

### Prince George's County Zoning Ordinance and Subdivision Regulations Rewrite

Prince George's County Council Briefing #2 - 2018



### Agenda



- Adequate Public Facilities
  - APF Comparison
  - APF Expiration and Re-Testing Timelines
  - APF in RTO and LTO Zones
- Parking
  - Parking in the RTO and LTO Core Zones







# APF and Re-Testing





### Adequate Public Facilities Current



- Ensure that capacity of public facilities can meet demands
  - Transportation
  - Parks and Recreation
  - Police
  - Fire and Rescue
  - Schools
  - Water and Sewer
- Incoming subdivisions are required to contribute (if necessary)



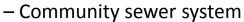


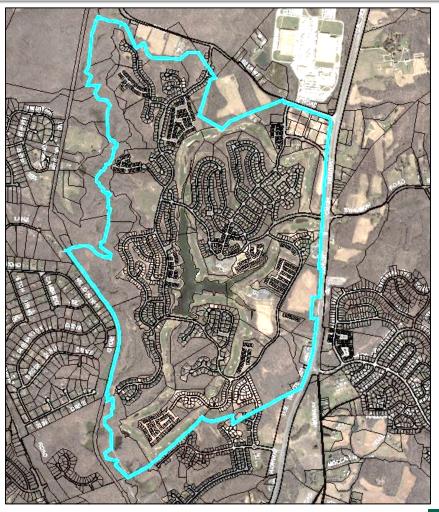


#### **Adequate Public Facilities** Current



- Beech Tree (4-00010);
- 2,400 units, 557 acres
  - 7 roads built to county standards
  - 2 intersection upgrades on MD 301
  - 4<sup>th</sup> southbound lane on MD 301
  - Interior bike network and sidewalks
  - Stream valley trails and park
  - Police Public Safety surcharge, no APF mitigation fee
  - Fire and Rescue Public Safety surcharge + APF mitigation fee
  - Schools School surcharge
  - Water and Sewerage Category W3/S3









### Adequate Public Facilities Comparison



	Current APF Policy	Proposed APF Policy	Policy Change?
Transportation	$\checkmark$	$\checkmark$	Yes
Parks and Recreation	<b>√</b>	$\checkmark$	Yes
Police	✓	$\checkmark$	No
Fire and Rescue	<b>√</b>	$\checkmark$	No
Schools	✓	$\checkmark$	No
Water and Sewer	<b>√</b>	<b>√</b> *	No



<sup>\*</sup> Water and Sewer adequacy is determined by a development's location within the correct Water and Sewer category as determined by the County Council



# Adequate Public Facilities Comparison



		Current APF Policy	Proposed APF Policy
Т	Transportation	<ul> <li>Roadway adequacy improvements/trip reduction funded by applicant throughout County</li> <li>Mitigation for appropriate locations</li> <li>Average LOS for College Park</li> <li>Bicycle and pedestrian adequacy in centers and corridors</li> </ul>	<ul> <li>Roadway adequacy improvements funded by applicant throughout County, except in RTO/LTO Zones         <ul> <li>Mitigation for appropriate locations</li> </ul> </li> <li>TDM/trip reduction funded by applicant throughout County in RTO/LTO zones</li> <li>Bicycle and pedestrian adequacy in Center Zones</li> </ul>
P	Parks and Recreation	<ul> <li>Parkland Dedication</li> <li>5% - 0-4 DU/acre</li> <li>7.5% - 4-7.5 DU/acre</li> <li>10% - 7-12 DU/acre</li> <li>15% - 12+ DU/acre</li> <li>Fee in-lieu allowed</li> </ul>	<ul> <li>Parkland Dedication</li> <li>2.5 Acres/1,000 people –         Centers</li> <li>15 Acres/1,000 people –         all other locations</li> <li>Fee in-lieu allowed</li> </ul>





- As proposed, APF would expire
- This is a substantial change from the current ordinance
- If a project's APF expired, we would retest their adequacy





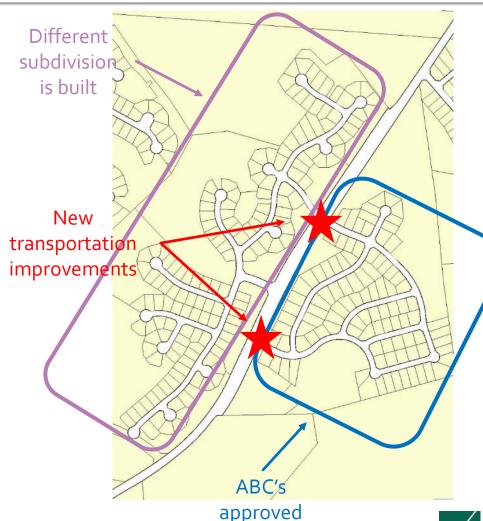




Jurisdiction		Expiration	Extension
Washington DC		No APF	No APF
	Howard County	None, but any increase in traffic must be tested	-
	Baltimore County	4 years	1 year (for waiting list if project fails)
	Anne Arundel County	6 years	
	Charles County	8 years	8 years (requires new traffic study)
	Montgomery County	5-10 Years (dependent on use)	2.5 – 6 years
	Prince George's County (Proposed)	12 Years	6 years
	Frederick County	3-15 Years (dependent on size)	Allowed if capacity exists or project is vested
	Prince George's County (Current)	No Expiration	<del>-</del>



- ABC Development receives approval for a residential subdivision, no improvements are needed for APF.
- 12 years pass, ABC does not build.
   Certificate expires.
- ABC is now ready to build. They must re-test.
- New certificate of adequacy may have new conditions.



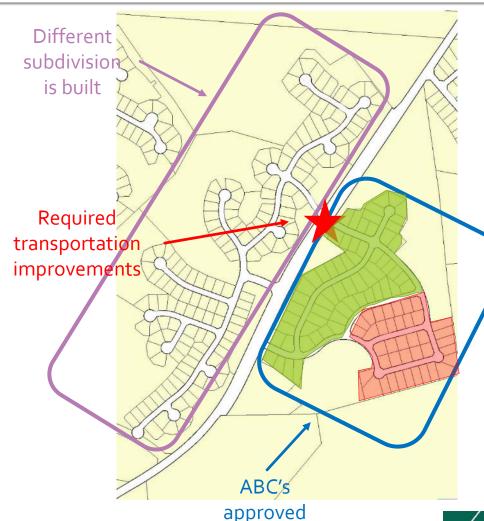
subdivision







- ABC Development receives approval for a residential subdivision, with a certificate of adequacy that is subject to conditions.
- 12 years pass, ABC has completed construction on 60% of units.
   Project vested, certificate does not expire.
- ABC does not have to retest for the remaining units.

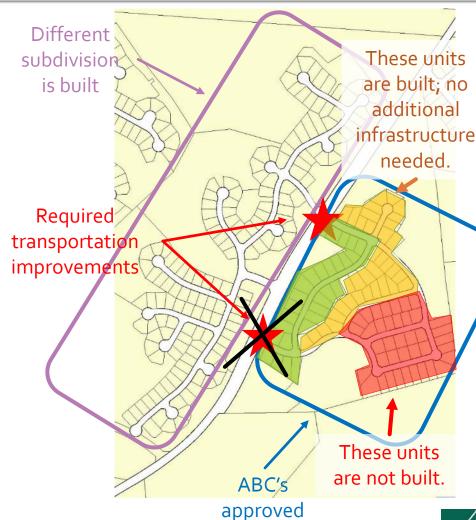


subdivision





- ABC Development receives approval for a residential subdivision, with a certificate of adequacy that is subject to conditions.
- 12 years pass, ABC has completed construction on <60% of units.</li>
   Project not vested, certificate expires.
- ABC retests and new infrastructure is required.
- ABC cannot find new financing. They
  may request an extension (before
  the original expiration) or opt not to
  build out.



subdivision



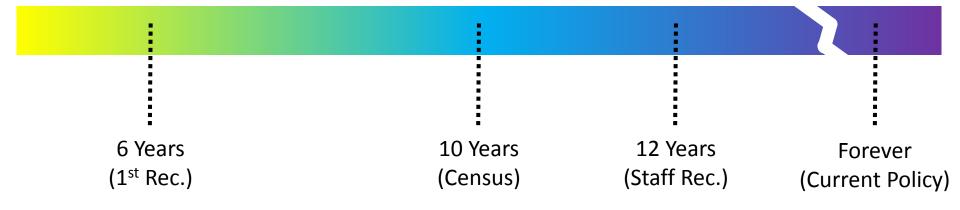


Difficult Financing

More infrastructure improvements

**Easier Financing** 

Fewer infrastructure improvements







#### Resolving the BIG questions



#### Re-testing APF for older approvals

Option 1
Staff Recommendation

All projects
retested after
12 years with
option of 6year extension

Option 2

Establish a shorter period

Option 3

Establish a longer period







### Questions?







# APF in the RTO and LTO Zones







- Regional Transit and Local Transit Zones
  - Maximize Development Potential
  - Best opportunities for "Place"
  - Very focused areas in the County









- APF Proposed for RTO/LTO zones:
  - No change for APF:
    - Police
    - Fire and Rescue
    - Schools
  - Transportation APF:
    - Motor Vehicle APF Exempt
    - Bicycle and Pedestrian Adequacy
    - Transportation Demand Management
  - Parks and Recreation:
    - 2.5 acres / 1,000 people

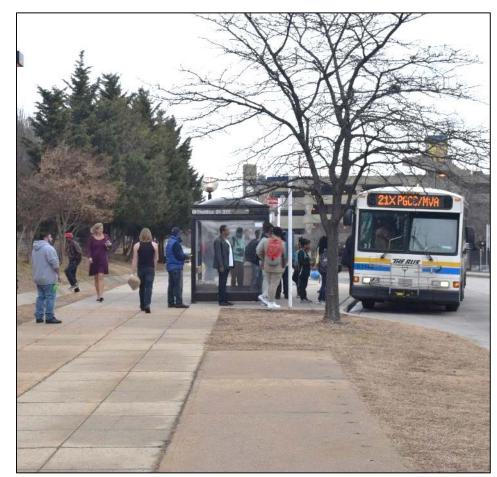








- Motor Vehicle Exemption
- RTO/LTO zones are high frequency transit
- Higher densities encourage walking/bicycling

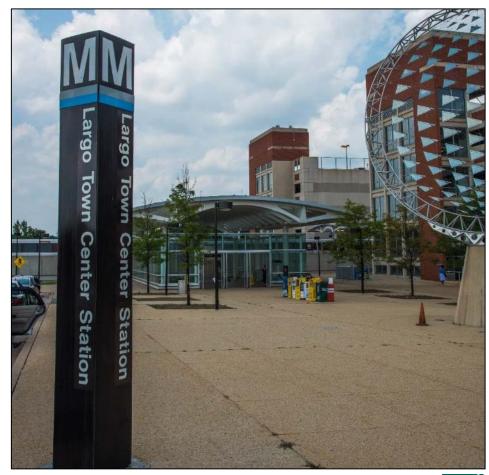








- Vehicle trips in RTO/LTO zones will be reduced through required:
  - Transportation Demand Management
  - Pedestrian and Bicycle Adequacy
  - Multimodal trip access









- Why is the exemption proposed?
- Motor vehicle improvements prioritize vehicle speeds and traffic volume, which are detrimental to:
  - Walking, bicycling, and transit use
  - Encouraging dense development
  - Economic activity









People

Cars







Street –
Platform for building Place
and economic activity; low
speeds; prioritize
pedestrian movements

Combo –
Attempt to balance
adequate road capacity,
high speed and access;

Highway –
Efficient connections
between productive
places; high speeds;
prioritize vehicle
movements







- Why is the exemption proposed?
- Motor vehicle improvements are expensive, which result in:
  - Reducing quality of development to cut costs
  - Reducing square footage/number of dwelling units to reduce impact or stopping before construction triggers are met
  - Projects being too expensive to "pencil out"

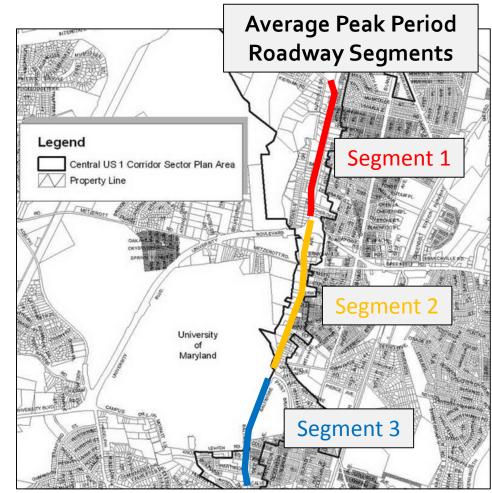








- The exemption proposal is similar to the Transportation APF calculation used today for US 1
- On US 1, vehicle volumes for several intersections are averaged together instead of counted individually
- This allows for more development than would otherwise be allowed

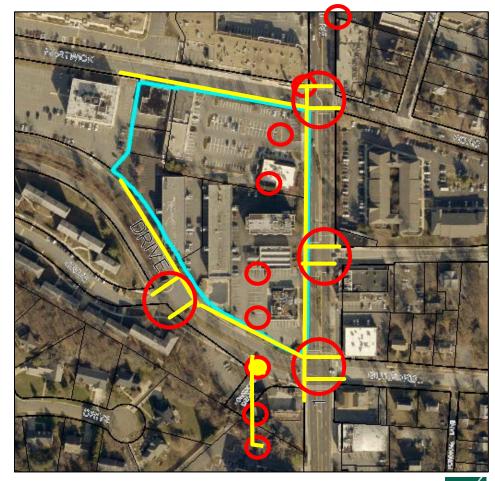








- US 1 and Calvert (4-17021)
  - 393 Dwelling Units
  - 84,475 SF commercial
- Transportation APF (Current)
  - Reviewed 9 intersections, 1 new signal
  - Bicycle and Pedestrian Adequacy improvements required
- Transportation APF (Proposed)
  - Property in RTO-L Zone exempt from test
  - Bicycle and Pedestrian Adequacy improvements required
  - Trip reduction required









More development opportunity and activity

More vehicle congestion

Less development opportunity and activity

Less vehicle congestion

Exempt
Transportation APF
from RTO/LTO
Zones

Exempt
Transportation APF
from RTO/LTO Core
Zones Only

Require
Transportation
Adequacy in
RTO/LTO Zones,
reduce adequacy
threshold

Require Transportation Adequacy in RTO/LTO Zones





#### Resolving the BIG questions



#### **APF in the RTO and LTO zones**

### Option 1 Staff Recommendation

As done elsewhere in the region, exempt projects in these zones from transportation test for automobile traffic, to incentivize investment in transit-rich areas. Bike and pedestrian APF still tested

#### Option 2

Exempt only projects in the core of these zones (1/4 mile walk circle).







### Questions?







### Parking





#### **Parking**



- Parking is not APF, but has similar impacts
  - Parking minimums are set for peak usage and beyond
  - Parking is space intensive and expensive







### Parking Proposed



- Parking minimums are reduced, generally
- Maximums for certain uses/zones – no maximum for structured parking
- No parking minimum in RTO/LTO
  - Business owner chooses how much parking to provide







### Parking Proposed



- Shared Parking
- On-street parking
- Off-site parking
- Deferred parking

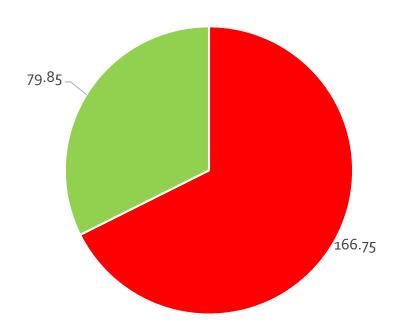




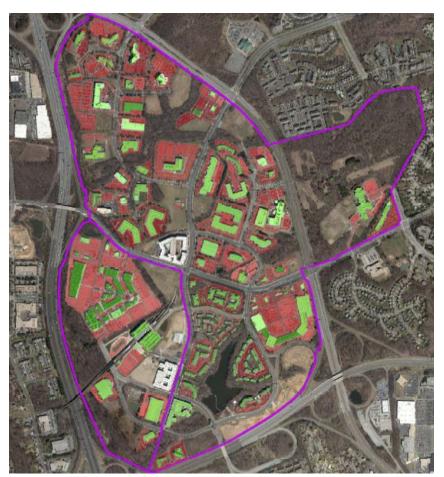




Developed Land in Largo Town Center (Acres)

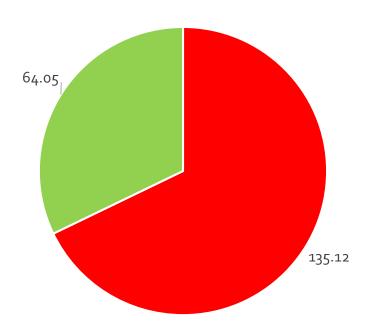








Developed Land in New Carrollton RTO (Acres)





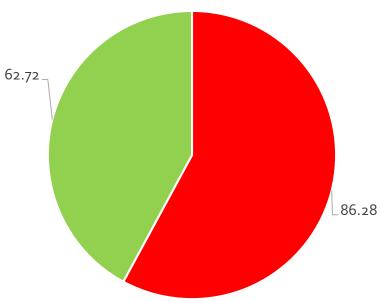


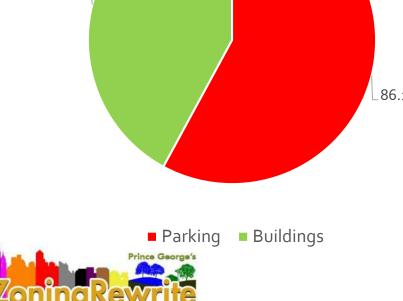






Developed Land in Prince George's Plaza RTO (Acres)











- Parking costs
  - Surface parking up to \$6,000 (varies w/land cost)+ opportunity costs of development per space
  - Above ground structured parking \$22,000 per space
  - Underground structured parking \$29,000 per space
- Parking costs are passed on in higher rents, regardless of use







More development opportunity and activity

Less total parking supply

Less development opportunity and activity

More total parking supply

No parking minimums in RTO/LTO Zones

No parking minimums in RTO/LTO Core Zones Only, if TDM implemented Require reduced parking minimums in RTO/LTO Core and Edge Zones

Require traditional parking minimums RTO/LTO Core and Edge Zones





#### Resolving the BIG questions



#### Parking in the RTO and LTO zones

#### Option 1

No minimum parking required in CORE & EDGE of RTO/LTO zones; business owner chooses parking level

### Option 2 Staff Recommendation

No minimum parking required in CORE of RTO/LTO zones; business owner chooses parking level

#### Option 3

Mandate a minimum amount of parking for all development in the RTO/LTO zones (status quo)







### Questions?



