COUNTY COUNCIL OF PRINCE GEORGE'S COUNTY, MARYLAND 2020 Legislative Session

| Bill No. | | CB-24-2020 |
|---------------------|--------------------|---|
| Chapter No. | | 4 |
| Proposed and P | resented by | Council Member Turner |
| Introduced by | Council Memb | ers Turner, Anderson-Walker, Ivey, Harrison, Davis, |
| | Franklii | n, Glaros, Taveras, Streeter and Hawkins |
| Date of Introdu | ction | May 29, 2020 |
| | | BILL |
| AN ACT concern | ing | |
| | Fi | scal Year 2021 Appropriations |
| For the purpose o | f making approp | riations for the support of the County government and for the |
| Prince George's C | Community Colle | ge and for the schools, institutions, departments, offices, |
| boards, commissi | ons, and agencie | s of Prince George's County, and for other purposes, for the |
| fiscal year beginn | ing July 1, 2020, | and ending June 30, 2021; adopting the current expense |
| budget, the capita | l improvement p | rogram, and the capital budget prepared according to the |
| Charter of Prince | George's County | and submitted by the County Executive to the County |
| Council; appropri | ating the items o | f expense in said current expense budget; establishing rates of |
| reimbursement fo | r subsistence exp | enses for employees of the County; providing for the |
| inclusion of all St | ate, Federal and | private grants received subsequent to adoption of the current |
| expense budget; i | mposing the app | icable income and special area tax rates under the public |
| general laws and | public local laws | of Maryland; all to be known as the Annual Budget and |
| Appropriation Or | dinance of Prince | e George's County for Fiscal Year 2021. |
| SECTION 1 | . BE IT ENACT | ED by the County Council of Prince George's County, |
| Maryland, that su | bject to and in ac | cordance with the authority of the Charter of Prince George's |
| County, the publi | c general laws ar | d public local laws of Maryland relating to budget |
| procedures, and p | ursuant to applic | able local ordinances heretofore enacted, the several amounts |
| specified in the cu | ırrent expense bı | dget of Prince George's County and of the Board of |
| Education of Prin | ce George's Cou | nty as submitted by the County Executive to the County |

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Council on or before March 15, 2020, and incorporated in a document entitled "Proposed

Current Expense Budget Fiscal Year 2021", an authenticated copy of which is incorporated herein by reference and made a part hereof as though it were set forth fully herein, is hereby authorized and appropriated for the several purposes specified in the proposed budget document under Function/Program/Agency/Activity, financial summary or function in the case of the Board of Education, to pay salaries, wages, fees and all other current expenses for the Prince George's Community College and for schools, institutions, departments, boards, commissions, committees, offices and agencies in and of the said County and for the Board of Education. The aforementioned budget is hereby adopted and approved, for the fiscal year beginning July 1, 2020 and ending June 30, 2021.

SECTION 2. The amount of reimbursement for expenses for subsistence incident to the performance of official duties of officers or employees of the County shall be at the following rates:

Meals will be reimbursed on the basis of actual costs including gratuities, with the following limits, unless a greater amount is specifically authorized by the Chief Administrative Officer for the Executive Branch or Council Administrator for the Legislative Branch on the facts of each case:

- a. Breakfast \$6.00
- b. Lunch \$10.00
- c. Dinner \$20.00
- d. Conference meals are reimbursed at actual costs.
- e. Mileage reimbursement for use of private vehicles for County business shall be set at the Federal reimbursement rate set by the Internal Revenue Service (Federal Calendar Year 2020) in effect as of July 1, 2020.

SECTION 3. FEDERAL, STATE AND PRIVATE GRANTS. All Federal, State and private grants not included in the current expense budget of the County or any agency subject to control of the County shall upon receipt be included as a part of the current expense budget of the County or agency's budget for the year received, or for the term of the grant, whichever is of greater duration, to be expended for the purpose set forth in the grant. Prior to the expenditure of any monies therefrom the agency shall receive approval from the County Executive and County Council. Any unexpended funds shall be included in the next annual budget.

SECTION 4. CAPITAL IMPROVEMENT PROGRAM. Subject to and in accordance

with the authority of the Charter of Prince George's County, the public general laws and public local laws of Maryland relating to budget procedures, the several capital improvement projects and amounts specified thereto, contained in the capital program and the capital budget of Prince George's County for the Prince George's Community College and for the various offices, departments, boards, commissions, institutions, corporations and agencies, excluding the Washington Suburban Sanitary Commission, as submitted by the County Executive to the County Council on or before March 15, 2020, and subsequently amended by the County Executive, and incorporated in a document entitled "Fiscal Years 2021 - 2026 Capital Improvement Program - Fiscal Year 2021 Capital Budget", an authenticated copy of which is incorporated herein by reference and made a part hereof as though it were fully set forth herein, is hereby adopted and approved. The capital budget hereby adopted constitutes the total appropriation for projects that are scheduled for implementation in Fiscal Year 2021 and those projects previously authorized. Inclusion of any project in the Capital Improvement Program, with all funding shown in the category "Beyond Six Years", shall mean that this project is not "programmed" for the purpose of evaluating the adequacy of public facilities in accordance with the subdivision regulations and the Zoning Ordinance. The County expects that certain costs of the approved Capital Projects will be paid before the date of issuance of bonds (or other obligations of the County to be issued after the date of adoption of this Act) from a source of funds other than a County borrowing (each, a "Prior Expenditure" and collectively, the "Prior Expenditures"). The County hereby declares, in accordance with Section 1.150-2 of the Income Tax Regulations, its intention to use a portion of the proceeds of bonds (or other obligations of the County to be issued after the date of adoption of this Act) to reimburse itself for Prior Expenditures paid no earlier than 60 days before the date of adoption of this Act. In accordance with Section 1.150-2 of the Income Tax Regulations, the maximum principal amount of obligations expected to be issued for the approved Capital Projects is set forth in the respective Funding Schedules in the Capital Improvement Program. The County recognizes that, under Section 1.150-2 of the Income Tax Regulations, the use of proceeds of bonds to reimburse the County for a Prior Expenditure (other than certain de minimis or preliminary expenditures described in Section 1.150-2(f) of the Income Tax Regulations) generally will be permitted only to the extent that: (i) the Prior Expenditure constitutes a capital expenditure for federal income tax purposes; (ii) the Prior Expenditure was paid not earlier than 60 days before the date of

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adoption of this Act; and (iii) the allocation of proceeds of the bonds to such reimbursement is made not later than 18 months after the later of (a) the date the Prior Expenditure was paid, or (b) the date the applicable approved Capital Project is placed in service or abandoned, but in no event more than three years after the Prior Expenditure was paid.

SECTION 5. COUNTY ENERGY TAX. Pursuant to the County taxing authority conferred by way of public local laws enacted by the Maryland General Assembly, codified at Section 10-205.01(i)(2) of the Prince George's County Code, 2019 Edition, as amended, the following Energy Tax Rates are hereby established, via action upon and approval of this Act by the County Council, for energy bills rendered on or after July 1, 2020:

| TYPE OF ENERGY | <u>RATE</u> |
|----------------|------------------------------|
| Electricity | \$0.009588 per Kilowatt Hour |
| Natural Gas | \$0.061370 per Therm |
| Fuel Oil | \$0.226733 per Gallon |
| Propane | \$0.144339 per Gallon |

SECTION 6. COUNTY INCOME TAX. Pursuant to Section 10-106, Tax - General Article, Annotated Code of Maryland, as amended, which requires each County to set a county income tax rate equal to at least one percent (1%) but not more than three and two tenths percent (3.2%) of an individual's Maryland taxable income, the County Council has set in CR-22-2008, adopted on May 20, 2008, a County income tax rate of three and two tenths percent (3.2%) of an individual's Maryland taxable income tax for the calendar years beginning January 1, 2009.

SECTION 7. EMERGENCY TRANSPORTATION FEE. Pursuant to Section 11-346 of the Prince George's County Code, which requires that the fee for emergency transportation be established in the Annual Budget and Appropriation Ordinance and pursuant to Section 11-347 which requires that revenues from the fees imposed for emergency transportation by the County shall be used for operation and capital expenses related to emergency transportation, the following emergency transportation fees are hereby set for emergency transportation services rendered on or after July 1, 2020:

| 28 | TYPE OF EMERGENCY | <u>FEE</u> |
|----|-------------------------|------------|
| 29 | TRANSPORTATION SERVICE | |
| 30 | Basic Life Support | \$500.00 |
| 31 | Advanced Life Support 1 | \$650.00 |

Advanced Life Support 2 \$750.00 Mileage fee \$12.00 per mile SECTION 8. AMENDMENTS TO THE CURRENT EXPENSE BUDGET, THE CAPITAL PROGRAM, AND THE CAPITAL BUDGET. The proposed current expense budget of Prince George's County and of the Board of Education, referred to above in Section 1 of this Act, and the Capital Improvement Program and Capital Budget referred to in Section 4 above, are hereby amended as set forth in Exhibits 1, 2, 3, and 4 attached hereto and made a part hereof: The amount of the revenue estimates in the current expense budget for all funds as submitted by the County Executive as set forth in the Proposed Budget, Fiscal Year 2021 is hereby set at the sum of \$4,475,746,300 in accordance with the revenue schedule on the ensuing pages.

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PRINCE GEORGE'S COUNTY FISCAL YEAR 2021 REVENUE

| REVENUE ITEM | PROPOSED | COUNCIL APPROVEI | |
|-------------------------------------|------------------|--------------------|--|
| | FY 2021 | FY 2021 | |
| PROPERTY TAXES | \$ 925,627,000 | \$ 925,627,000 | |
| (Including Personal Property Taxes) | | | |
| BOARD of EDUCATION – Tax Increa | se 42,032,900 | 42,032,900 | |
| INCOME TAXES | 711,980,200 | 625,564,500 | |
| TRANSFER & RECORDATION TAX | ES 187,678,600 | 174,442,400 | |
| OTHER LOCAL TAXES | 143,040,000 | 134,577,100 | |
| STATE SHARED TAXES | 7,281,300 | 7,281,300 | |
| LICENSES & PERMITS | 68,852,800 | 52,148,600 | |
| USE OF MONEY & PROPERTY | 21,663,200 | 11,860,100 | |
| CHARGES FOR SERVICES | 62,774,300 | 62,774,300 | |
| INTERGOVERNMENTAL REVENUE | ES 38,911,300 | 43,195,800 | |
| MISCELLANEOUS REVENUES | 14,940,300 | 11,289,300 | |
| OTHER FINANCING SOURCES | 33,583,000 | 63,583,000 | |
| BOARD OF EDUCATION AID | 1,462,069,500 | 1,462,343,000 | |
| COMMUNITY COLLEGE AID | 86,398,500 | 88,739,800 | |
| LIBRARY AID | 8,941,800 | 8,941,800 | |
| TOTAL GENERAL FUND | \$ 3,815,774,700 | \$ 3,714,400,900 | |
| INTERNAL SERVICE FUNDS | 62,196,500 | 61,232,700 | |
| ENTERPRISE FUNDS | 209,016,200 | 208,248,400 | |
| SPECIAL REVENUE FUNDS | 243,396,600 | 239,396,600 | |
| GRANT PROGRAMS | 248,725,500 | <u>252,467,700</u> | |
| TOTAL ALL FUNDS | \$ 4,579,109,500 | \$ 4,475,746,300 | |

The following amendments to the revenue estimates in the FY 2021 current expense budget were made and submitted by the County Executive and are reflected in amendments made by the State of Maryland or are a result of adjustments made by the County Council.

GENERAL FUND

Income Taxes

Decrease revenue by \$86,415,700 to reflect revised projections based on current collections and estimated fiscal impact of the global pandemic. (Income tax receipts decrease \$77,430,000 and the State Income Disparity Grant declines by \$8,985,700, as a result of adjustments made by the County Executive on April 20, 2020.)

Transfer and Recordation Taxes

Decrease revenue by \$13,236,200 to reflect revised projections due to a decline in home purchases and refinance activity, as a result of adjustments made by the County Executive on April 20, 2020.

Other Local Taxes

Decrease revenue by \$8,462,900 to reflect revised projections based on current collections and the estimated fiscal impact of the global pandemic. (Admission and Amusement Taxes decrease \$5,648,500 and Hotel and Motel Taxes decrease \$2,814,400, as a result of adjustments made by the County Executive on April 20, 2020.)

Licenses and Permits

Decrease revenue by \$16,704,200 to reflect revised projections as a result of adjustments made by the County Executive on April 20, 2020. (Permit and license collections decline \$1,934,500 based on current collections. Gaming revenues decrease \$14,769,700 based on current collections and the estimated fiscal impact of MGM remaining closed through the first quarter of FY 2021. No VLT funding will be collected due to the hold harmless clause.)

Use of Money and Property

Decrease revenue by \$9,803,100 for Interest Income to reflect revised projections based on current collections and the estimated fiscal impact of the global pandemic, as a result of adjustments made by the County Executive on April 20, 2020.

Intergovernmental Revenues

Increase revenue by \$4,284,500 as a result of a decrease in various State grant programs (\$5,715,500) and an increase in the Federal FEMA reimbursement category related to the

| 1 | COVID-19 response (\$10,000,000), as a result of adjustments made by the County Executive on |
|----|--|
| 2 | April 20, 2020. |
| 3 | <u>Miscellaneous</u> |
| 4 | Decrease revenue by \$ 3,651,000 as a result of a decline in fines and forfeitures collections |
| 5 | related to the automated speed programs as well as a decline in parking revenues, as a result of |
| 6 | adjustments made by the County Executive on April 20, 2020. |
| 7 | Other Financing Sources |
| 8 | Increase revenue by \$30,000,000 to reflect an increase in the use of fund balance based on |
| 9 | the estimated fiscal impact of the global pandemic, as a result of adjustments made by the |
| 10 | County Executive on April 20, 2020. |
| 11 | Outside Aid – Board of Education |
| 12 | Increase revenue by \$273,500 due to an increase in State Aid based on the approved State |
| 13 | budget. |
| 14 | Outside Aid – Community College |
| 15 | Increase revenue by \$2,341,300 due to an increase in State Aid based on the approved |
| 16 | State budget. |
| 17 | SUBTOTAL GENERAL FUNDS – (\$101,373,800) |
| 18 | INTERNAL SERVICE FUNDS |
| 19 | Information Technology Internal Service Fund |
| 20 | Decrease revenue by \$750,000 in the Information Technology Internal Service Fund as a |
| 21 | result of a decrease in the transfer from the General Fund, based on adjustments made by the |
| 22 | County Executive on April 20, 2020. |
| 23 | Fleet Management Internal Service Fund |
| 24 | Decrease revenue by \$213,800 in the Fleet Management Internal Service Fund as a result |
| 25 | of a decrease in the use of fund balance, based on adjustments made by the County Executive on |
| 26 | April 20, 2020. |
| 27 | SUBTOTAL INTERNAL SERVICE FUNDS – (\$963,800) |
| 28 | ENTERPRISE FUNDS |
| 29 | Solid Waste Enterprise Fund |
| 30 | Decrease revenue by \$279,300 in the Solid Waste Enterprise Fund as a result of a decrease |
| 31 | in the use of fund balance, based on adjustments made by the County Executive on April 20, |

2020.

Stormwater Management Enterprise Fund

Decrease revenue by \$456,200 in the Stormwater Management Enterprise Fund as a result of a decrease in the use of fund balance, based on adjustments made by the County Executive on April 20, 2020.

Local Watershed Protection and Restoration Enterprise Fund

Decrease revenue by \$32,300 in the Local Watershed Protection and Restoration Enterprise Fund as a result of a decrease in the use of fund balance, based on adjustments made by the County Executive on April 20, 2020.

SUBTOTAL ENTERPRISE FUNDS – (\$767,800)

SPECIAL REVENUE FUNDS

Housing Investment Trust Fund

Decrease revenue by \$4,000,000 as a result of a decrease in the transfer from the General Fund, based on adjustments made by the County Executive on April 20, 2020.

SUBTOTAL SPECIAL REVENUE FUNDS – (\$4,000,000)

GRANTS

Net increase in grant revenue by \$3,742,200 due to changes to the Office of the State's Attorney, Police Department, Office of the Sheriff, Health Department, and the Department of Housing and Community Development, as a result of adjustments made by the County Executive on May 27, 2020.

SUBTOTAL GRANTS – (\$3,742,200)

TOTAL ALL FUNDS - (\$103,363,200)

SECTION 9. TRANSFER TAX. Pursuant to Section 10-187(e) of the Prince George's County Code, all transfer tax revenue collected by Prince George's County in Fiscal Year 2021 shall be used for funding the Instructional Salaries, Instructional Materials and Related Costs, Special Education, and Fixed Charges Categories of the Board of Education approved Fiscal Year 2021 Budget.

SECTION 10. BE IT FURTHER ENACTED that, notwithstanding the provisions of Section 10-261 of the Prince George's County Code, the County Executive may identify vehicles forfeited to the County, which vehicles may be sold with the proceeds thereof benefiting local charitable organizations.

SECTION 11. BE IT FURTHER ENACTED that it is the intent of the County Council in enacting the Capital Improvement Program pertaining to the Watershed Implementation Plan (WIP II) that the following conditions shall attach and apply to the project:

- A. Department of the Environment's present plans require that 22% of the stormwater retrofits utilize Environmental Site Design (ESD), pursuant to Chapter 5 of the 2009 Maryland Stormwater Manual and Subtitle 32 of the County Code, and 78% use conventional stormwater management retrofits.
- B. It is the intention of the Council that the County must use these funds to implement the proposed ESD first before either performing ESD or conventional retrofits, that the Department of the Environment continue to research and develop ways to reduce the cost of ESD, initiate and complete an evaluation of the costs and economic benefits of the two approaches and provide the Council with a report.

SECTION 12. BE IT FURTHER ENACTED that the Fire Chief, the Chief of Police, and the Director of Corrections shall provide reports to the County Council within 30 days of the end of each month concerning the level of expenditures within the Fire/Emergency Medical Services Department, the Police Department, and the Department of Corrections, respectively, for overtime compensation, including paid time off in lieu of overtime compensation, and the deviation from the amount authorized for the payment of overtime compensation in the adopted budget, and that the Director of Management and Budget shall provide a report to the County Council not later than January 30, 2021, of the level of expenditures for overtime compensation for each agency and department as of December 31, 2020.

SECTION 13. BE IT FURTHER ENACTED that the Director of Management and Budget and the Director of Finance shall provide reports to the County Executive and the County Council within 15 days of the end of each bi-monthly period, beginning on September 30, 2020, for the months of July and August, concerning the level of revenues received and the level of expenditures made or encumbered to determine whether the anticipated level of revenues and expenditures that formed the basis for the adoption of this Annual Budget and Appropriation Ordinance are being realized during the course of the fiscal year.

SECTION 14. BE IT FURTHER ENACTED that the Director of the Department of Public Works and Transportation shall provide a report to the County Executive and the County Council by September 30, 2020, concerning the status of the road resurfacing needs in the

County to assist the County Council in their development of a road resurfacing priority funding list to be expended as provided in the Curb and Road Rehabilitation 2 (4.66.0002) capital improvement program project; and such road resurfacing projects shall have a goal of at least 51% of those related jobs being held by County residents. The Department of Public Works and Transportation will work with the County Council on identifying projects in the council districts for the apportioned funds.

SECTION 15. BE IT FURTHER ENACTED that there is a General Fund operating reserve, equal to two percent of the General Fund budget, subject to appropriation only in accordance with Section 816 of the Charter for Prince George's County, Maryland, to meet a public emergency, which constitutes a sudden, unexpected or unforeseen condition or occurrence, creating an imminent hazard to life, health or property and requiring immediate action.

SECTION 16. BE IT FURTHER ENACTED that there is a three-person committee to assign fund balance in the General Fund consisting of (1) the Director of the Office of Management and Budget, or his or her designee; (2) the Director of Finance of the County, or his or her designee; and (3) the County Council Administrator, or his or her designee.

SECTION 17. BE IT FURTHER ENACTED that if any person holding an office of profit within the meaning of Article 35 of the Declaration of Rights, Constitution of Maryland, is appointed to a second office within the meaning of Article 35 of the Declaration of Rights, Constitution of Maryland, in the opinion of the County Attorney, then no compensation or other emolument, except expenses incurred in connection with attendance at hearings, meetings, field trips, and working sessions, shall be paid from any funds appropriated by this budget to that person for any services in connection with the second office.

SECTION 18. BE IT FURTHER ENACTED that, in accordance with Section 815 of the Charter, the County Executive has submitted a proposed listing of positions for each agency of the County, a copy of which is attached as Exhibit 6, and the County Council has delineated a proposed listing of positions for the County Council, a copy of which is attached as Exhibit 5, the County Council approves the number of positions contained in Exhibit 5 and Exhibit 6 for Fiscal Year 2021.

SECTION 19. BE IT FURTHER ENACTED that, in accordance with Section 819 of the County Charter, the County Council has considered and hereby approves certain multi-year

contracts for Fiscal Year 2021, attached hereto as Exhibit 7 and incorporated as if set forth fully herein, as follows:

A. Exhibit 7 contains an itemized listing of:

- (1.) Personal service contracts exceeding an aggregate of One Hundred Thousand Dollars (\$100,000) per contractor and all other multiyear contracts with an aggregate of Five Hundred Thousand Dollars (\$500,000), the nature of such transactions reasonably requires the making of such contracts, by agency, vendor, services, term and amount; and
- (2.) Multiyear contracts for which the County Council hereby approves limited executory authority for the making of personal service contracts and multiyear contracts for goods and services anticipated for execution in Fiscal Year 2021; authority for such contracts is conditioned upon written submission of vendor, contract term, and final contract award amount for each contract by the County Executive to the County Council.

SECTION 20. BE IT FURTHER ENACTED that prior to any expenditure of MGM National Harbor local impact grant funds for services and improvements consistent with infrastructure, facilities, public safety, sanitation, economic and community development, including housing, and other public services and improvements, and subsequent to the local development council's review, comment and recommendations on the multiyear plan for the expenditure of the MGM National Harbor local impact grants for services and improvement, the County Executive, pursuant to Section 10-309.2 (b) of the Prince George's County Code, shall transmit the multiyear plan to the Council for review and approval by resolution. A published notice and a public hearing shall be required prior to adoption of the resolution.

SECTION 21. BE IT FURTHER ENACTED that the provisions of this Act are hereby declared to be severable; and, in the event that any section, subsection, paragraph, subparagraph, sentence, clause, phrase, or word of this Act is declared invalid or unconstitutional by a court of competent jurisdiction, such invalidity or unconstitutionality shall not affect the remaining words, phrases, clauses, sentences, subparagraphs, paragraphs, subsections, or sections of this Act, since the same would have been enacted without the incorporation in this Act of any such invalid or unconstitutional word, phrase, clause, sentence, subparagraph, subsection, or section.

| 1 | SECTION 22. EFFECTIVE DATE. This Act shall take effect on July 1 | , 2020. |
|---|--|---------|
| | Adopted this <u>29th</u> day of <u>May</u> , 2020. | |
| | COUNTY COUNCIL OF PRIN GEORGE'S COUNTY, MARY | |
| | BY: Todd M. Turner Council Chair | |
| | ATTEST: | |
| | Donna J. Brown Clerk of the Council | |
| | APPROVED: | |
| | DATE: BY: Angela D. Alsobrooks County Executive | |
| | Note: See Exhibits 1, 2, 3, 4, 4A, 4B, 5, 6, and 7. | |