

# THE PRINCE GEORGE'S COUNTY GOVERNMENT Office of Audits and Investigations

March 9, 2021

# FISCAL AND POLICY NOTE

TO: Robert J. Williams, Jr. Council Administrator

> William M. Hunt Deputy Council Administrator

- FROM: Josh Hamlin Senior Legislative Budget and Policy Analyst
- RE: Policy Analysis and Fiscal Note CR-016-2021, Local Impact Grant Funds

**CB-016-2021** (*Proposed and introduced by:* The Chair of the Council at the request of the County Executive)

Assigned to the Committee of the Whole

A RESOLUTION CONCERNING LOCAL IMPACT GRANT FUNDS MULTIYEAR PLAN for the purpose of transmitting the Local Impact Grant Funds Multiyear Plan to the County Council for review and approval.

Direct Impact:

**Fiscal Summary** 

Expenditures: N/A.

Revenues: N/A.

# **Indirect Impact:**

N/A.

# Legislative Summary:

CR-016-2021, proposed by the Chair at the request of the County Executive and sponsored by Council Chair Hawkins, Vice Chair Taveras, and Councilmembers Streeter, Anderson-Walker, Dernoga, Harrison, Franklin, Davis, Turner, Ivey, and Glaros, was introduced on February 23, 2021 and referred to the Committee of the Whole (COW). CR-016-2021 would approve the multiyear spending plan for local impact grant funds as required under State law.

# **Current Law/Background:**

Title 9, Subtitle 1A of the State Government Article governs the operation of Video Lottery Terminals (VLTs) in the State, including the distribution of revenue from VLT facilities. The law requires that revenues from VLT facilities be used for improvements primarily in the communities in immediate proximity to the video lottery facilities. It further specifies that the funds may be used for the following purposes:

- (1) infrastructure improvements;
- (2) facilities;
- (3) public safety;
- (4) sanitation;
- (5) economic and community development, including housing; and
- (6) other public services and improvements.

State law<sup>1</sup> requires that the County develop, in consultation with the Local Development Council,<sup>2</sup> a multiyear plan for the expenditure of the local impact grant funds for services and improvements. County law requires that, prior to submitting the multiyear plan to the Local Development Council for review and comment, the County Executive must provide the County Council with thirty (30) days to review, comment, and make recommendations on the multiyear plan.<sup>3</sup> The County Executive is then required to make "best efforts" to accommodate the recommendations of the County Council prior to submitting the multiyear plan to the Local Development Council. After the Local Development Council's review, comment and recommendations on the multiyear plan, the Executive must transmit the multiyear plan to the County Council for review and approval by

<sup>&</sup>lt;sup>1</sup> Annotated Code of Maryland, State Government (SG) Article, Section 9-1A-31

<sup>&</sup>lt;sup>2</sup> SG §9-1A-31(c) requires that a "local development council" be established in each geographic area where a video lottery facility is located. The Prince George's County Local Development Council consists of 15 members appointed by the County Executive in consultation with the Senators and Delegates who represent the communities surrounding the facility and the County Council. The Local Development Council includes: (1) one Senator who represents the district where the facility is located or the Senator's designees; (2) two Delegates who represent the districts where the communities surrounding the facility are located or the Delegates' designees; (3) one representative of the video lottery operation licensee; (4) seven residents of the communities in immediate proximity to the facility; and (5) four representatives of businesses or institutions located in immediate proximity to the facility. Additional information may be accessed at: <a href="https://www.princegeorgescountymd.gov/1125/Local-Development-Council">https://www.princegeorgescountymd.gov/1125/Local-Development-Council</a>

<sup>&</sup>lt;sup>3</sup> Prince George's County Code, §10-309.02(a)

Committee of the Whole Policy Analysis and Fiscal Note - CR-016-2021 Page 3

resolution. CR-016-2020 is the resolution approving the multiyear plan, and requires a public hearing prior to adoption.<sup>4</sup>

The County Executive first submitted the multiyear plan for Fiscal Years 2021 - 2023 to the Council on September 11, 2020,<sup>5 6</sup> and the Council provided its comments on the plan by letter from then-Chair Turner on October 12, 2020.<sup>7</sup> The Local Development Council provided its comments on the plan by letter dated December 14, 2020.<sup>8</sup>

#### **Discussion/Policy Analysis:**

The FY 2021-2023 multiyear plan reflects the County's projection of casino-related revenues over the next three fiscal years. The spending plan dedicates 100% of VLT revenues to Economic and Community Development initiatives. This category of funding provides resources for workforce development training, health and human service programs, the County's youth employment program, student scholarships and community impact grants. The FY 2021 spending plan allots funding for Employ Prince George's, the MGM Positive Impact Scholarship program administered by the Excellence in Education Foundation for PGCPS and grants to community organizations distributed through the Local Development Council's local impact grant program. The details of the FY2021-2023 multiyear plan are outlined in Attachment A to CR-016-2021, and are summarized below.

Expenditure Category	FY 2021	FY 2022	FY 2023
CB-33-2015 <sup>9</sup> Requirement:			
Crossland HS Career Academy	\$0	\$1,511,000	\$1,702,500
and other Education Expenses	\$0	\$2,372,100	\$2,858,800
Total:	\$0	\$3,883,100	\$4,561,300
Police – Current Staffing D.7	\$0	\$345,700	\$345,700
Fire – Current Staffing	\$0	\$190,100	\$190,100
Workforce Development –			
Employ Prince George's	\$337,700	\$337,700	\$337,700
Scholarships- HS Students			
Excellence in Education Fdn.	\$150,000	\$150,000	\$150,000

<sup>&</sup>lt;sup>4</sup> Prince George's County Code, §10-309.02(b)

<sup>&</sup>lt;sup>5</sup> <u>https://princegeorgescountymd.legistar.com/LegislationDetail.aspx?ID=4651502&GUID=EB6F94B1-C9C1-4A0F-89CD-ED1360C293BF</u>

<sup>&</sup>lt;sup>6</sup> The discussion of the plan in Committee of the Whole can be viewed at:

http://princegeorgescountymd.granicus.com/MediaPlayer.php?view\_id=2&clip\_id=1504

<sup>&</sup>lt;sup>7</sup> <u>https://www.princegeorgescountymd.gov/DocumentCenter/View/33094/FY-2021-2023-Multi-Year-Spending-Plan---County-Council-Comment</u>

<sup>&</sup>lt;sup>8</sup> <u>https://www.princegeorgescountymd.gov/DocumentCenter/View/34042/FY-2021-2023-MYSP-PGCLDC-Response</u>

<sup>&</sup>lt;sup>9</sup> CB-33-2015, codified at County Code §10-309.01, provides that "fifty percent (50%) of Annual Local Gaming Revenue, up to a maximum of \$25 million, shall be allocated for public education purposes by the County in its regular or supplemental budget processes.

Committee of the Whole Policy Analysis and Fiscal Note - CR-016-2021 Page 4

Expenditure Category (cont'd)	FY 2021	FY 2022	FY 2023
Youth Employment Program	\$0	\$300,000	\$300,000
Community Impact Grants	\$500,000	\$750,000	\$750,000
Total Spending Plan	\$987,700	\$6,043,800	\$6,810,000

Because it is based on projections of VLT revenues, the spending plan is subject to change. It is also important to recognize that the plan reflects the impact of COVID-19 on the County in the current fiscal year. As was discussed when the Council was briefed on the plan last September, in FY 2021, the County does not anticipate receiving any new video lottery terminal revenues due to impact of the hold harmless clause as stipulated by State law. Therefore, all expenditures reflected in the plan for FY 2021 are appropriated in the current approved Operating Budget from prior year unspent and unallocated VLT funds from the County's assigned reserves.<sup>10</sup>

# Fiscal Impact:

# Direct Impact

Adoption of CR-016-2021 should not have a direct fiscal impact on the County. Its adoption will merely approve a spending plan for State local impact grant funds. Fiscal Year 2021 expenditures are appropriated in the current approved operating budget, and expenditures for future years will be subject to appropriation in the budget process.

#### Indirect Impact

Adoption of CR-016-2021 should not have an indirect fiscal impact on the County.

Appropriated in the Current Fiscal Year Budget

Yes.

# **Effective Date of Proposed Legislation:**

The proposed Resolution shall be effective on the date of adoption.

If you require additional information, or have questions about this fiscal impact statement, please call me.

<sup>&</sup>lt;sup>10</sup> See page 626 of the FY2021 Approved Operating Budget Book at page 84 and page 626: <u>https://www.princegeorgescountymd.gov/DocumentCenter/View/34837/Operating-Budget---Final-Complete-Book</u>