre left will be available for this other functions.

MADAM CHAIR: Okay.

MR. ZHANG: So this is the last one and then this application they basically required to completely removal of this function on the --

MADAM CHAIR: Okay. Okay. So it's a local activity --

MR. ZHANG: -- on the front.

MADAM CHAIR: Okay. Hold on. So it's a local activity center, we've approved residential all around it in the remainder of the acreage, so this is the message where you can put the local activity, because the L-A-C Zone encourages dwellings integrated with the activity centers, and you're saying this is the last place where we could do that. Is that?

MR. ZHANG: That's correct.

MADAM CHAIR: Okay. Okay. So I'm going to see if the Board has questions of you before I then turn to Mr. Gingles. Okay. Madam Vice Chair, any questions?

 $\mbox{\sc MADAM}$ VICE CHAIR: No questions at this time, thank you.

MADAM CHAIR: Okay. Commissioner Washington?

COMMISSIONER WASHINGTON: No questions at this time. Thank you.

MADAM CHAIR: Okay. Commissioner Doerner?

COMMISSIONER DOERNER: Yes. Mr. Zhang, I find this a little bit difficult as I was prepping and reading through the case, the Staff Report and everything. Because I'm sort of torn that development sort of in L-A-C Zone is a little bit difficult if you have multiple property owners or multiple developers, because then you have kind of competing interest. If one person was controlling the entire zone, then I think it would be a little easier to kind of guide the development in certain ways.

Because what I'm kind of struggling with is whether or not the L-A-C, if it's a recommendation of certain kind of mixes and I understand from like if I was playing Sim City or some development game, and I wanted to like encourage like the highest and best use and development to kind of play out the scenario over the next 20 years like what we would want to do, that we'd want to have the activity center and density kind of flow out from afterwards from around there. But what I'm struggling to find out is whether or not it's a requirement that there be certain amounts of commercial development in this L-A-C or this particular area. And then whether or not it's prohibited to

and I think these would be two separate but related questions, whether or not it's prohibited to only do residential development in this particular parcel.

Because I realize that like the L-A-C was developed to encourage this but in the same respect I'm trying to think about like other case scenarios. Like if we have a high rise density kind of unit that has a height limit of like 30 stories, but somebody can only do it at 20 stories, are we going to force them to build up to 30 stories and go bankrupt, even if the market won't support that? Like at some, I'm trying to wrap my head around this and I'm hoping that you can help provide a little bit more clarity of how you guys got at your recommendation.

MR. ZHANG: Okay. Yes, thank you, Commissioner Doerner. I think that's a very good question. I think if you sit back a little bit and look at this concept of the Comprehensive Design Zone, basically it's the county's equivalent to PUD, Planned Unit Development of the, you know, the other part in this country.

Basically this is the vehicle, it's a combination of planning and zoning, you know, so to speak. I think that's basically is the subject to the interpretation in a way because understand that this approval, you know, dated back to 1993, that's almost like 30 years ago. I think that the Council and the Planning Board had a vision for this

property that's why we have this L-A-C Zone. That's why the staff started looking at the purpose of the zone, so basically the purpose of the zone as stated in, you know, 494A in the Staff Report page 9, basically among others, there is a couple, you know, purpose staff stated.

Basically, the purpose of this from the planning perspective is try to build a complete community. But I think in the zoning term I also heard that this is just like, you know, it's not like M-X-T Zone, the code specifically stated you need to have two uses, you know, at least two uses among the three and then therefore some people just said okay this shouldn't be hold them to, hold their feet to the fire and they had to have those two uses.

But I think the staff's review, I mean especially in this case, we understand there is, you know, a combination of planning and zoning situation here. And then from the planning perspective the vision changed and the best practice came at the same time the zoning interpretation is also, you know, subject to the interpretation because you know this is not an M-X-T Zone. The code didn't just clearly state it, but I think somehow the code said this had to be there and then that's also a practice, I think this office has been doing in all those years, if the council's order include those uses and then if the applicant in this case, they did, they told them to

remove this use from the Basic Plan, usually we are going to ask them to amend the Basic Plan in order to get the CDP approved.

COMMISSIONER DOERNER: Yes, so I understand that you guys are going to ask them to do that, because we're trying to implement the Basic Plan in some ways.

MR. ZHANG: Yes.

COMMISSIONER DOERNER: So does the L-A-C Zone then require like at least two of maybe the four, like a commercial office retail or residential, or is it just sort of suggested in that sense?

MR. ZHANG: No, I think, yes, I think I should have said it suggest it. But keep in mind, this Comprehensive Design Zone basically in the Zoning Code specifically stated will be subject to three steps of approval. The first step is Basic Plan and second step is CDP and then the third step is SDP. And then in each of the approval that's why we have this finding number one, basically you had to find in conformance with the Basic Plan.

So that's basically where the staff, you know, come from, basically we look at the Basic Plan and then if the Basic Plan specifically or clearly, you know, identifying the use and the acreage and the density and then in this case the applicant basically will be completely

removing that use and then therefore we couldn't find the, 1 2 you know, conformance (indiscernible) I hope this will help. COMMISSIONER DOERNER: So yes, I think that helps. 3 4 MADAM CHAIR: Okay. And you know what? And you 5 know what else --6 COMMISSIONER DOERNER: What would you guys have 7 done --MADAM CHAIR: You know what else, Commissioner 8 9 Doerner? And we may turn to our own counsel to elaborate as well but after Mr. Gingles too, but continue with your 10 questions but we may turn to our legal after this, after 11 12 Gingles though. 13 COMMISSIONER DOERNER: Yes, I think I definitely 14 would like to hear from Mr. Warner at the end to kind of 15 summarize stuff especially to just kind of focus us in on 16 what are the most pertinent kind of legal points that we 17 need to decide between. 18 MADAM CHAIR: But I want to do that after Mr. Gingles. Okay. 19 20 COMMISSIONER DOERNER: But --21 MADAM CHAIR: Okay. Okay. 22 COMMISSIONER DOERNER: Yes, and Mr. Zhang, so if 23 they had proposed like office or retail instead of residential, would you guys have the same stance where you 24

would say no we really need to have the commercial because

that's what was kind of pointed out in the Basic Plan? Ever though those are other two uses in the L-A-C?

MR. ZHANG: No, I think as long because the Basic Plan which is the first step, which basically set up the very broad in a scope of development. Even though most of the time they just decided the quantity and the relationship and density and then all those details need to be defined at time of CDP. The reason CDP is so important basically is kind of a negotiation between the regulatory agency in this case, the Planning Board and developer. So basically the CDP approval set up the entire zoning requirement for the development of this property. So if the A Dash include the multiple uses and then the CDP level they propose those uses maybe only one or two, we should be able to find the conformance.

But in this case as stated, because the use has been clearly identified by the Basic Plan on this L-A-C property, and then now they just, you know, the applicant wants to use the CDP to completely remove that and then that's why we couldn't find the conformance.

COMMISSIONER DOERNER: Okay. Thank you. I'll let me Mr. Gingles --

MADAM CHAIR: Okay.

COMMISSIONER DOERNER: -- present his case and then wait for Mr. Warner to clarify as well. Thank you.

MADAM CHAIR: Okay. Thank you. So just making sure that we still have just four Commissioners. Okay. So with that, Mr. Gingles, you are on.

MR. GINGLES: Good morning again Madam Chairman and members of the Board.

MADAM CHAIR: Good morning.

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MR. GINGLES: For the record, Andre Gingles with law offices in Laurel, Maryland. I think this is the first time I've had a case the first day of your year, so I will unfortunately unable to be brief. But I'll start with noting it's a 30 year old Basic Plan, approved by the council pursuant to CR-60 in 1993 and we're nearly 97 percent complete. This amendment impacts 1.65 acres, which is essentially about .002 percent of the development.

There is a single Basic Plan that is approved for both the R-L and the L-A-C zones and now we have a single CDP that's approved over both of the zones. I think Commissioner Doerner got to the issue, but I do feel that it's necessary, particularly because of its being listed as a disapproval, I have to go a little bit more thoroughly through the Staff Report because of findings that we would be asking you to consider if the Board determines that this should be voted upon favorably.

I'd note first that the disapproval recommendation commences with Finding Number 7 that's on page 6 of your

report. And it asserts in sentence number 2 that first paragraph, that the L-A-C Zone is intended for mixed-use development and you've already gotten into a bit of a conversation about mixed-use. here is nothing in the L-A-C Zone that uses that term, and so we disagree with that finding that's in your Staff Report. The assertion is not found anywhere in 27-494 which is the section of the ordinance that expresses the purposes for the L-A-C Zone. And I think it remains accurate that the improved land use quantities for the L-A-C Zone were intentional and perhaps even approved with the idea that it was going to foster creation of a local activity center.

But it's also true that there's no minimal amount of uses that were mandated in the Basic Plan. There's no mixed-use mandated in the L-A-C requirement and since that is appropriate there means there's no condition in the Basic Plan nor nothing in the Zoning Ordinance that says you have to develop the uses that are in that zone.

We note that in the initial Basic Plan the applicant only proposed that there be 40,000 square feet of commercial development, which the staff did oppose at that time. I mean if you look at Finding Number 9 in that Basic Plan Technical Staff Report back from 1993, the staff had a condition in a finding, the condition was number 15, in which they pushed that the commercial be up to 70,000 square

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feet. Ultimately --1 2 MADAM CHAIR: Mr. Gingles, let me stop you for a 3 second. Do we have that finding? Do we have that? 4 MR. GINGLES: I'm not sure if it's in your report, 5 but --6 MADAM CHAIR: Okay. 7 MR. GINGLES: -- it's among the research that we 8 looked at --9 MADAM CHAIR: Okay. MR. GINGLES: -- in terms of the initial Basic 10 11 Plan. 12 MADAM CHAIR: Okay. 13 MR. GINGLES: But I would tell you that if you look at number 5, excuse me, Finding Number 9 in Condition 14 15 Number 15 of that Technical Staff Report, that is the discussion. 16 17 Ultimately, at the time of the CDP, that area came 18 in at 40,000 square feet. I further note if you look at 19 page 8 on the Staff Report, the staff goes on and lists 20 Conditions 1, 8 and 10 of the Basic Plan as being applicable 21 to the applicant's amendment and asserts that our proposed 22 amendment is not in conformance with these conditions. 23 So first off, with Condition Number 1, that's just

a listing requirement. It's not a development requirement.

It essentially says you have to list this on the Basic Plan.

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And it only refers to the Basic Plan, not the CDP nor this pending CDP amendment, and that's the clear language of that condition.

With regard to Condition Number 8, it only expresses that a majority of the commercial uses proposed to be retail. It doesn't mandate the development of commercial uses, it just says that majority of the commercial should be retail. Again, that's the clearer language of the condition and lastly with regard to Condition Number 10, staff didn't find any issue.

The staff then on pages 8 and 9 assert that the CDP doesn't conform to two of the listed purposes of the L-A-C Zone which is expressed in 27-494(a) nor general principal that they list for 27-495(a). Now while the applicant, we don't concur with the staff conclusions on this, we would just point you to first and foremost its Section 27-521 that expresses the findings that this Planning Board must make in order to approve a CDP or CDP amendment. Neither the sections or the provision that are listed on pages 8 or 9 among those clearly expressed requirements that the Planning Board must find in making a determination.

The section that's cited by staff relates to the establishment of the zone. It was what was relevant back at the time of the Basic Plan, not at this time for a CDP.

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Now, once you get to page 9 on the Staff Report commencing with (c)(1), the staff is now listing the appropriate 15 requirements that guide this Planning Board's determination to whether or not the CDP amendment is appropriate for its approval. The issue of conformance in the Basic Plan is essentially the primary issue and what we have indicated to staff in a lot of information that we sent to them is that we think that the finding relative to this first requirement as staff notes, that the Basic Plan specifically designated areas of the proposed amendment as only commercial. I would ask if the Board could put back up what Mr. Zhang had as slide number 9, excuse me.

MADAM CHAIR: We can do that.

MR. GINGLES: Slide number 11, I'm sorry.

MADAM CHAIR: Okay.

MR. GINGLES: Now what they're suggesting to you is that that area that's outlined in red is a 6.75 acres that was designated as only commercial and the staff asserts this several times in the report. We've provided staff with that exhibit where we just showed an outline of that area and they all agreed that that's the 6.75 acres as designated as commercial.

We also showed in that exhibit where the Planning Board has already approved residential development within this 6.75 acres that is, the staff asserts is

(indiscernible) only commercial, and the 1.65 is within that same area. Hence their assertion is in direct conflict with what the Planning Board has previously approved on SDP's with townhouses within the area the staff asserts is only commercial. Now in the review of all of the staff reports with regard to this and we looked at the Staff Reports involving the CDP, the PPS that also allowed for the lots in this area and the subsequent SDP's. And all of those show these residential lots being done in the area that the staff is now asserting is only commercial.

In a review of the Staff Report has no staff discussion, nor any staff concern relative to the Planning Board moving forward with residential development in an area that they're now asserting is solely a commercial area. In fact, Finding Number 5 that was in the Preliminary Plan of Subdivision that specifically lotted out many of those areas, indicated, that's in this commercial area, indicated that it conforms to the land use recommendations that are in CR-60 1993, which is the resolution encompassing the Basic Plan.

I would note that in the following sentence after they declared the only commercial declaration staff asserts that the process would be for us to seek a Basic Plan amendment. Mr. Zhang talked a little bit about that.

25 However, if you'll note earlier in the report and

I referenced this on page 7, staff's already indicated that the L-A-C Zone without any commercial development would be unacceptable because they are sort of deeming it a two use mixed-use zone. Finding Number 7 on page 6 is what I alluded to earlier.

So essentially staff is asserting consistent with their prior mixed-use declaration that the L-A-C Zone mandates two uses. And I would just note --

MADAM CHAIR: Can I ask you a question? Mr. Gingles?

MR. GINGLES: -- that the Zimmer (phonetic sp.)
Court of Appeals position --

MADAM CHAIR: Mr. Gingles? I just have a quick question.

MR. GINGLES: Sure.

MADAM CHAIR: So I'm looking at page 6 and what I would agree with it says the L-A-C Zone is intended, it doesn't say mandated, number one. And it says mixed-use developments which probably would have been an okay language had there really not, if there really was no such thing as a mixed-use zone. So because sometimes people can get confused whether you're talking about a mix of uses or a specific mixed-use zone. So it sounds like, I think they may have been saying intended for more than one type of use.

MR. GINGLES: I'd even grant you that in terms of

mixed development as opposed to mixed-use zone --

MADAM CHAIR: Yes.

MR. GINGLES: -- but I would note again that the Zimmer case which was authored by the Honorable Glen T. Harold.

MADAM CHAIR: Yes, we know.

MR. GINGLES: And it's a case that I handled at the lower level. There was an L-A-C Zone that was solely commercial, it did not have two uses. There is, if you read those Staff Reports there's no issue about the need to have a second use in that L-A-C Zone.

MADAM CHAIR: Okay.

MR. GINGLES: So hence there are L-A-C Zones where only one of the uses are developed.

MADAM CHAIR: Yes.

MR. GINGLES: I mean the staff goes on to express that an amendment to the Basic Plan has been done and what they view as similar circumstances. With regard to the Timothy Branch case that they cite in the report, and I think, we would note that in the Timothy Branch case first of all that Basic Plan amendment that was done was the project proposed a use that was not previously allowed on the Basic Plan. They proposed that use in an area in which it was previously not shown on the plan. The staff deemed it to be an expansion to include an active adult use. Our

CDP amendment is for use that is already shown on the approved Basic Plan, it's within the same area of the Basic Plan and which it's previously been developed, and it's wherein the Planning Board has already approved the use in the development of the use remains within the allowable density caps.

We think this alone shows conformity of the CDP amendment to the Basic Plan. In fact, we would assert that given what the Planning Board has done in the past, that we need only should have been doing the Preliminary Plan of Subdivision for the new lot in an SDP as opposed to even needing to do this CDP amendment. And I'll talk a little bit further about that a little bit later.

In the second paragraph under (c)(1) on page 9, staff does note the ranges for the commercial development, however, again and the Commissioner was alluding to this, there's no express requirement in the Basic Plan for a minimum of any of the uses. These base ranges are not a minimum development requirement absent a condition saying that they have to be done. I mean nothing in the Basic Plan nor any provision of the Zoning Ordinance unlike for M-X-T development requires the development of all or some portion of all of the uses that are shown on the Basic Plan.

Again, L-A-C may promote or desire to promote mixed-use development it's not a mixed-use zone, where the

use of mixes is somehow mandated. And the applicant indicated in its statement of justification about the Basic Plan being illustrative and we didn't mean that in the sense that it doesn't mean anything, we meant it in the sense that it's illustrative to what can be developed on the property as a result of the zoning.

Nevertheless, we strongly assert that the expressed language that's in the Basic Plan that's in Cr-60 approval actually governs. And the express language that governs essentially lists what can be developed, but doesn't mandate any minimum of that development.

And lastly, as they talk about the activity area, we would note that the community focal point which is that village green that hasn't been done, is there and is a focal point, and to the extent that that wants to be improved, the HOA has the ability to add some additional amenities to that area and they've discussed at different times whether or not that may or may not be done.

In paragraph 4 on page 10, again the staff asserts that what we're doing is the elimination of a use and that this can only be done by the District Council. However, they don't cite any authority that it can only be done by the District Council.

First, I would note that we think it's incorrect because again the use is not mandated, it's not a condition

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that's in the Basic Plan, nor is it a use that the Zoning Ordinance requires be developed. The Basic Plan again proposes what can be developed, the CDP ultimately the second phase shows what is going to be developed and I would sort of remind the Planning Board, what I don't recall was whether or not any of the members were there, but in a prior or earlier, this development had a golf course as a part of its development. That golf course was a use, and a major use. It was a major part of that community. That was eliminated solely by an SDP amendment. There was no amendment to the Basic Plan, there wasn't even an amendment to the CDP. Now I would note that there was legislation facilitated and had to do with numbers of having additional uses in the R-A Zone. But nothing in that legislation changed any of the provisions related to amending or any requirement to amend the Basic Plan or any, or amending or any requirement to amend the CDP. And it was simply done that use eliminated, it was simply done as a result of the SDP being done which this Planning Board approved.

Finally, on the subject, we would just note that with regard to a CDP and or an SDP, the District Council retains the authority to review it, approve it, modify it, reverse it or do any other condition to it. And so it's not like their authority is effected by what, if anything, the Planning Board might do on a decision.

I mean essentially the Basic Plan is the zoning for this property and like most zoning, once it's on the property nothing is mandated unless it's a condition, or it's a requirement of the Zoning Ordinance. And in this case, with that Basic Plan there's no requirement in the Zoning Ordinance and it wasn't a condition.

Relative to the second Planning Board finding that needs to be made, we did inform staff of our long efforts.

They've gone on since 2004 in terms of the marketing of the property for commercial development, a lot of different things have been attempted. In fact, it's continued to be marketed even throughout the current pandemic.

Additionally, we would note that we do have HOA support for the change of this development for this remaining 1.65 acres and a letter is in the record to that affect.

As in regards to the staff's assertion relative to the environment, we would assert that the environment that's essentially residential has existed for several years and to now sort of force inclusion of a commercial use would change the environment substantially more than anything else. We think that the result is that the environment is better served by it being the residential that it has been probably for 15 plus years.

Essentially, the community has been successful in the implementation of the CDP with the exception of

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attracting any retail or commercial. Again, forcing something to go in just as a part of the zone makes no sense in our view. Nor do we believe that it is an issue that the Basic Plan should have to be conformed again given all of the past decisions on other applications within this area that the staff is asserting was only for commercial (indiscernible) and in particularly --

MADAM CHAIR: Okay. So I've got --

MR. GINGLES: -- true to sort of go through an additional requirement at this point with the last sort of remaining .002 acres.

MADAM CHAIR: Mr. Gingles, I need to stop you for a second, because you've said this a lot already and I'm just looking because we have a lot and the language, you know, I'm looking at the language in some places in the Staff Report but I haven't committed every single paragraph to memory. So help me understand, direct me to where the staff says that only commercial can be allowed in that spot. Because you said that repeatedly that staff indicated only commercial can go there and --

MR. GINGLES: Go to --

MADAM CHAIR: -- then you said that but the Planning Board has already allowed residential there and I guess in counter to what staff says should only be commercial. So just show me where that is in the Staff

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Report so I can follow that.
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              MR. GINGLES: Sure. I need to go back in my
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   notes, Madam Chair.
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             MADAM CHAIR: Okay. All right.
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             MR. GINGLES: I want to say it's page 6 in Finding
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   Number 7 but let me go back.
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             MADAM CHAIR: Page what, six?
             MR. GINGLES: I think it's page 6 Finding number
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 9
    7.
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             MADAM CHAIR: Okay.
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             MR. GINGLES: Let me go back.
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             MADAM CHAIR: Okay. Well, you know, you can do it
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   afterwards, I'll just give you a heads up that I'll be
    looking for that. So let me let you finish your flow.
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   Okay.
             MR. WARNER: It's in the middle of page 9, first
16
17
   paragraph after (c)(1).
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             MADAM CHAIR: Okay. Okay. Thank you.
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             MR. WARNER: Second sentence.
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             MADAM CHAIR: Okay.
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             MR. GINGLES: Just sort of the last thing. So
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    with regard to the remaining 12 of the 15 requirements,
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   excuse me, the Zoning Ordinance findings that the Planning
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   Board would have to determine, staff doesn't raise any
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issues. While we maybe thing some of them can be clarified,

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we concur essentially with the analysis in that there are no issues and/or they don't apply.

I guess I would say essentially in closing, we would note that conformity to the Basic Plan can be found because with regard to our proposed amendment, it provides for development of an existing approved use within the existing approved density. The proposed amendment is within the area that allows the use and it's within the area that the Planning Board has previously allowed the use.

Neither the approved Basic Plan nor the ordinance requires that we develop all of the uses that are listed on the Basic Plan. And alternatively, we think that the Planning Board could just decide that no amendment of the CDP is even necessary at this point, given all of the approvals allowing residential in that only commercial area and that we simply just need to do a Preliminary Plan and an SDP, which has been done for all the other residential that's in that only commercial area.

I will submit a list of findings, should the Planning Board decide favorably, but it's largely along the lines of what I've outlined in the presentation.

MADAM CHAIR: Okay.

MR. GINGLES: And that I will answer any specific questions and I tried to in my presentation clarify, or at least address, what Commissioner Doerner had asked of Mr.

1 | Zhang.

MADAM CHAIR: Okay. Okay. Thank you. Thank you, Mr. Gingles. So there probably are some other questions.

Okay. I see, thank you, Mr. Warner for directing us to that provision on page 9. I guess with what Mr. Zhang had indicated was the Basic Plan specifically designated the area as only commercial. So I guess he was saying that's what the Basic Plan did and I'm looking at the --

MR. ZHANG: Madam Chair?

MADAM CHAIR: Yes?

MR. ZHANG: If I may?

MADAM CHAIR: Yes.

MR. ZHANG: Yes, actually on the backup, page 136, basically it's a CR-60 1993 amendment 16. The Basic Plan basically says so that identifying neighborhood activity center. So I this case it's not like L-A-C Zone required two uses or, you know, if you can't do the two uses we can't find in conformance. This case, the key is to find conformance with the Basic Plan and then Basic Plan only stated acres, density, but also very specifically identifying the location at this location.

If you read that amendment 16 on page 136 basically they're identified the neighborhood activity center you know on the south side of Floral Road. And then that's why because of this CDP we're going to totally remove

any possibility to build any neighborhood activity center, 1 that's why we cannot find in conformance with the Basic 3 Plan. 4 MADAM CHAIR: Okay. Hold up, hold up, hold up, 5 Mr. Zhang, I'm on that page. Which one of these amendments? MR. ZHANG: It's amendment 16. 6 7 MADAM CHAIR: 16, got it. Okay. Oh I see. MR. ZHANG: On CR-60 --8 9 MADAM CHAIR: I got it. 10 MR. ZHANG: -- yes, yes, and then you read the language that neighborhood activity center will be on the 11 12 south side of Floral Road. Basically that's the Basic Plan 13 specifically identified zone. And then this is the location which we believe, you know, required by the Basic Plan, 9870 14 15 that's why by completely remove this, I mean from, replace it with townhouses, will basically not be strict conformance 16 17 with the Basic Plan. 18 MADAM CHAIR: Okay. 19 MR. GINGLES: But if I may, Madam Chairman? 20 MADAM CHAIR: I was looking at page 160. Okay. 21 So go ahead, Mr. Gingles. 22 MR. GINGLES: I'm sorry. There's no way, shape or 23 form, and I've done a lot of commercial development in my time that any neighborhood center can be developed on 1.65 24

acres. Once the Planning Board allow residential

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development and other development in that 6.75, which in CR-60 was initially listed as 8.53 for commercial acreage and some of it was obviously going to be, and that's in the L-A-C Village Zone in CR-60, that's what listed, 8.53 acres. Somehow or another it got reduced to 6.75. But in the ranges even at the 40 to 70, excuse me at the 59,000 to 70,000 which was pressed by staff, or even the 40,000 which the applicant had, once this property per the Planning Board decision on the Preliminary Plan of Subdivision CDP in prior SDP's have developed in that area, there's no commercial or neighborhood center left to be developed on 1.65 acres.

MADAM CHAIR: Okay. Let me stop you for a second.

MR. GINGLES: But we were looking at a --

MADAM CHAIR: Let me stop you for a second. Let me stop you.

MR. GINGLES: Okay.

MADAM CHAIR: So what you're also saying and I'm asking you this question.

MR. GINGLES: Sure.

MADAM CHAIR: So you had several arguments that you've made, several points and as I'm asking this question, is one of your points with regard to when the Planning Board approved residential development in this area 0.1, are you saying we sort of waived that requirement for solely commercial part 1, so it is sort of akin to a waiver

argument part 1 and part 2, are you also saying it also becomes an impossibility because there's not enough room left for that type of development, for the commercial development in the 1.6 remaining? Is that what you're -
MR. GINGLES: So let me, I'll take the latter first.

MADAM CHAIR: Okay.

MR. GINGLES: In terms of developing a neighborhood center --

MADAM CHAIR: Yes, yes.

MR. GINGLES: -- as Mr. Zhang pointed out, that's impossible to develop on 1.65 acres. I would note that there have been uses and we know from having conversations with the community, a gas station or I mean you can development maybe a convenience store along there, no one was sort of looking at that for the interest of their development. But I would say on the waiver portion that you've mentioned, we would not suggest to you that the Planning Board was waiving ultimately some development of commercial down there, but the Planning Board was saying that what it approved we believe, was in conformance with the Basic Plan, so that as we develop residential and what is asserted by the staff right now is only commercial and has not previously been asserted by them, in either the PPS CDP or SDP as only commercial, that's a new --

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1 MADAM CHAIR: My question was not whether we were 2 waiving commercial, whether we were waiving the preclusion 3 of any residential in that area. 4 MR. GINGLES: Yes. 5 MADAM CHAIR: Okay. Okay. MR. GINGLES: And you didn't. 6 7 MADAM CHAIR: Okay. MR. GINGLES: Yes. And I mean, then there is 8 9 nothing in the Staff Reports that make this a Basic Plan issue in any of those earlier approvals. 10 11 MADAM CHAIR: Okay. Okay. Thank you for that. 12 Okay. Okay. So you were finished for now with your 13 presentation, Mr. Gingles. I'm going to turn to the Board to see if they have any questions of you and then I'm going 14 15 to turn to Mr. Warner. Okay. Madam Vice Chair, any questions? 16 17 MADAM VICE CHAIR: No questions at this time, 18 thank you. 19 MADAM CHAIR: Commissioner Washington any 20 questions? 21 COMMISSIONER WASHINGTON: Yes. Well, and it was 22 essentially addressed, I was going to ask about why you did 23 not seek an amendment to the Basic Plan, but thank you Mr. 24 Gingles for addressing that. And I guess I would further

say that where I am now, it sort of boils down to the whole

issue of what's required and or what's prohibited along the lines of my colleague's questioning, Commissioner Doerner's questioning. So I would be interested in hearing from counsel in that regard. Because to me it seems that, I guess where I am now is that it's not required, I mean it's more suggested or being promoted that it be, you know, commercial activity in this zone as opposed to being required and or anything that took place that prohibited MADAM CHAIR: Okay.

COMMISSIONER WASHINGTON: I'm just kind of looking for clarity in that regard. Thank you, Madam Chair.

MADAM CHAIR: Okay. Thank you, Commissioner
Washington. And both you and Commissioner Doerner have
asked the question about whether this is required or merely
suggested and what our options are in that regard, that was
part one. And I would also note that's something that we
have to address but we also have to address conformance with
the Basic Plan. Okay. Now Commissioner Doerner?

COMMISSIONER DOERNER: Yes, I want to ask Mr.

Gingles, I think you raised good points and the proposed versus required aspects I think are interesting as well as the approval of residential already in this zone, if it's explicitly designated for commercial. I think that would be a conflict in terms of what we've signaled in our interpretations in some ways. One of the things that we

asked about was a neighborhood activity center or that's at least in the amendment that Mr. Zhang had cited. I do math so when I see like logical statements of stuff saying a neighborhood activity center for commercial and residential land use instead of saying or, to me it kind of requires both. But is there any requirement in there that would actually specify a percentage of commercial? Because I know you said that you can't develop most commercial activity which may be the most profitable for you, but --

UNIDENTIFIED SPEAKER: Hello, how are you? Good.

MADAM CHAIR: Okay. Hold up, we got somebody's conversation. Somebody's on the phone.

UNIDENTIFIED SPEAKER: Pardon?

MADAM CHAIR: Somebody's talking on the phone. So we're going to mute everybody. Okay. All right, go back --

attempt to try and develop out the commercial aspects of this or maybe have a mix of residential of commercial because you set up a very interesting legal case, right?

Like you've set up a, it specifically says commercial, you're only going pure residential and it's sort of cut and dry. But if you had gone for a little bit of a mix it might have been a bit of more of a discussion with staff I think.

MR. GINGLES: (No audible response.)

COMMISSIONER DOERNER: I think you're on mute.

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MADAM CHAIR: Okay. Is that a question for Mr. Gingles?

MR. GINGLES: So Commissioner, we have and I can attest, because I represented the prior developer to the current developer coming on probably a decade or so ago. a number of instances date back to 2004 seeking to develop or do a commercial activity center. I mean in large part and in deference to staff, only because I spent a fair amount of time in Columbia, I know the similar kind of zoning and what is sort of intended. I've also sort of seen a lot of things sort of fail. But it is sort of situated in and it was sort of listed and it does provide in the Basic Plan the appropriate quantities of density and intensity. And there were efforts made and even through the pandemic, we've gone after everything from just a couple of retail buildings that would be service, you know, probably pizza delivery and those kinds of things to going after some development with once we were looking at a daycare center in addition to a few other uses in there. And in large part because the urban, excuse me, because the area has essentially still stayed fairly rural suburban, because I won't call it urban it had some pockets there, there in just the limited amount of traffic that's coming along there, there has been just no interest in developing it.

I'd also move back to that 6.75 acres in which we

ultimately and the Planning Board approved then decreased over time the amount of retail area that was left, given that a fair amount of that commercial area is now developed with residential, both townhouses in there. And so the single use kind of retail that could potentially still go there in many instances that has been floated to the HOA at different times, they've had no interest and frankly we've had some concerns because at that point we were still developing residential and you did not want to do anything as you were moving forward with that residential that was going to impact the marketing of the community. And there are certain retail uses that just weren't going to be determined appropriate.

So it is both what has been approved over time that has decreased the ability to develop what I would call any type of either village center or any retail center of a decent size. I mean I have just have done enough development to know most folks are looking minimally. I mean even for a fast food spot they start off looking for two acres, minimum.

MADAM CHAIR: So it's sort of preempted. Okay.

COMMISSIONER DOERNER: I think that's a helpful

practical --

MADAM CHAIR: Okay.

25 COMMISSIONER DOERNER: -- and that's all the

1 questions that I have.

hear me okay?

MADAM CHAIR: Okay. Thank you, Commissioner

Doerner. Okay. So now before I go to our own counsel, Mr.

Warner, our Principal Counsel, I need to double check

something. So I know Mr. Tibbetts was having some

difficulty signing on. I want to check, I know our team

here has been reaching out to him. I want to do a sound

check to make sure we can hear him and he can hear us. So

you saw his name there, right? Okay. Mr. Tibbetts?

MR. TIBBETTS: Yes, madam, I can hear you, can you

MADAM CHAIR: Yes, we can, so we're good. Okay.

MR. TIBBETTS: Okay. Very good.

MADAM CHAIR: Okay.

MR. TIBBETTS: Thank you.

MADAM CHAIR: Okay, thank you. Okay. So with that, I'm going to turn to our principal counsel, David Warner. You heard the questions. Basically the questions were is there a requirement for a commercial in this area and then two, and we still have to deal with the conformance to the Basic Plan issue. Can you shed any light on this discussion from a legal standpoint?

MR. WARNER: Thank you, Madam Chair, yes, I absolutely can do so. At this time do you also want me to address Mr. Gingles' brought up some legal --

MADAM CHAIR: Yes, all of the above.

2 MR. WARNER: -- issues as well.

MADAM CHAIR: All of the above. All of the above, thank you.

MR. WARNER: Okay. Well, the first thing I would just maybe orient the Planning Board to and I know you've been doing these a long time, so I don't need to explain it belt and suspenders, but you know these Comprehensive Design Zones are a unique animal in a lot of ways, because you know they're really designed, I believe in the purposes for a Comprehensive Design Zone, they're, you know, supposed to be approved so we come up with kind of an imaginative, creative outcome at the end of the day with the development proposed. And so what a Comprehensive Design Zone does is it blends a lot of the zoning and planning together as opposed to perhaps a development where we have the zoning, we do the Detailed Site Plan, the Preliminary Plan and the specific, or the CSP, excuse me, CSP, DPS and DSP.

In the Comprehensive Design Zone a lot of this work is done at the same time. So for instance, in 1993 when this property was rezoned to the different Comprehensive Design Zones it was required to also include approval of a Basic Plan. And the Zimmer case that Mr. Gingles refers to does make it very clear that the Basic Plan and in this case, the council resolution are a part of

the zoning process. But the Zimmer case does not say, however, is that the Basic Plan is a Zoning Map. If you look at the contents of a Basic Plan it contains a lot of different things. Some things relating to zoning such as intensity and the density designations but it also contains the general outline of streets, for instance, an access to the property. It has planning and zoning elements in it.

So in this particular case, the local activity center, the purposes of which are accurately explained by Mr. Zhang, was designed to provide a zone where a mix of uses can be allowed. Keep in mind that zoning is designed in a way with the intent to when it comes to uses say what is allowed and what isn't allowed. And it should be very clear when it does so. So a local activity center said we're going to allow all sorts of different commercial and residential uses and you can look at the use table in our code and see all of those that are permitted, including the proposed uses that Mr. Gingles' client is looking to develop.

He's correct when he says that the local activity center does not require uses unlike for instance, the M-X-T Zone, where you have to have two different types of uses.

The L-A-C's don't mandate that. They were designed for that, and clearly in 1993 there's no question that the District Council intended this to be a much different

development than it's ended up being 30 years later.

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So the Basic Plan comes along at the same time and it designates all sorts of things on it as I mentioned. And no question is Mr. Zhang correct when he says that the area that Mr. Gingles client is seeking to develop is only commercial on the Basic Plan. I mean look at the drawing, it's nothing else except commercial. While it shows only commercial, a Basic Plan is not a Zoning Map, it reflects what the council decided to do when it rezoned the property and we have a 50 page council resolution that contains all of the uses permitted, all of the densities and intensities and various zoning requirements that are going to apply to this property.

That resolution also did not mandate that this property be only commercial, it offered commercial and residential. So when they adopted the Basic Plan along with this zoning it was part of the Master Plan, it was a Master Plan and SMA that they said you know the proper thing for this area is commercial and you can see it right there on the plan. And what we have traditionally done when a development comes along that does not meet conformance with the Basic Plan, we direct applicant's to the Basic Plan Amendment process. That's because that process gives the, in this case, the Zoning Hearing Examiner and the District Council the opportunity to consider whether their

designation of commercial was appropriate or not and there's a process for this that's available to the applicant today and and it was available six months ago when we recommended it.

The finding that we need to make as Mr. Gingles points out and our Staff Report identifies, is we have to determine, or the Planning Board has to determine if the application conforms to the Basic Plan. And as we can see in previous approvals this Board has determined that townhouses have conformed to the area marked commercial.

The opinion of staff is while that is true, no proposal came along with the intention to eliminate all commercial use. And they feel the Basic Plan Amendment is the right process to do that. However, when making a finding of conformance, it doesn't mean that you have to determine that something mirrors exactly what is on the previous plan. You know, we do that with subsequent Site Plans when we determine conformance, we'll do that when we look at the SDP to see if it conforms to the Detailed Site Plan or to the CDP. We make a decision on conformance. Is this consistent and we can take into consideration all of the factors that would relate to that, including what has been done in the past, what is the relationship, the proposed uses to the surrounding area and come up with a decision on conformity. I don't believe that the Basic Plan

is zoning when it comes to only commercial uses can be developed at this location. But it does require the Planning Board to make a determination as to whether the development of residential, or townhouses in this case, would be consistent with the Basic Plan and the intention for this particular location.

So no, in short answer the L-A-C does not require commercial and neither did the 1993 council resolution require commercial. But they did plan for it and we have to evaluate this CDP for its conformance with that plan.

COMMISSIONER WASHINGTON: And Mr. Warner, to ensure I'm correct, the first threshold is conformance to the plan.

MADAM CHAIR: To the Basic Plan?

COMMISSIONER WASHINGTON: To the Basic Plan,

right.

MR. WARNER: Exactly.

COMMISSIONER WASHINGTON: Thank you.

MR. WARNER: And then just to touch on a couple of the comments I jotted down that Mr. Gingles brought up. I don't believe, and I have not looked specifically at what he was quoting, but staff whatever opposition it may have had to commercial in 1993 is irrelevant. What's relevant is what was approved by the District Council. I agree with him that the conformance with the Basic Plan is the essential

requirement here because a finding of conformance then does appear through the Staff Report, will satisfy the design guidelines through the remaining part of the Staff Report.

With regard to his comment on the SDP removing the golf course, we looked at that. I think I looked at that with him in particular back in the summer. It was my finding at the time that the District Council adopted legislation, I wrote down here on November 17, 2009 that allowed for removal of the golf course. So they made a legislative decision get rid of the golf course and I think they may have said do it by SDP or whatever you want to do it. But I think that was a legislative decision, so I don't think that's relevant in this particular case for what Mr. Gingles is asking for.

And with regard to the neighborhood activity center and that amendment 16, that was an amendment to the Basic Plan. So again that was the District Council planning for this area in saying you know we want it to look like this, but it's not a mandate.

I think that's all I had on Mr. Gingles' comments.

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MADAM CHAIR: Okay. Thank you, Mr. Warner. Let me see if the Board has any questions of Mr. Warner and then Mr. Gingles you may want to respond to Mr. Warner. Madam Vice Chair?

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MADAM VICE CHAIR: No questions for Mr. Warner. 1 2 Thank you. MADAM CHAIR: Okay. Commissioner Washington any 3 4 other questions for him? 5 COMMISSIONER WASHINGTON: No additional questions. Thank you. 6 7 MADAM CHAIR: Okay. Thank you. Commissioner 8 Doerner? 9 COMMISSIONER DOERNER: No questions, thank you. 10 That was very helpful. 11 MADAM CHAIR: Okay. Mr. Gingles, do you care to respond to Mr. Warner? 12 13 MR. GINGLES: Just a few points. 14 MADAM CHAIR: You can make your few points and 15 then we have other people signed up we want to hear from them and you will also get the opportunity to respond after 16 17 they speak. Okay. 18 MR. GINGLES: Sure. Just a few points. And I 19 agree with a great amount of Mr. Warner just expressed, 20 because he was clear that there was no requirement in the L-21 A-C to develop commercial retail, it's not in the resolution 22 of approval, and that you get down and I'll discuss again to 23 the conformity issue. 24 I do want to note because I've raised the issue

that this could alternatively be done by an SDP and a

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Preliminary Plan of Subdivision, even without an amendment of the CDP.

The bill CB-57 2009, simply said that a golf course may be removed from an R-L Zone. It did not change any of the language in the existing Zoning Ordinance regarding under what circumstances a Basic Plan can be amended or should be amended or even with the CDP can or should be amended. None of those provisions were changed in that legislation. It simply indicated that there were certain criteria that must be applicable in order to get to the SDP stage in that. And I will note that we moved forward on a big use like the golf course in the R-L Zone which was a part of that Basic Plan without and that took up at least 200 plus acres of the development. That was done again without amending something that was also in the resolution. The resolution was clearly identified in CR, excuse me, the golf course was clearly identified in CR-60. And that's again why we even raised the issue of the need for the CDP.

But assuming the CDP is, amendment, excuse me, is needed, we still think that the expressed language here in which no commercial is required to be developed, that the Basic Plan is essentially a planning document that illustrative, that what would like to be seen to be developed, but that as the, excuse me, as this Planning

Board has done in a number of cases already, notwithstanding that 6.75 acres being there as the commercial retail to be developed for this 800 plus acre development, it has consistently found that during residential development within that area of the property as we are now proposing, still is in conformance with the Basic Plan. We think that as long as the use is something that is allowed, the non-development of a use that is not mandated should still be deemed in conformance with that Basic Plan. Thank you.

MADAM CHAIR: Okay. Okay. So that's it for you.

Let me start going then to some other folks who have signed up to speak at this point. Okay. So do you want to go with Mr. Zyla first? Let's go to Mr. Zyla first.

MR. ZYLA: No questions, I'm just here to answer any questions.

MADAM CHAIR: Okay. And Ms. Amirpour, anything you want to, you have to, anything you care to add?

MS. AMIRPOUR: Good morning, Madam Chair and members of the Board and the other folks present. For the record, my name is Nooshin Amirpour with Woodlawn Development Group. Thank you Henry, for your presentation.

Mr. Gingles has done a fine job of presenting our case, so I don't want to burn too much of your time. We marked this parcel for various compatible uses, we were sensitive to some uses that the residents would not want

next door to them. There is a strong demand for housing and 1 2 we know, conforming and compatible townhouses with similar density to the surrounding works. We have completed our 3 4 last phase at Danville Estates with this being our last 5 remaining market parcel and we are very excited to complete 6 what we started years ago. 7 So with that, I appreciate your time and Thank you. 8 consideration. 9 MADAM CHAIR: Thank you, Ms. Amirpour. Let's see if the Board has any questions of you with regard to your 10 11 marketing. Madam Vice Chair? 12 MADAM VICE CHAIR: No questions, thank you. 13 MADAM CHAIR: Commissioner Washington? 14 COMMISSIONER WASHINGTON: No questions, thank you. MADAM CHAIR: Commissioner Doerner? 15 16 COMMISSIONER DOERNER: No, no questions. 17 apologize if you all have been hearing things in the 18 background, I'm teleworking with my son because of 19 (indiscernible) schools. 20 MADAM CHAIR: Okay. 21 COMMISSIONER DOERNER: So he's singing in French 22 right now. 23 MADAM CHAIR: Okay. Well, that's impressive. 24 Okay. Seth Churchill, do you wish to speak? 25 MR. CHURCHILL: (No audible response.)

MADAM CHAIR: We have to unmute you, we can't hear 1 2 you yet. He has to unmute on his end? You have to unmute 3 on your end, Mr. Churchill. 4 UNIDENTIFIED SPEAKER: He's already on. 5 MADAM CHAIR: Okay. Uh-oh. Okay. 6 MR. CHURCHILL: No, Madam Chair, I have nothing, 7 I'm just here to answer questions if necessary. 8 MADAM CHAIR: Okay. Thank you so much. 9 Tibbetts, are you ready now? Geoffrey Tibbetts? 10 MR. TIBBETTS: Yes, Madam Chair, can you hear me okay? 11 12 MADAM CHAIR: Yes, we can, loud and clear. Thank 13 you. 14 MR. TIBBETTS: Good. For the record, my name is 15 Geoffrey Tibbetts, I am the owner of the Edelen House 16 (phonetic sp.), the Bailey Plantation to the right of the L-17 A-C that we've been talking about. 18 MADAM CHAIR: Can you hold on a second? 19 MR. TIBBETTS: I want to --20 MADAM CHAIR: Can you hold on a second. Can we 21 pick out a slide so that we can see, Mr. Zhang, can you 22 direct Mr. Flannigan to the best slide to see where Mr. 23 Tibbetts is, the Edelen House? 24 MR. ZHANG: Yes, Madam Chair --

MADAM CHAIR: Yes, Mr. Zhang?

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MR. ZHANG: I think the last slide we saw Edelen, the letter of Edelen.

MADAM CHAIR: Okay. Right there?

MR. ZHANG: The last one. You see it right here.

MADAM CHAIR: Next slide. Okay. Okay. Got it.

Right there? Okay. Thank you.

MR. ZHANG: Yes.

MADAM CHAIR: Okay. All right. I'm sorry, Mr. Tibbetts you can go ahead. We just want to get a visual. Okay.

MR. TIBBETTS: Okay. Good, thank you. I want to compliment everybody on their presentations. I think it's been very well developed. I also want to compliment the Board on the time and the detail that they are putting into this, it's very much appreciated.

So my opposition to the amendment today is twofold. First of all, there is a historical element on this that hasn't really been talked about much, and I think that it's important that that be considered. This is not just a development in a vacuum. This is property that has been found by the National Trust to have historical reasons and we're specifically talking about Piscataway Village and the Edelen House is part of that. So that's part of the historical trust. And when we look at the original plan of 1993, there's a lot of very important information that talks

about the importance of keeping the original open feels and the open feel, the open areas surrounding Piscataway Village. And I think that's important that be incorporated into the discussion here.

Where we're talking about the actual Lot 10 and the development of 26 townhomes here, that would not be consistent with the original 1993 plan, and the importance of keeping those open areas that are associated with Piscataway Village.

Second, the lot that we're talking about, Lot 10, and again several individuals have noted that the acreage on that is relatively small. That area has specifically been the area for a historical buildings that were associated with the Bailey House or the Edelen House. So in that area there were three specific barns that were used for the tobacco production during the Bailey, the Bailey years. And those have been covered over, so the development in this area, Lot 10, is going to be right over the area where those barns had been located that were in the process of drying the tobacco and getting the tobacco to the ships in Piscataway Village and so forth.

In addition to that, there has been additional discussion with other individuals and homeowners in Piscataway Village as to how we can move forward the historical importance of Piscataway in Maryland. And

there's been a number of discussions as to what we would like to see have done, how improvements can take place and those need to be incorporated into this discussion because what we're talking about with Lot 10 the area that's proposed for the amendment would directly impact those historical talks that we want to preserve Piscataway, and we've been in talks with the, the transportation board, putting in a roundabout right there at the intersection and also having some historical rehabilitation and restoration of some of the historical properties and buildings that had been there, just to preserve the importance of what Piscataway had been in the early founding years of the State of Maryland.

So I think in all of our discussion, as important as, as it is, it talks about density, we're talking about you know what the plans are, what the zoning is, there has to be the historical thing. This is particularly important simply because when we look at the slide the area that we're talking about directly abuts and is adjacent to a national historical site and that needs to be considered and there needs to be additional discussion as to how we can coordinate any development within this that would still stay within the planning of those historical elements that are going outside of the discussion with the Planning Board right now.

MADAM CHAIR: Is that it for you, Mr. Tibbetts?

MR. TIBBETTS: Yes, and the second element is

there is, there has been no discussion while the way that

the Planning Board and commission can look at this, and

they're looking at whether or not there's conformance to the

amendment. The, I, I believe the HOA has put forward a, a

request for an approval on this.

So in my conversations with a number of the residents in the area, they are not familiar with nor do they approve of what the HOA is putting forward. And I know what we're talking about here in 1993 when the planning, when the original plan came out was quite a while ago, but I think what Mr. Zhang was saying and what Mr. Warner has also echoed is that those initial ideas for the development of the community are very important. And what I would ask for is that there be greater community involvement, specifically the residents who have to deal with whatever development is going to take place there. Have, make sure that there is a concerted voice as to how we can all sort of look forward and look towards the planning purpose, that is not the case at the moment.

So if the Board were to go forward with this, there would not be a uniformity of the residents, nor an agreement, for the development and we ask that there be a greater coordination with the residents that surround Lot 10

and make sure that they work with the developer to come up with some sort of amendment or plan to be able to develop this, this lot so that it's conformance with the original plan but also more importantly, the larger perspective of having the historical nature and the elements of Piscataway Village be considered.

MADAM CHAIR: Okay. Thank you, Mr. Tibbetts.

Does that conclude your remarks for the moment?

MR. TIBBETTS: Yes, ma'am, it does.

MADAM CHAIR: Okay. Thank you. So I am going to, I know we have other people signed up but I'm going to turn to Mr. Zhang to address or someone if we have someone else on, Mr. Hunt I don't know who that might be, to address the historic preservation of the integrity of the historic site so that there's no infringement. And also, Mr. Gingles --

MR. ZHANG: Yes.

MADAM CHAIR: -- I see the letter which is

Proponent's Exhibit Number 1 which is a letter it's not the
entire board, but it says the Board, I guess that means the
Board of Directors of the Preserve at Piscataway Homeowner's
Association has had a meeting with the developer and
supports, the entire letter is in support. But I don't know
that it was a membership meeting, it seems like it was a
board meeting. So I'd like to turn to Mr. Zhang first to
address the first part of Mr. Tibbetts' comments and then

Mr. Gingles to address the second part. Okay. 2 MR. ZHANG: Yes, Madam Chair, for the record, this 3 is Henry Zhang with Urban Design Section. If I may, I would like to first direct the Board's attention to this site on 5 the right hand side. 6 MADAM CHAIR: Yes. 7 MR. ZHANG: And then to the west of the graphic, 8 you see that Edelen House. Basically that's the historic 9 site --10 MADAM CHAIR: Okay. MR. ZHANG: -- which has been previously decided 11 and the setting you know has been previously decided. And 12 13 then --14 COMMISSIONER WASHINGTON: Mr. Zhang, could you 15 please ask him to use the cursor? I'm not tracking you. MADAM CHAIR: Yes, I'm not --16 17 COMMISSIONER WASHINGTON: Where are we? 18 MR. ZHANG: Okay. Okay. 19 MADAM CHAIR: So you're talking about the 20 depiction on the right, is that what you're saying? 21 MR. ZHANG: Yes, ma'am. Mr. Philip Flannigan, 22 would you please move the cursor to the west of the right 23 hand graphic? You see that main house? 24 MADAM CHAIR: Oh yes, I see it. Yes, right up, 25 okay there it is. Okay.

MR. ZHANG: That's the location of the Edelen 1 2 House in relation to this proposed revision. 3 MADAM CHAIR: Okay. 4 MR. ZHANG: And Kenny, would you please also --5 MADAM CHAIR: Can you show us Lot 10? MR. ZHANG: Yes. That's the location of the 6 7 house. MADAM CHAIR: Okay. Right there. 8 9 MR. ZHANG: Okay. Okay. If I may, Madam Chair, I would like Kenny to go to the bird's eye view of the site, 10 11 because I think Mr. Tibbetts may missed the early presentation in relation to this revision. Okay. 12 13 Tibbetts, actually I tried to reach out to you yesterday and 14 left a message, but this revision is very limited to this 15 site. You see here, it's a bird's eye view. 16 MADAM CHAIR: Right. Okay. 17 MR. ZHANG: This is the Lot 10. This revision has 18 no, any impact on the previously the finding the Board and 19 the council made regarding this historic site. Which you 20 will not be able to see on this exhibit because this further 21 west, or left hand, outside this picture. So that's 22 basically I can add to the discussion because this revision 23 has no impact on the previously decided setting for the

25 MADAM CHAIR: Okay. Thank you. Mr. Gingles?

24

historic site.

MR. GINGLES: Mr. Zhang pointed out what I was going to point out. The only thing that I would note is that with regard to the historic Piscataway Village there are conditions that were done by your historic division and the Historic Preservation Commission which dealt with the Glass Village North which was very close and proximate to the historic village and discussed the type of housing and view sheds that need to be maintained over in that area as well.

Again, this proposed amendment has no impact on either of those.

MADAM CHAIR: But my other question to you was about the Board, well not your exhibit but the Proponent's Exhibit Number 1, which is the Board at Preserve at Piscataway and so it says you had meetings, plural, with the developer. Were all of the meetings solely with the Board? Was there not an actual HOA meeting? I'm just curious.

MR. GINGLES: We, the Board sort of explained --

MADAM CHAIR: It probably was virtual, yes.

 $$\operatorname{MR}.$$ GINGLES: Yes. It was a virtual meeting. So the Board invited us in with the members, not just the Board to do --

MADAM CHAIR: Oh, okay.

MR. GINGLES: -- a presentation and this has been some time back.

1 MADAM CHAIR: Okay. 2 MR. GINGLES: And that's when we made the 3 presentation. Ultimately, the Board sent us this letter, 4 but the presentation we did was an open meeting of the 5 membership. 6 MADAM CHAIR: Okay. Thank you. 7 UNIDENTIFIED SPEAKER: Yes, Madam Chair --MR. GINGLES: And Madam Chairman, it did include 8 9 and some of them may be here today, it did include some of 10 the folks who lived in the townhouses or those single families that are close to Lot 10. 11 12 MADAM CHAIR: Okay. All right. Thank you. Okay. 13 So I'm now going to turn to, the next speaker was Joy 14 Johnson. 15 MS. JOHNSON: (No audible response.) 16 MADAM CHAIR: Hold on, we need to find her. Oh 17 there she is. Okay. Okay. 18 MS. JOHNSON: Good morning everyone, or good 19 afternoon. 20 MADAM CHAIR: Good afternoon. Okay. 21 MS. JOHNSON: Please excuse me, I'm going to be reading some notes so I, I may be looking down on occasion. 22 MADAM CHAIR: Okay. 23 24 MS. JOHNSON: But I wanted to say hello Prince 25 George's County Planning Board and all in attendance.

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the record, my name is Joy A. Johnson. I am a current
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   resident at Preserve at Piscataway community. I live in the
   Bailey's Village and I live in the single family homes known
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 4
   as the city homes.
 5
             MADAM CHAIR: Hold on a second. Hold on a second
   so we can figure out. Mr. Gingles or Mr. Zhang, can you
 6
    direct Mr. Flannigan here to the best slide so we can see
   where she lives?
 9
             MR. GINGLES: I think she's behind that row of
10
   townhouses.
11
             MS. JOHNSON: I live on Port Commerce Court.
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             MADAM CHAIR: I mean is there a better slide, I
13
   guess I'm asking.
14
             MS. JOHNSON: There was, no.
15
             MR. GINGLES: We might be able to find it on that,
16
    on, yes.
17
             MS. JOHNSON: There you go.
             MR. GINGLES: Yes.
18
19
             MS. JOHNSON: So I live --
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             MADAM CHAIR: A little bit too much black and
21
    green but --
22
             MS. JOHNSON: -- there you are. Yes, where the
23
   cursor is, Port Commerce Court.
24
             MADAM CHAIR: Okay.
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UNIDENTIFIED SPEAKER: Okay.

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MS. JOHNSON: And so I've lived in the community now for six years. My partner has been here for nine. He had the, he had the, the home built. And so for as long as we've been here that lot has been open. I have throughout the years attended several HOA meetings. I did not attend that one relating, that was stated about the presentation for this, unfortunately. I don't know the date on when, on which that happened. But since COVID, you know, time has been more available.

So I'm presenting to you all some concerns as a resident living in such close proximity to that lot. We live in what's called a city home, so we have a full sized home but it's on a smaller lot, similar to the townhome sizes. And so for the time that we've lived here, we've enjoyed that lot, Bailey's Lot 10, free space so to speak, or open space I should say, excuse me, because our homes are on smaller lots. Our properties are closer to one another compared to the rest of the neighborhood.

And so it's kind of similar to some of the points that Mr. Tibbetts had made, we enjoy --

MADAM CHAIR: Are we not doing anything with Lot 10? Is that not right? Well anyway --

MS. JOHNSON: I'm sorry?

MADAM CHAIR: I was asking our own team, I thought we pretty much established we weren't doing anything with

Lot 10, or we are? 1 2 MR. GINGLES: Just to be clear, Madam Chairman, 3 Lot 10, where you see these sort of artist rendition of the 4 homes there. 5 MADAM CHAIR: Yes. MR. GINGLES: That's Lot 10. 6 7 MADAM CHAIR: Okay. MR. GINGLES: This space that's just below there 8 9 is --MADAM CHAIR: Yes. 10 Open. 11 MR. GINGLES: -- exists --12 MADAM CHAIR: Okay. 13 MR. GINGLES: -- open space area. It's actually sort of designed as an urban gathering space because of that 14 15 being the more urban area. 16 MADAM CHAIR: Okay. 17 MADAM VICE CHAIR: Did he say that's open space? 18 MR. GINGLES: Yes it is, and I would just sort of 19 note that when we removed the golf course we then as a part 20 of that, or you all approved as a part of that all of that 21 got changed into open space with additional amenities done 22 in terms of trails and things like that. And so essentially 23 200 to and I don't remember the exact acreage number but 200 24 plus acres or so went from golf course into additional open

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space --

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MADAM CHAIR: To remain open space, you're saying?

To remain open space?

UNIDENTIFIED SPEAKER: 300.

MADAM CHAIR: Okay. Okay. All right, I'm sorry, Ms. Johnson. Okay. So that is to remain open space. Okay. Go ahead. I just wanted to get clarity, Ms. Johnson, you can go ahead.

MS. JOHNSON: Okay. And so with the proposal and I spoke to, to Mr. Zhang because I wasn't clear on the Board's position versus the developer's position, but I'll just say that in speaking to some of the community recently, as of yesterday because I told them that I was going to be speaking today, we would really like a more cooperative approach in the developer allowing us to have some say or to have an opinion, since this property or this land has been acquired such long ago, 1993. And as it's been discussed has had a few amendments and changes, the golf course which I know was mentioned. At one point there was a mention of a school. And so there have been a lot of changes but among those changes being that now we've been in this, in our home for almost 10 years, to now have this additional change of wanting to have commercial, I guess mixed-use space but from my understanding the builder wanting to have an additional 20 some townhomes.

MADAM CHAIR: In lieu of --

MS. JOHNSON: It's something that --1 2 MADAM CHAIR: -- the other development. So the 3 townhomes in lieu of, instead of the commercial and retail 4 development. 5 MS. JOHNSON: Right. MADAM CHAIR: And then I was going to ask you, did 6 7 you attend and maybe Mr. Gingles your team can tell us when it was, because apparently they made a presentation to the entire homeowner's association. So did you attend that 9 meeting? 10 11 MS. JOHNSON: No, I mentioned earlier that I did 12 not. 13 MADAM CHAIR: Okay. MS. JOHNSON: But I also don't recall the date of 14 15 that. 16 MADAM CHAIR: Okay. 17 MS. JOHNSON: So since the pandemic time has been 18 more available, right --19 MADAM CHAIR: Okay. 20 MS. JOHNSON: -- and to attending these meetings 21 and such and we now do things through Zoom. 22 MADAM CHAIR: Okay. MS. JOHNSON: So I don't know when that 23 24 presentation was and no I did not, I did not, I was not 25 privy to it. I was privy to this meeting --

1 MADAM CHAIR: Okay.

MS. JOHNSON: -- because of your signage.

MADAM CHAIR: Okay. Okay.

MS. JOHNSON: Which was very helpful because a lot of us in the community were aware due to, you know, you all having to post that sign and, and making us aware.

MADAM CHAIR: Okay.

MS. JOHNSON: So --

MADAM CHAIR: Okay.

MS. JOHNSON: -- so that was very helpful as the community of being aware. But what my point is, is I understand that now it's the plan has been to no longer have been excuse and to go to the 20 some townhomes. But part of the reason, I'm, I'm a native Accokeekian (phonetic sp.), I grew up here. I'm very familiar with the Edelen Home, that was the only, that was the only property on this land. And so I like the open space.

Part of the reasons I came back to Accokeek is the open space, and so with the additional, with the change of these additional townhomes it does start to get crowded. I mean we're, we're already in a space where the homes that, the homes that we live in are more condensed, which is fine. But a part of the exchange is yes, you have a smaller lot but we had that space available.

So if that's not even an option, right, let's say

not doing anything with it is not an option, then as a community we would at least like an opportunity to have more of a cooperative conversation about what can be done. Some of the things and I, and I will be brief, but some of the things that were discussed among the community because we have a, a face, a private Facebook group, if leaving it alone is not an option, some sort of a community garden that, that we, the association could be cooperatively in working with. Some sort of an outdoor fitness trail. I know that the opportunity to submit images was when I registered, but this as an opinion that was given by another resident and what the trail was was pretty much a big circle that had different activities within it, which helps to promote health and activity, for the children as well as for the adults.

Another member or resident has suggested something where the Chesapeake Natives, they run a native plant nursery, even something where we can incorporate maybe a rain barrel garden. But ultimately what we do not want which was kind of mentioned by Mr. Gingles and I believe a few others, we're not interested in a gas station. You know we're not interested in a corner store. We're not interested in a 7-Eleven. And one thing that I, I would say that is to my knowledge, I don't know of any L-A-C activity center, I don't I'm not familiar with any that have been

within the area, and I'm not familiar with any that have been successful. So that the thought of mixing the commercial element doesn't seem appealing either because then that's what I've noticed in terms of communities that have a commercial element, there isn't necessarily sustainability there. Because a part of the reason that you come to move to live here is yeah, you got to travel a little bit to get to places, or to be able to do things, but that's some of the enjoyment of the quietness that we enjoy.

So in conclusion, my point is I understand if nothing can be done. Right, I understand if something has to be done to that lot based on what has already been given and what the rights of the developer is. But as someone that lives in the community within eyeball shot of that lot, my children actually catch the bus at that courtyard area, I would like --

MADAM CHAIR: Ms. Johnson, I'm trying to follow one thing that you're saying. So are you talking specifically about one lot, you're not talking about the open area that Mr. Gingles referred. Can you put the cursor there, you're not talking about that open area that's to remain open. Or are you talking about the entire parcel? What are you, I'm just trying to --

MS. JOHNSON: I'm talking about Bailey Lot 10, the 1.65 acres.

	MADAM CHAIR: Okay.						
2	MS. JOHNSON: That where, right now there is an						
3	illustration of homes which are proposed.						
4	MADAM CHAIR: Right.						
5	MS. JOHNSON: But that right now is a totally open						
6	flat land grass space. It's what we use during Thanksgiving						
7	for our Turkey Bowl. It's what we use in the summertime						
8	MADAM CHAIR: Well wait a minute.						
9	MS. JOHNSON: to, to throw water balloons at						
10	each other. It's what we use						
11	MADAM CHAIR: Okay.						
12	MS. JOHNSON: to						
13	MADAM CHAIR: That's not your land though, right?						
14	MS. JOHNSON: I understand but it's in our						
15	community.						
16	MADAM CHAIR: You best be careful what you're						
17	admitting to. Okay. Okay.						
18	MS. JOHNSON: So what I'm saying is being that						
19	this has been proposed so long ago, '93						
20	MADAM CHAIR: Yes.						
21	MS. JOHNSON: right, now we're at 2022, we've						
22	already been in this, this side of the community for almost						
23	10 years.						
24	MADAM CHAIR: Yes.						
25	MS. JOHNSON: And so to now have something like						

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this it would have been one thing had this been developed at
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   the time when everything was being developed, but now that
   we're here, the residents, the taxpayers, we would just like
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   to have an opinion as to what can possibly be there and it
 5
   not be a, a High's or a 7-Eleven or something and it's not
 6
   necessarily that you know the, the 20 homes that are
 7
   proposed to be there, that is, that's a lot of homes.
   That's a lot more traffic. We have time enough getting out
 9
    on Floral Park and Piscataway. You know that four way stop
10
    is --
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             MADAM CHAIR: Okay.
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             MS. JOHNSON: -- horrendous.
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             MADAM CHAIR: Well let me tell you this --
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             MS. JOHNSON: So --
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             MADAM CHAIR: Okay. Let me say this, that if in
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    fact this is approved, as Mr. Zhang said, and I know this is
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    complicated, particularly if you don't do this land use
18
    stuff on a regular basis. Most people --
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             MS. JOHNSON: I do not.
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             MADAM CHAIR: Yes, most people don't get involved
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    until something is proposed for their neighborhood. That's
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    just --
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              MS. JOHNSON: Correct.
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             MADAM CHAIR: -- that's just life. So --
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MS. JOHNSON: That's me.

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MADAM CHAIR: -- Mr. Zhang was indicating that the CDP is the second stage in a Comprehensive Design Zone. So first there's the Basic Plan, that establishes the zoning. Then there's a Comprehensive Design Plan and then there will ultimately be a Specific Design Plan but there will be a Preliminary Plan also. And the Preliminary Plan will talk about the lot layout and that is when you do an analysis of what we call adequate public facilities. That means okay, they'll do a traffic analysis. Okay. Will traffic lights be required. I mean, you know, how's the turning, you know, there will be an analysis of the effect on the community and there may either the Preliminary Plan goes up and gets approved or it doesn't get approved, or it gets approved with a lot of conditions to make it consistent with what all the legal requirements.

And you will have, no matter what, the citizens will have an opportunity to participate. So let me just say a couple of things. We, the Board, first of all, you're signed up so we'll make sure that you're a party of record. Okay. And you are a party of record now. But we put the signs, we ensure that the signs go up so that you know about this hearing. But it's also important to stay focused on the HOA meetings in advance and now Mr. Gingles you and your team have her contact information, correct? And if not, we'll get it to you, okay, so that she can be involved in

all the steps. Okay. 1 2 MR. GINGLES: Yes. 3 MADAM CHAIR: Okay. And the same thing with Mr. 4 Tibbetts. Okay. So you will have greater opportunities for input. It sounds like you had one that may have been missed with the HOA meetings, that first meeting. But there will 7 be future opportunities so we want to make sure that everyone has your contact information so that you can participate in the meetings before it comes to the Planning Board. So because that way you have the ability to express 10 11 to the developer the kinds of things, you and your community 12 can express to the developer the kind of things that you 13 would like to see. So I just wanted to tell you that so there will be --14 15 MS. JOHNSON: Thank you. MADAM CHAIR: -- other opportunities. Okay. 16 17 Especially to address the traffic that you're talking about. 18 Mr. Gingles, you know, we're not going to distribute phone 19 numbers and whatnot or e-mails on this streamed session, but 20 we'll get it to you. Okay? 21 MR. GINGLES: Thank you. 22 MADAM CHAIR: Okay. 23 MS. JOHNSON: Thank you for your time. 24 MADAM CHAIR: Okay. Ms. Johnson, was there

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anything else?

1 MS. JOHNSON: No, ma'am. 2 MADAM CHAIR: Okay. Thank you so very much. 3 MS. JOHNSON: Thank you. 4 MADAM CHAIR: And then Mr. Gingles, I'd like for 5 you to be able to respond to her. And someone on your team 6 will be able to tell exactly when this HOA meeting took 7 place where everything was, yes? MR. GINGLES: I don't have Ms. Erickson here, but 8 9 I'm trying to get her to research my calendar now. 10 MADAM CHAIR: Okay. And it looks like Ms. Amirpour, you have your mic on, so it looks like you're 11 12 ready to say something. 13 MS. AMIRPOUR: Yes, Madam Chair. I just wanted to 14 respond and go on record regarding one of your previous 15 questions about our meetings with the HOA, and whether it 16 was with the community or just with the HOA Board. 17 reached out to HOA late 2019 and requested to have a community presentation at the, for the town, the proposed 18 19 townhouses. WE had a presentation to the community in 20 January of 2021 and then another one in March and we 21 followed up with another community meeting in March to 22 respond to some of the questions that were raised by the residents. 23 24 MADAM CHAIR: Okay, you're talking 2021?

MS. AMIRPOUR: Basically --

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MADAM CHAIR: 2021, you're saying? 1 2 MS. AMIRPOUR: 2021. 3 MADAM CHAIR: Okay. 4 MS. AMIRPOUR: So basically we spent the entire 5 2021 after our presentations to maintain a dialogue with the HOA Board and so that they are involved and, we've obtained 6 7 the support of this proposal from them. We plan to make improvements and provide cash contributions towards various 9 amenities through the community that HOA has identified as amenities they wish to pursue in the future, if we can 10 11 secure all the necessary approvals. 12 MADAM CHAIR: Okay. So your first meeting in 13 January of 2021 was with the entire HOA? MS. AMIRPOUR: That's correct, with the community. 14 15 MADAM CHAIR: Yes, okay. 16 MS. AMIRPOUR: HOA and the community. 17 MADAM CHAIR: And the community, okay, Mr. Gingles 18 you were trying to ask --19 MS. AMIRPOUR: And also the one, and also the one 20 in March. 21 MADAM CHAIR: Okay. Thank you. Mr. Gingles? 22 MR. GINGLES: I just want to note and we'll see if 23 we can find the exhibit also for Ms. Johnson, and she may or 24 may not be aware. But again when we did remove the golf

course which would have been in private hands, we did and we

worked with Susan Lareuse back then at that time, that area 1 2 became open space and included some recreational amenities that were, that trail and types of things that Ms. Johnson 3 4 was talking about. And that goes throughout the entirety of 5 the property. 6 MADAM CHAIR: Okay. 7 MR. GINGLES: The 800 and some plus acres. MS. AMIRPOUR: 300 acres. 8 9 MR. GINGLES: 300 acres, right. MADAM CHAIR: 300 acres. Okay. Thank you. 10 11 MR. GINGLES: Sure. 12 MADAM CHAIR: I am now I'm going to turn to 13 Courtney Lindsay. 14 MS. LINDSEY: (No audible response.) 15 MADAM CHAIR: Is Courtney Lindsay? No, no 16 Courtney Lindsay on. Okay. All right. So let me do this. 17 Mr. Zhang, you know what I'd like to turn to Ms. Stabler 18 (phonetic sp.). Ms. Stabler. Dr. Stabler, are you on? 19 DR. STABLER: Yes, Madam Chair, this is Jennifer 20 Stabler with the Historic Preservation Section. 21 MADAM CHAIR: Okay. Dr. Stabler can you address the concerns raised by Mr. Tibbetts and touched upon by Ms. 22 23 Johnson and as addressed by Mr. Zhang with regard to the

DR. STABLER: Sure. The property now that the

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Edelen property? Edelen Home?

development has been subdivided, this particular lot or parcel is not considered adjacent to the historic site. So the Historic Preservation Commission typically just reviews impacts to the historic site on lots or parcels that are directly adjacent to the historic site. So that's why this particular development was not referred to the Historic Preservation Commission.

We, staff did analyze the property and I guess we felt that the intervening development would, you know, would make the proposed development not as visible from the historic site as, you know, if it were directly across. But that the intervening development would, you know, I guess not make the new development visible. So we did not feel that there would be a huge impact to the visual, you know, the visual impacts to the historic site.

MADAM CHAIR: Okay.

DR. STABLER: And as far as the Piscataway
Village, that as well, there is intervening property between
the historic site and the village, so that also would not be
considered adjacent to the historic site.

MADAM CHAIR: Okay. Thank you, Dr. Stabler. I'm just going to look for a show of hands real quick to see if the Board has any questions of you. And I don't see any right now. Okay. Thank you so much, Dr. Stabler, and I'm going to turn to --

1 DR. STABLER: Sure.

2 MADAM CHAIR: -- our Chief of Development Review, 3 Mr. Hunt.

MR. HUNT: And good morning Madam Chair and members of the Board, for the record I'm James Hunt with the Development Review Division. I just want to kind of clarify a little bit more detail to the Board staff's position on this particular case.

Back in 1993, the applicant submitted a package to staff and to the District Council that indicated this particular property, this property particularly for commercial. Okay. That information was provided to the District Council. We don't know for sure how they, you know, under their analysis what took place, but we do know that on their, as part of the submission package that they reviewed, this particular property was indicated as commercial. So as a part of that Basic Plan Amendment, staff has reviewed for a particular findings on this CDP and the findings do not indicate that we can find conformance to that particular Basic Plan, and that Basic Plan finding regarding this particular property being commercial.

So that's staff's standpoint. We don't know for sure, like I said, you know of the council's review, but what we are saying also is, not saying I should say, that this particular development would not be approved but what

we are saying is that under a Basic Plan Amendment that is 1 2 the proper avenue for the applicant to go down for a review of this particular request, not a CDP amendment. 3 4

MADAM CHAIR: Okay, so --

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MR. HUNT: I just want to kind of clarify that to the Board real quick.

MADAM CHAIR: So you're saying it's not that the, okay, let me repeat what I --

MADAM VICE CHAIR: What?

MADAM CHAIR: -- thought I heard. That it was the applicant's submission for commercial in this property, that's what you're saying?

MR. HUNT: Right, we're saying that that submission package --

MADAM CHAIR: (Sound.)

MR. HUNT: -- that went to the District Council indicated just like staff has said multiple times that this particular property was indicated as commercial. And so that indication for that area being commercial is what went to the council and so staff is saying that that Basic Plan that was approved with that Basic Plan. So staff's review of that Basic Plan or that finding from the Basic Plan indicates this property being commercial and that's part of staff's review. And that's part of the reason why they cannot find conformance to that Basic Plan, which is a

requirement of the CDP.

COMMISSIONER WASHINGTON: Well, Mr. Hunt, that's actually very helpful to me because quite frankly that's what I've been struggling with is the conformance to the Basic Plan piece. I mean notwithstanding that Planning Board in prior years has approved residential in this space, and I believe it was something Mr. Warner said, you know, call it unfortunate, those my words, but we're at the point now where this is all that's left in this space. And it seems clear that commercial was always intended or envisioned as part of this development. That said, it's a 30 year old vision, so I completely get that. I completely get that. But it also holds that there's another avenue to get to where I think the applicant is trying to get to and that's the Basic Plan Amendment.

Because I had no issue, I'm quite comfortable with what's been said in terms of you know it not being required and/or prohibited in this area, but we needed to address the basic, because that's our requirement as a Board to find conformity with the Basic Plan, correct?

MR. HUNT: That's correct.

COMMISSIONER WASHINGTON: And so if there had been a Basic Plan Amendment, and I'm telling you I've been struggling with this, if that had been the route we'd be having an entirely different conversation here and likely

could have overcome to get what the applicant is trying to 1 2 get to. MADAM CHAIR: Okay. And also --3 4 COMMISSIONER WASHINGTON: Is that right? Is that 5 correct? MADAM CHAIR: Yes, I think --6 7 COMMISSIONER WASHINGTON: (Indiscernible) my own thoughts here. 8 9 MADAM CHAIR: Yes. And I think the Planning 10 Director is on too, you can go ahead respond, Mr. Hunt, but I think the Planning Director is on. She just, okay, go 11 12 ahead. 13 MR. HUNT: I was just going to say yes, that's 14 exactly what I was trying to say and I'll let Madam Director 15 speak. 16 MADAM CHAIR: Okay. Ms. Checkley. 17 MS. CHECKLEY: Thank you, Madam Chair and members 18 of the Board. So staff's basic concern here is that this 19 was a District Council decision and it is not appropriate 20 for staff to substitute its judgment for that of the 21 District Council. This is not a complicated issue. 22 The District Council approved a Zoning Map 23 Amendment request. We do not know, nor could we know if they would have approved the map amendment had it not been 24

for this commercial. That's why it's vital and necessary

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that it goes back through the basic map amendment process to the council where all of these issues, should it be, continue to be commercial, should it be residential, the citizens will have an input. All of these issues will be properly addressed through that process.

MADAM CHAIR: Okay.

MS. CHECKLEY: Thank you.

MADAM CHAIR: Thank you. Okay. All right. I'm hoping that we can be done with this case soon, because otherwise we're going to have to call for a health break, nature break. But at this point we're back to you, Mr. Gingles for your summation.

MR. GINGLES: Probably four things, just to note.

MADAM CHAIR: Okay.

MR. GINGLES: Particularly responding to what Mr. Warner said earlier and then what was just sort of responded to by Mr. Hunt and the Planning Director.

Mr. Warner indicated earlier that what the
District Council approved essentially was a planning and
zoning document, and that's in effect what it is. The
District Council and I've been involved with a number of
Basic Plans, when it requires something be done, it
specifically mandates within a condition what then has to be
done as a part of a plan.

No such mandate other than the applicant

indicating an area that could be commercial, no such mandate is either in the Basic Plan approval nor the Zoning

Ordinance requirement for the L-A-C Zone that's on the property. I think it's very revealing in the sense that for the staff to now express that 6.75 acres was designated by the District Council to be commercial development and consistently since 1993 and any subsequent approval allowed residential development in that commercial area is essentially an acknowledgement that the commercial designation is, if commercial occurs this is where it needs to occur, not that it must occur. And that's the distinction that we have made throughout this process.

They have decided that what the District Council did is essentially that this needs to occur in that area. We just only assert which we think is evidenced by your own approvals that if commercial occurs, this is where it needs to occur. Not that it has to occur in this area.

And again I would note that the District Council if they wanted to make sure that some portion or all of this area stay commercial then it would have been mandated as the use in the L-A-C Zone. Absent that language in either the council resolution approving the Basic Plan or the condition of the Basic Plan or somewhere else in the Zoning Ordinance, then it is simply if it occurs, this is where it has to occur, as opposed to other places throughout the zone. If

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it occurs this is where it occurs. Not that it has to occur. There is no mandate that it has to occur and our decision simply to develop the other uses that they have allowed in that area as you have allowed us to do in the past, is I think an acknowledgement that it is not a mandate that it be done, but that if it's done, this is where it occurs.
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MADAM CHAIR: Okay. That's it for you. I'm going to ask the Board if they have any questions of anyone. Of Mr. Gingles, Mr. Zhang, Mr. Hunt, our Planning Director, our counsel Mr. Warner, the citizens. So I'm going to start with Madam Vice Chair. If you have any questions from any of those folks.

MADAM VICE CHAIR: I do have a question particularly in light of Mr. Gingles' comments about what the council's decision, council's bill that it did to mandate. And so I don't think I've heard anyone talk about whether or not they felt it was indeed a mandate. I'm not clear from our staff.

MADAM CHAIR: I think we did hear from Mr. Warner. Okay. Well anyway, so let's hear it --

MADAM VICE CHAIR: (Sound.)

MADAM CHAIR: Okay. Can someone address that issue for Madam Vice Chair?

MR. ZHANG: Madam Chair, if I may? Yes.

MADAM CHAIR: Okay.

MR. ZHANG: I think we did state previously that the only reason required by the Zoning Code, 27-521(a) the Planning Board to approve a Comprehensive Design Plan, they need to find conformance with the Basic Plan. And not so much on the L-A-C portion, because L-A-C doesn't require as the M-X-T Zone to have two uses out of three. But the key issue here is that the council's approval for the A Dash to the CR-60 1993 specifically identifies, you know, 6.75 acres for the commercial/retail office, multifamily. But it's through those years the approval, this acreage has been shrinked. And then which is basically in line with the applicant's argument that this is not mandated, but somehow has been designated.

But this case as a critical point they're going to totally remove that, that means there's no possibility for future use and service, you know, function to serve this community. This is a master planned community, they need this component. And then that's why we, you know, have very difficulty, you know, have difficulty to find in conformance with the Basic Plan. That's why we made the recommendation as stated in the Staff Report.

Madam Chair, one last thing. I think I just want to add, I received the People's Zoning Council's e-mail basically he said he got sick with COVID and will not be

able to attend today's meeting, hearing, I'm sorry.

MADAM CHAIR: Okay. I heard that but I wasn't going to announce the why.

MR. ZHANG: He did. Thank you (indiscernible).

MADAM CHAIR: I was just going to say he was sick. Okay. Okay.

MR. ZHANG: Thank you.

MADAM CHAIR: Okay. Okay.

MR. GINGLES: If I may, just one last, just in response to Ms. Bailey's inquiry. Again, we think the conformity issue is the issue. And so we have a Basic Plan that was approved with a lot of uses and it specifically designated an area where with regard to a particular set of uses, commercial, if they're going to occur they have to occur in this area. So the fact that we are not doing any doesn't put us out of conformance with the plan, because we are still doing the uses that are allowed in the area.

Whether or not the use is eliminated again, we think it would be an issue if the use was mandated and needed to occur but because we're not eliminating anything that was mandated, but rather just something that is allowed in the L-A-C Zone then we see no problem with finding of conformity.

MADAM CHAIR: Well, thank you for that. And that's basically the Board has to make that finding, so

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we'll see one way or the other. 1 2 MR. GINGLES: Yes. Okay. MADAM CHAIR: Okay. I'm going to turn to Ms. 3 4 Checkley. 5 MS. CHECKLEY: Thank you, Madam Chair. final point from staff on this issue. Basic Plans allow a 6 7 lot of uses, depending on the zone, depending on what the applicant proposes. That is why there's always a rendering. It's not concrete, correct, but it shows what the applicant is proposing and in this particular case, the applicant did 10 11 not show this site as being possibly commercial, possibly 12 residential, it showed commercial. And that is what was in 13 front of, that picture was in front of the District Council and that is where we have a problem with finding 14 conformance. Because that is what was in front of the 15 16 council, we don't know whether they met one or the other 17 because both were not shown, commercial was shown. 18 MADAM CHAIR: So my question to you, and I asked 19 this question earlier. So is that --20 MR. GINGLES: Yes that --21 MADAM CHAIR: No, hold on a second. My question

MADAM CHAIR: No, hold on a second. My question is that who showed commercial? So the applicant presented that back then, way back then? Okay.

MS. CHECKLEY: That is correct.

MADAM CHAIR: Okay. And then Mr. Gingles has

indicated that we then, even though that whole section was 1 2 designated commercial we then approved some residential in 3 there. 4 MADAM VICE CHAIR: Right. 5 MADAM CHAIR: Okay. But and then you're saying 6 okay, but I think what I hear you saying and Mr. Zhang 7 saying is that okay so we've reduced the amount of commercial in there but you're saying because of what they showed there should be some commercial in there. 9 Is that what you're saying? Or go to the Basic Plan Amendment 10 route, is that what you're saying, because we're all 11 12 struggling here. 13 MS. CHECKLEY: Yes. 14 MADAM CHAIR: Okay. All right. 15 MR. GINGLES: Well --16 MADAM CHAIR: Okay. Mr. Gingles and then we're 17 going to wrap up. Okay. 18 MR. GINGLES: I just have to say, okay, because 19 it's the cake and eat it too argument 20 MADAM CHAIR: Okay. 21 MR. GINGLES: And I want to go back to both what 22 Commissioner Doerner and Commissioner Bailey, actually even

the question that was raised by Commissioner Washington.

the last 1.65, and it seems to be almost implying that

6.7 acres, I just want to make sure we're not focusing on

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that's what was shown that's commercial. It was an entire almost seven acres that was shown as commercial, and it was simply designated as where commercial would occur if it occurred.

MADAM CHAIR: Okay.

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MR. GINGLES: And I think the biggest point in this issue is and I'll emphasize once again is, is whether or not showing that on a plan and creating intensities and densities, then mandates that you have to develop commercial versus if commercial is developed this is where it will exist. And we believe it's the latter and that's why you can find conformity. Because it was simply here's what's approved, here's what's in the zone and if you develop commercial you need to develop it here. Not that you have to develop commercial. Thank you, Madam Chairman.

MADAM CHAIR: Okay. My question is --

COMMISSIONER WASHINGTON: I'm sorry, Madam Chair, and I would like to hear from our counsel on that. Because if commercial is developed it has to be in a certain area is very different from mandating commercial at all. So I mean and I think I'm pretty clear where staff is, but Mr. Gingles I would like a response to that, Mr. Warner.

MADAM CHAIR: Okay. And before you do that, Mr. Warner, I'd like to know, there's something that I'd like to know. Because Mr. Gingles you hear everyone struggling with

this. So I know I don't know why, I'm asking why we didn't, you didn't attempt the amendment of the Basic Plan. I'd like to know and there may be a time factor, it may be an expense factor, it may be all of the above. But part of it --

MR. GINGLES: All of it.

MADAM CHAIR: -- but part of that is you know when you file this approach, the CDP, it still is time consuming, you have to go through SDRC and all those other things, which I'm sure some of this may have been brought to your attention then. And so if you had changed courses back then you may not, you know you probably, the time factor may have been pretty much the same, I'm not sure.

MR. GINGLES: Well all of the above and it's very difficult to look at a client and tell them to do something that you don't think is accurate --

MADAM CHAIR: Okay.

MR. GINGLES: -- and frankly I had some discussion with some other personnel involved or potentially involved in the process and discussed the issue --

MADAM CHAIR: Okay.

MR. GINGLES: -- and got what I thought were opinions that we were on pretty sound ground, particularly in terms of what this Planning Board had done in the past and what the case that was being cited to me at that time,

Timothy Branch, why we felt very distinguishable from that case. We clearly felt that this was simply, when you looked at everything that was approved in the conditions this was here is where you put commercial if you develop commercial, which is an allowable use in the L-A-C Zone. And we thought again based on everything the Planning Board had been doing up to that date, that they simply also felt that residential could be developed in the area because it was one of the allowable uses in the area.

And again, there being no mandate to put it in.

So yes, we didn't pursue that, we had, there was a lot of discussion back and forth, I know I had some discussions with Mr. Warner, with some other folks. There were at least, I think Henry is the third staff person on this issue, so there were several changes throughout the process. But we felt like this was the right avenue to pursue.

Again, and the last thing I would just note is previously the other changes that have occurred in this development in terms of the implication that a use is being eliminated didn't even involve a CDP amendment.

MADAM CHAIR: Okay. Mr. Warner, can you respond to Commissioner Washington, please?

MR. WARNER: Right. Again, I think her question, if I have it right, thank you, Madam Chair, is with regard to the Basic Plan and the issue of whether it mandates

commercial at that location. And I believe I agree with everyone who has spoken on this to this point, that the Basic Plan does not mandate it.

The Zoning Ordinance has a process, however, that has been used many times and is the process that our staff recommended and has been used in situations where someone seeks to develop something that doesn't conform to the Basic Plan. You go through the Basic Plan Amendment process.

In this case it wouldn't be increasing the size of the area or anything that falls under a requirement that you go back through the Zoning Map Amendment process, this process would be simply 27-197(c). And we've used that same code section for similar circumstances like this to fix a Basic Plan or correct a Basic Plan so that the development can be in conformity to it.

But conformance is still a decision that is within the judgment of the Planning Board to make and that's the question before you at this particular stage. If he goes back through the Basic Plan Amendment process, then as I think Ms. Checkley said then you get the involvement of the Zoning Hearing Examiner, the People's Council, it goes to the District Council. The District Council gets to determine if that change to the Basic Plan is warranted. So does that answer the question Commissioner Washington?

COMMISSIONER WASHINGTON: Well, maybe, Mr. Warner.

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Because what I heard you say is that the Basic Plan does not 1 2 mandate. That's important. So if it doesn't mandate it, then why is it not in conformity, what they are putting 3 4 forward? 5 MR. WARNER: Well the --COMMISSIONER WASHINGTON: Because it's the 6 7 (indiscernible) nonconformity to me suggests that their proposing something that's contrary to the Basic Plan. But 9 if you're saying it doesn't mandate it, then there's not nonconforming. 10 11 MR. WARNER: It doesn't mandate it and we look at conformity all the time when we review Site Plans, you know 12 13 we look at the Detailed Site Plan to see if it conforms to the CSP and that's what we're doing in this case. The plan 14 15 doesn't mandate that that's commercial. But the proposal is 16 to build residential where the plan was for commercial. And 17 so does that conform to the Planning Board's opinion. 18 COMMISSIONER WASHINGTON: But that's 19 contradictory, Mr. Warner. 20 MADAM CHAIR: Okay. 21 COMMISSIONER WASHINGTON: (Indiscernible) 22 contradictory.

MADAM CHAIR: Hold on one second, let me do this, because I've tried and tried and tried to hold on but it's really time for a nature break. It really is, trust me.

1 COMMISSIONER WASHINGTON: Okay. 2 MADAM CHAIR: So I know you're not finished with 3 your questions --4 MR. GINGLES: I'm sorry. 5 MADAM CHAIR: -- but I need to detour for a So let's give it --6 second. 7 MR. GINGLES: I'm sorry. MADAM CHAIR: -- you know five to 10 minutes, 8 9 okay? And then you can finish with your questions, 10 Commissioner Washington and I see that the Planning Director 11 wants to get back. But this time is needed right now. 12 Okay. Thank you. 13 MADAM VICE CHAIR: And we're going in circles, 14 yes. 15 MADAM CHAIR: Okay. 16 (Whereupon, a brief recess was taken.) 17 MADAM CHAIR: The Prince George's County Planning 18 Board is back in session, we took a break. Let me make sure 19 we have Mr. Gingles though. Do we have him? Mr. Gingles, 20 Mr. Zhang. Okay. We got Mr. Gingles, do we have Mr. Zhang? Okay. We've got Mr. Hunt. Okay. Okay. All right. 21 22 so Commissioner Washington you were asking a question I believe of Mr. Warner and then I know Madam Planning 23 24 Director had, she turned her mic on, she wanted to say 25 something.

COMMISSIONER WASHINGTON: Okay.

MS. CHECKLEY: I think I might be able to help here. I have a very --

COMMISSIONER WASHINGTON: Can I finish my question and then Madam Planning Director you can weigh in after that?

MADAM CHAIR: Okay.

COMMISSIONER WASHINGTON: Okay. Thank you. The quandary remains for me in that, so if I think about the Basic Plan it's like the Basic Plan would like to see commercial but it doesn't mandate commercial. So if I use that as a base premise, then I struggle with how we can find nonconformity with something that doesn't essentially exist in the first place. I hope, I'm not trying to oversimplify but I'm trying to state it in a way that makes it clear. So I'll leave that there for Mr. Warner and/or you, Madam Planning Director to respond to. Thank you.

MS. CHECKLEY: So if I may, Mr. Warner, because I've been in your position, I've been in Mr. Gingles' position and I've also been on the county side. So for the past 30 years in Prince George's County, this is how Basic Plan Amendments are processed. It's not, a Basic Plan Amendment it's not a by right zone. You don't have a right to it. You can't go out and build whatever uses are allowed in the Zoning Ordinance. You're asking for a special use, a

special zone in that area.

So what is presented in terms of acreage, in terms of what uses will be on the property is what is evaluated. It's not the world of uses that could be allowed on the property, it's what the applicant actually presents as what is going to be the use on this property that is evaluated by staff, by the Board, by the council because there's a universe of uses that could be. But in a Basic Plan which is a special permission, a special use, you are stating what you're going to do through your illustrations, your commentary, your submissions that is what is evaluated.

So Mr. Gingles is right, I have mad respect for Mr. Gingles, he knows this. It doesn't mandate. No, I haven't seen a Basic Plan in 30 years that mandated anything. It's a plan. It's what the applicant comes forward and says if you give me this special privilege, this use, this zone this is what I am going to do. And that is what is evaluated and that is what the council votes on.

If we take Mr. Gingles' interpretation, it will overturn 30 or more years of practice in this county because it's never a matter, in a Zoning Map Amendment it's never a matter of what can be there. It's here's what I'm planning and based on what I'm showing you and what I'm planning please give me this zone. So if it changes it has to go back because as I stated earlier, we don't know if the

council would have granted that zone but for what was shown
to them. So I guess that's it.

MADAM CHAIR: Okay.

MR. GINGLES: For --

MADAM CHAIR: Mr. Gingles, okay let me do this.

MR. GINGLES: All right.

MADAM CHAIR: Let me make sure, hold on, Mr. Gingles, because we have to bring this to an end.

MR. GINGLES: Sure.

MADAM CHAIR: So I want to make sure that the Board has all the questions, as the applicant's attorney you go last. So I want to make sure the Board has asked the questions of everyone they want to ask or you can go last now and then the Board can ask whatever questions they want. Thank you. Okay. So go ahead, Mr. Gingles.

MR. GINGLES: No, no, well I was just, if I thought I heard the Planning Director correct, I've at least been involved in plans where there have been conditions mandated about what is desired to be seen on property and those are the conditions that you then have to live with.

I would just note on the Timothy Branch one that's mentioned in here, it was the result of mandating particular areas where certain uses were going to go and that's why that Basic Plan needed to be amended.

I'm not sure if anybody's answering Commissioner

Washington's, and maybe it is being answered, but we're moving around it, but essentially her question is does it mandate that the use be done. We would say no, I think Mr. Warner said no. We've said that it mandates if the use is done here's where it needs to occur.

MADAM CHAIR: That wasn't her whole question. The rest of that question is, she wanted to know if it was mandated or not mandated and if it's not mandated why is it that we can't find conformity.

MR. GINGLES: And I would say again you can find conformity because it's simply, if you look at the Basic Plan and it lists the land use uses in quantities that in that area it allows for residential development within a specific quantity and you all have already allowed for a residential development in that area. And I would just note that even the base minimum that was in the Basic Plan can now not be developed, as I was explaining to Commissioner Doerner earlier, even that base quantity can no longer be developed in that area as a result of the prior Planning Board approvals allowing additional development. There's no way to even put the base amount of commercial development in the area anymore.

So I'm not sure why there's a difficulty finding conformity when as Counsel Warner said earlier, you don't always, I think his quote was, there's no requirement that

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1	it mirror what's there and we think what we are doing is							
2	definitely within conformity. Does it mirror that							
3	illustrative design that was a part of the Basic Plan? No							
4	But it hasn't mirrored that for over a decade, given the							
5	past approvals that the Planning Board (indiscernible).							
6	MADAM CHAIR: All right. Does the Board have any							
7	questions of anyone? And if not we're ready for a motion.							
8	COMMISSIONER WASHINGTON: No, madam							
9	MADAM CHAIR: So let me see if the Board has any							
10	questions. Okay. Madam Vice Chair?							
11	MADAM VICE CHAIR: (No audible response.)							
12	COMMISSIONER WASHINGTON: You're muted.							
13	MADAM CHAIR: Madam Vice Chair, any questions?							
14	MADAM VICE CHAIR: No, no, no.							
15	MADAM CHAIR: Okay. Commissioner Washington any							
16	additional questions?							
17	COMMISSIONER WASHINGTON: (No audible response.)							
18	MADAM CHAIR: That's a no. Okay. Commissioner							
19	Doerner?							
20	COMMISSIONER DOERNER: No questions.							
21	MADAM CHAIR: Okay. We're ready for a motion.							
22	COMMISSIONER WASHINGTON: Boy has this been							
23	difficult.							
24	MADAM CHAIR: Yes.							
25	COMMISSIONER WASHINGTON: Madam Chair, I still							

have a lot of gray or clarity that I'm still trying to quite 1 2 frankly personally see, but with that and so based on that, and certainly based on Madam Planning Director's comments as 3 well as our counsels, I move that we adopt the findings of this report, adopt staff's finding and disapprove CDP-9306-05 and TCP1-009-94-04. And in so doing especially because 6 7 there is an avenue to get to where I think the applicant is trying to get to through the Basic Plan Amendment process, 9 that's the motion I'm putting forward. 10 MADAM CHAIR: We have a motion. Is there a second? 11 12 (No audible response.) 13 MADAM CHAIR: Is there a second? 14 (No audible response.) 15 MADAM CHAIR: Okay. The motion fails for lack of a second. You know maybe I'll second it for purposes of 16 17 discussion though. Is there a discussion? 18 (No audible response.) 19 MADAM CHAIR: Okay. Madam Vice Chair, any 20 discussion? 21 MADAM VICE CHAIR: (No audible response.) 22 MADAM CHAIR: Okay. So this, I see we have four 23 people, so I see where this is going. Okay. So Madam Vice Chair, how do you vote on that motion? 24 25 MADAM VICE CHAIR: Nol.

MADAM CHAIR: Okay. Commissioner Washington, it's your motion, so.

COMMISSIONER WASHINGTON: I vote aye.

MADAM CHAIR: Commissioner Doerner?

COMMISSIONER DOERNER: I vote no.

MADAM CHAIR: Okay. I guess I will vote of course I knew I'd be the tie breaker here. It doesn't much matter because even if I vote aye, the motion fails. So I think I will vote aye, and the motion fails because it's a tie vote. So is there a substitute motion? Commissioner Doerner?

COMMISSIONER DOERNER: Yes, I'll go ahead and I'll make a motion that we actually overturn and we approve the application as submitted. Because in my opinion after hearing testimony from everyone, general counsel and from hearing or from reviewing the Staff Report and the applicable L-A-C Zoning, including the Basic Plan, or the ideas within the Basic Plan, I think that the conditions imposed by the District Council when it rezoned the property as well that the Planning Board can find that the CDP does conform to the Basic Plan. Because the Basic Plan is a proposal, it's not a requirement, it doesn't mandate any kind of a percentage or amount of commercial uses, it's just a suggestive tool. That in an ideal world if we could have backed up and kind of put this forward and erased all the kind of economic conditions around here, we hopefully would

have had a commercial development in that area with surrounding residential use.

Such hasn't happened and on that subject property I don't think it would be appropriate for us to try and require the commercial use necessarily. Residential use is permitted in the L-A-C, it's not prohibited and there's no minimum requirement. So I would suggest that we approve CDP-9306-05 and Type 1 TCP-0099404 at Bailey's Village at the Preserve at Piscataway.

MADAM VICE CHAIR: And for all the reasons that Commissioner Doerner articulated I would second.

MADAM CHAIR: So we have a motion by Commissioner Doerner, seconded by Madam Vice Chair. I guess there was no discussion and no additional discussion on this one either. So I'm going to call for the vote. You know a tie vote jams us up because we only have four people, so either way. So Madam Vice Chair?

MADAM VICE CHAIR: I vote aye.

MADAM CHAIR: Commissioner Washington?

COMMISSIONER WASHINGTON: I vote no.

MADAM CHAIR: Commissioner Doerner?

COMMISSIONER DOERNER: I vote aye. It's up to

you.

MADAM CHAIR: Okay. I'm going to vote aye, because you know either way we have a problem. So I think

that's right. I would ask, you know, we will talk to staff separately, we cannot, I know our concern from Madam Planning Director that this just upends the Basic Plan and Comprehensive Design Plan process that's been decades long and that can be problematic. So we need to look carefully and again we make our decisions on a case by case basis. So just, you know, we just evaluate each case as it comes forward. Okay. So the ayes have it 3:1. All right.

COMMISSIONER DOERNER: Madam Chair, may I suggest we also clean up a little bit of the language in the Staff Report? If staff would be willing to do it I think page 6 that we had talked about earlier where were talking about like the mixed-use development.

MADAM CHAIR: Yes

COMMISSIONER DOERNER: I think you made a good point in talking about there's a mixed-use zoning that's specifically used --

MADAM CHAIR: Yes.

COMMISSIONER DOERNER: -- in our county. So if we could have something that would be (indiscernible) of it where it would be like multiple uses.

MADAM CHAIR: Yes.

COMMISSIONER DOERNER: Or expressed like there's a prioritized or promoted --

MADAM CHAIR: Yes.

COMMISSIONER DOERNER: -- but not necessarily required just to be specific within there. MADAM CHAIR: Okay. Thank you. Thank you. MR. ZHANG: Yes. Yes, Madam Chair and members of the Planning Board. If the Planning Board approved this, we have to modify the finding in support of this decision. can address those issues accordingly. Thank you. MADAM CHAIR: The Planning Board just did approve it and findings were in fact made and yes they will have to be modified with the consultation with counsel before the resolution comes back in front of us. So --MR. ZHANG: That's correct. MADAM CHAIR: -- okay. Thank you. Okay. (Whereupon, the proceedings were concluded.)

DIGITALLY SIGNED CERTIFICATE

DEPOSITION SERVICES, INC., hereby certifies that the attached pages represent an accurate transcript of the electronic sound recording of the proceedings before the Prince George's County Planning Board in the matter of:

PRESERVE AT PISCATAWAY (BAILEY'S VILLAGE)

Comprehensive Design Plan, CDP-9306-05

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Ву:			 Date:	March	15,	2022
Diane	Wilson,	Transcriber				