

# THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

14741 Governor Oden Bowie Drive Upper Marlboro, Maryland 20772 www.pgplanning.org

March 9, 2021

The Children's Guild, Inc. 6802 Mclean Boulevard Baltimore, MD 21234



Re: Notification of Planning Board Action on Detailed Site Plan DSP-95063-09
The Children's Guild (St. John Baptist De La Salle)

Dear Applicant:

This is to advise you that, on **February 18, 2021**, the above-referenced Detailed Site Plan was acted upon by the Prince George's County Planning Board in accordance with the attached Resolution.

Pursuant to Section 27-290, the Planning Board's decision will become final 30 calendar days after the date of this final notice of the Planning Board's decision, unless:

- 1. Within the 30 days, a written appeal has been filed with the District Council by the applicant or by an aggrieved person that appeared at the hearing before the Planning Board in person, by an attorney, or in writing and the review is expressly authorized in accordance with Section 25-212 of the Land Use Article of the Annotated Code of Maryland; or
- 2. Within the 30 days (or other period specified by Section 27-291), the District Council decides, on its own motion, to review the action of the Planning Board.

(You should be aware that you will have to reactivate any permits pending the outcome of this case. If the approved plans differ from the ones originally submitted with your permit, you are required to amend the permit by submitting copies of the approved plans. For information regarding reactivating permits, you should call the County's Permit Office at 301-636-2050.)

Please direct any future communication or inquiries regarding this matter to Ms. Donna J. Brown, Clerk of the County Council, at 301-952-3600.

Sincerely,

James R. Hunt, Chief

**Development Review Division** 

By: N. Andrew Bishop
Reviewer

Attachment: PGCPB Resolution No. 2021-14

cc: Donna J. Brown, Clerk of the County Council Persons of Record

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PGCPB No. 2021-14

File No. DSP-95063-09

## RESOLUTION

WHEREAS, the Prince George's County Planning Board is charged with the approval of Detailed Site Plans pursuant to Part 3, Division 9 of the Zoning Ordinance of the Prince George's County Code; and

WHEREAS, in consideration of evidence presented at a public hearing on January 28, 2021, regarding Detailed Site Plan DSP-95063-09 for The Children's Guild (St. John Baptist de la Salle), the Planning Board finds:

1. Requests: The subject application is for approval of a detailed site plan (DSP) for the addition of a 5,524-square-foot modular classroom building to an existing school, an increase of the total student enrollment to 190 students, and the replacement of the existing playground equipment. In conjunction with this DSP, the Planning Board approved a Departure from Design Standards, DDS-675 (PGCPB Resolution No. 2021-15), for a reduction in the requirements of the 2010 *Prince George's County Landscape Manual* (Landscape Manual).

# 2. Development Data Summary:

|                            | EXISTING                                     | APPROVED                                     |  |
|----------------------------|--|--|--|
| Zone                       | R-55   | R-55   |  |
| Use                        | Church, Rectory, Convent, and Private School | Church, Rectory, Convent, and Private School |  |
| Total Acreage              | 9.263  | 9.263  |  |
| Parcels                    | 2  | 2  |  |
| Gross Floor Area (sq. ft.) | 76,194                                       | 81,718 (5,524 proposed)                      |  |
| Church                     | 581 Seats                                    | 581 Seats                                    |  |
| Rectory/Convent            | 7 Residents                                  | 7 Residents                                  |  |
| Private School             | 154 students                                 | 190 students                                 |  |

| Parking and Loading                                |           |            |  |
|--|-----------|------------|--|
| Use  | Required  | Provided   |  |
| Church: 581 Seats @ 1 space/4 seats                | 146       | 181        |  |
| Convent/Rectory: 7 Residents @ 1 space/2 residents | 4         | 7          |  |
| School   |           |            |  |
| Grades K-9: 140 Students @ 1 space/6 students      | 24        | 44         |  |
| Grades 10–12: 50 Students @ 1 space/3 students     | 17        | 30         |  |
| Total Required                                     | 191       | 262        |  |
| Handicapped-accessible                             | 6 (2 van) | 10 (3 van) |  |
| Standard Spaces                                    | -         | 241        |  |
| Compact Spaces                                     | -         | 11         |  |
| Loading Spaces                                     |           |            |  |
| 81,718 sq. ft. Institutional Use*                  |           |            |  |
| 1 space for 10,000–100,000 sq. ft.                 | 1         | 1          |  |

**Note:** \*The square footage is incorrect in General Note 18 and should be corrected to reflect the total amount of institutional use, as conditioned herein.

- **3. Location:** The subject property is located on the west side of Sargent Road, in Planning Area 65, and Council District 2. More specifically, it is located at 5706 Sargent Rd, 625 feet north of its intersection with Chillum Road. The L-shaped property includes the remainder of Liber 1556 Folio 339, and Parcel B, which are located on Tax Map 41 in Grid B-3 and are recorded in Plat Book NLP 143-97.
- 4. Surrounding Uses: The subject property is in the One-Family Detached Residential (R-55)

  Zone and is bounded to the southeast and west by single-family detached dwellings in the R-55 Zone; to the southwest by the public right-of-way of Chillum Road; and to the east by Sargent Road. The property abuts Parcel A in the R-55 Zone to the north, which was included in Special Exceptions SE-3846 and SE-4603, and has been developed with a multifamily building.
- 5. Previous Approvals: The church and school buildings were constructed in the 1950s. The first development application for the site was Preliminary Plan of Subdivision (PPS) 4-88156, which was approved by the Prince George's County Planning Board on September 8, 1988 for the creation of two parcels (Parcels A and B) on 26.18 acres, subject to 8 conditions, none of which are applicable to this application. The PPS was approved, indicating that the existing school, church, and rectory on the subject site would continue to operate on Parcel B, while a new elderly housing facility was proposed on Parcel A to the north.

DSP-95063 was approved by the Planning Board in 1995 to validate the existing uses of the church, rectory, convent, and school on the site, as embodied in PGCPB Resolution No. 95-399. DSP-95063-01 was filed to change the parking schedule to include high school students, but was never approved. The Planning Director approved the three following amendments:

DSP-95063-02 was approved in 2003 to construct a temporary classroom building that remains on the site today; DSP-95063-03 was approved in 2004 to add a greenhouse and an entrance canopy to the school building; and DSP-95063-04 was approved in 2007 to add an elevator, restrooms, and waiting area. DSP-95063-05 and the associated Alternative Compliance application, AC-09008, was approved by the Planning Board on November 19, 2009 to add a modular classroom, a multipurpose building, and reduce the width and setback of the landscape buffer on the church campus, as embodied in PGCPB Resolution No. 09-162.

The DSP was further amended as approved by the Planning Director two additional times; DSP-95063-06 was approved in 2012 to reduce the size of the multipurpose building; DSP-95063-07 was withdrawn; and DSP-95063-08 was approved in 2019 to increase the enrollment of the school to 154 students. The site also has an approved Stormwater Management Concept Plan No. 20201-2020-00, which is valid through October 21, 2023. It is noted that the DSP provides duplicates of some previous certificates of approval and does not provide others. Therefore, a condition has been included herein requiring the applicant to revise the DSP to include the appropriate certificates of approvals and remove those that have been duplicated on the DSP, as appropriate.

**Design Features:** The campus of St. John Baptist de la Salle is currently improved with a church, convent, rectory, and school with a multipurpose building on-site. The property is accessed from Sargent Road and Twin Oak Drive, with the primary vehicular access onto the site from the latter, which intersects with Chillum Road west of the property.

The existing brick church is located in the southern portion of the site, facing Sargent Road, and is set back approximately 270 feet from the roadway by a wide lawn. East of the church is a large asphalt parking lot, which provides parking for the church and school uses.

The existing school, rectory, and multipurpose buildings are located on the northern portion of the site. The school includes a rectory for the church, two existing modular classrooms, and is the location for The Children's Guild, a school for special needs children. The existing church, school, and multipurpose buildings are not proposed to change with this application. The subject application has been filed to increase the student enrollment to 190 students, to replace the existing playground equipment, and to construct a modular classroom between the multipurpose building and the northwestern property line of the site. The proposed playground equipment is located west of the school building, and the proposed modular building is approximately 130 feet north of Chillum Road and is separated from the roadway by an open lawn area. Details of the modular building and the playground equipment being replaced have been submitted with this application. However, the Planning Board finds that the proposed playground equipment is not necessarily appropriate for special needs students. The Planning Board encourages the applicant to explore a wider range of equipment that will better serve the needs of the students at the school and has included a consideration to address this concern.

#### Architecture

The proposed 14-foot-high modular classroom building is 5,524 square feet and is proposed between the multipurpose building and the existing adjacent single-family detached homes to the

northwest. The standard modular building proposes evergreen colored, vertical-panel sides, a rubber-coated roof, and windows on the north and south elevations. The structure will sit on footers and is accessed by a handicapped-accessible ramp on the northern side of the building and an aluminum staircase on the south side of the building for emergency egress.

#### Signage

One existing freestanding brick sign is located along Sargent Road near the entrance to the church parking compound, and two building-mounted signs are located on the property. One building-mounted sign is located on the school and one is located on the existing multipurpose building. The existing signs will remain, and no additional signage is proposed with this application.

## Lighting

The applicant stated additional site lighting is no longer being proposed near the modular classroom and only building-mounted lighting is proposed on the modular building to illuminate the sidewalk and building entries. The Planning Board finds that this is adequate to provide lighting on the property. Conditions related to additional labels and the removal of the proposed site lighting are included herein.

#### COMPLIANCE WITH EVALUATION CRITERIA

- 7. **Prince George's County Zoning Ordinance:** The application has been reviewed for compliance with the requirements of the R-55 Zone and the site plan design guidelines of the Prince George's County Zoning Ordinance.
  - a. The subject application is in conformance with the requirements of Section 27-441(b) of the Zoning Ordinance, which governs uses in residential zones. The convent is a permitted use, and the church is permitted on a lot that is more than 2 acres, a condition that is met by this property. The private school is permitted, subject to the requirements of Section 27-443 of the Zoning Ordinance. The convent, church, and multipurpose building are not being revised with this application, and the regulations applicable to their approval have been made with prior approvals. The school is proposing to increase the enrollment to 190 students, construct a modular classroom, and replace the playground equipment on the site. The requirements of the Zoning Ordinance that require discussion are as follows:

#### Section 27-443(a)(1)

(A) The school shall be located on property of at least five (5) acres, in size on which the maximum enrollment shall be four hundred (400) students, unless the school is located on property which was previously used as a public school by the Board of Education, in which case, the minimum acreage requirement shall be four and one-half (4 1/2) acres. For each acre over five (5), the total enrollment may be increased by one hundred (100)

students. State and local health, education, or fire regulations may reduce the number of students permitted to be enrolled. The school may be located on a parcel of at least two and one-half (2 1/2) acres provided that:

- (i) The property had obtained an approved Special Exception use as an eleemosynary or philanthropic institution;
- (ii) The property abuts parkland owned by the Commission containing at least two and one-half (2 1/2) acres; and
- (iii) The maximum enrollment shall not exceed one hundred thirty (130) students.

(For the purposes of this Section, enrollment shall mean the total number of students enrolled in the institution at any one (1) time. If there are separate morning, afternoon, and evening sessions, each of which is attended by different students, enrollment shall mean the number of students enrolled in the session having the largest number of students.)

The site is 9.26 acres in area and the enrollment of the school is proposed to be increased to 190 students, which is within the allowable number of students for this site.

(B) The property shall have frontage on, and direct vehicular access to, a street having a paved surface at least thirty-six (36) feet wide. This width shall not apply where the property is located in sparsely settled or farm areas, or where the Planning Board determines that adequate passenger debarkation areas are provided.

Conformance to this requirement was found with the prior approvals and will not change with this application.

- (C) An outdoor playground or activity area shall be provided. It shall contain at least one hundred (100) square feet of usable space per student. The area shall be located at least twenty-five (25) feet from any dwelling on an adjoining lot and buffered from adjoining uses in accordance with the provisions of the Landscape Manual. The play area shall be enclosed by a substantial wall or fence at least three (3) feet high for grades six (6) and below, and at least five (5) feet high for other grades, with the following exception:
  - (i) A private school which has been in continuous operation since January 1, 1970, may satisfy these fencing requirements by providing another type of barrier that is subject to approval by the State Department of Human Resources.

The plan notes that the total proposed play area on the site is 31,857 square feet in size, which exceeds the square feet required for 190 students. The school grounds and play areas are fenced and meet this requirement.

- b. The subject DSP demonstrates conformance with Section 27-442 of the Zoning Ordinance, which provides additional regulations for development in residential zones, including requirements for setbacks.
- c. The DSP is in general conformance with the applicable site design guidelines, as referenced in Section 27-283 and contained in Section 27-274 of the Zoning Ordinance. For example, vehicular and pedestrian circulation is designed to be safe, efficient, and convenient for both pedestrians and drivers; pedestrian access is provided to the site from the public right-of-way; and the architecture proposed for the building is constructed of durable, low-maintenance materials, and employs a variety of architectural features and designs, such as window and door treatments, projections, colors, and materials, as conditioned.
- 8. Detailed Site Plan DSP-95063 and its amendments: DSP-95063 was approved by the Planning Board on November 26, 1995 with no conditions. The Planning Board's decision was affirmed by the Prince George's County District Council and is embodied in PGCPB Resolution No. 95-399. The plan is in conformance with the previous DSPs approved for the property and none of the conditions attached to those approvals directly impact the development that is the subject of this application.
- 9. 2010 Prince George's County Landscape Manual: The application is subject to the requirements of Section 4.2, Landscape Strips Along Streets; Section 4.3, Parking Lot Requirements; Section 4.4, Screening Requirements; Section 4.7, Buffering Incompatible Uses; and Section 4.9, Sustainable Landscaping Requirements, of the Landscape Manual. The landscape and lighting plan provided with the subject DSP contains the required schedules demonstrating conformance to these requirements, with the exception of Section 4.7. Alternative Compliance, AC-09008-01, was submitted and reviewed.

The Planning Board did not find the applicant's proposal to be equally effective as normal compliance with Section 4.7, Buffering Incompatible Uses, of the Landscape Manual for the reasons discussed in the AC-09008-01 report. Therefore, the Planning Board DISAPPROVES AC-09008-01 and approves of DDS-675 as discussed in PGCPB Resolution No. 2021-15.

10. Prince George's Country Tree Canopy Coverage Ordinance: Subtitle 25, Division 3, the Tree Canopy Coverage Ordinance, requires a minimum percentage of the site to be covered by tree canopy for any development projects that propose more than 5,000 square feet of gross floor area or disturbance and require a grading permit. This DSP, in the R-55 Zone, requires 15 percent tree canopy coverage, or 1.39 acres. The submitted DSP provided a schedule showing the requirement is being met through existing and proposed trees.

- 11. Prince George's County Woodland and Wildlife Habitat Conservation Ordinance: The site is exempt from the provisions of the Woodland and Wildlife Habitat Conservation Ordinance (WCO) because the property contains less than 10,000 square feet of woodland and has no previous tree conservation plans. The site has been issued a standard exemption from the WCO (S-069-2020) and a Natural Resources Inventory Equivalency Letter (NRI-068-2020), which were both issued on May 19, 2020.
- 12. Further Planning Board Findings and Comments from Other Entities: The subject application was referred to the concerned agencies and divisions. The referral comments are summarized, as follows:
  - a. **Community Planning**—The Planning Board adopts a memorandum dated December 14, 2020 (Mierow to Bishop), incorporated herein by reference, which offered a discussion of the DSP's conformance with the 2014 *Plan Prince George's 2035 Approved General Plan*, and noted that pursuant to Part 3, Division 9, Subdivision 3, of the Zoning Ordinance, master plan conformance is not required for this application.
  - b. **Historic Preservation**—The Planning Board adopts a memorandum dated November 17, 2020 (Stabler to Bishop), incorporated herein by reference, which concluded that this proposal will not impact any historic sites, historic resources, or known archeological sites.
  - c. Transportation Planning—The Planning Board adopts a memorandum dated December 28, 2020 (Masog to Bishop), incorporated herein by reference, which provided an evaluation of the application and the previous approvals and found that, from the standpoint of vehicular transportation, it was determined that the plan is acceptable. Given that the church does not appear to have expanded its footprint since PPS approval, and given that the applicant seeks expansion of the existing school to accommodate 190 students, and furthermore given that the two senior housing complexes on Parcel B total 200 units and are well below the additional trips considered by PPS 4-88156, it is determined that the additional modular space can be completed within the current entitlement.
  - d. **Trails**—The Planning Board adopts a memorandum dated December 28, 2020 (Smith to Bishop), incorporated herein by reference, which provided an evaluation for conformance with the 1989 *Approved Master Plan for Langley Park-College Park-Greenbelt and Vicinity*. Based on the findings in the memorandum, a condition to replace the existing bicycle racks with two, inverted U-style bicycle racks is included in this approval.
  - e. **Subdivision and Zoning**—The Planning Board adopts a memorandum dated December 18, 2020 (Sievers to Bishop), incorporated herein by reference, which provided an evaluation of the application that is incorporated into Finding 8 and found the application acceptable.

- f. **Environmental Planning**—The Planning Board adopts an email dated November 25, 2020 (Rea to Bishop), incorporated herein by reference, which concluded that there were no environmental related issues with this proposal.
- g. **Permit Review**—The Planning Board adopts a memorandum dated December 28, 2020 (Jacobs to Bishop), incorporated herein by reference, which offered no permit related comments on the subject application.
- h. **Prince George's County Department of Permitting, Inspections and Enforcement** (**DPIE**)—At the time of this approval, a memorandum had not been provided by DPIE.
- i. **Prince George's County Health Department**—The Planning Board adopts a memorandum dated November 13, 2020 (Adepoju to Bishop), incorporated herein by reference, in which the environmental health specialist noted that a desktop health impact assessment had been completed and offered multiple recommendations with respect to health-related issues on the property. These recommendations have been included as conditions in this approval, as appropriate.
- j. **Prince George's County Police Department**—At the time of this approval, a memorandum had not been provided by the Police Department.
- k. **Prince George's County Fire/EMS Department**—At the time of this approval, a memorandum had not been provided by the Office of the Fire Marshal.
- Based on the foregoing and as required by Section 27-285(b)(1) of the Zoning Ordinance, the DSP, if revised as conditioned, represents a reasonable alternative for satisfying the site design guidelines of Subtitle 27, Part 3, Division 9, of the County Code, without requiring unreasonable costs and without detracting substantially from the utility of the proposed development for its intended use.
- 14. Per Section 27-285(b)(4), which became effective on September 1, 2010, a required finding for approval of a DSP is as follows:
  - (4) The Planning Board may approve a Detailed Site Plan if it finds that the regulated environmental features have been preserved and/or restored in a natural state to the fullest extent possible in accordance with the requirements of Subtitle 24-130(b)(15).

The site does not contain any regulated environmental features or primary management area. Therefore, this requirement is not applicable.

NOW, THEREFORE, BE IT RESOLVED, that pursuant to Subtitle 27 of the Prince George's County Code, the Prince George's County Planning Board of The Maryland-National Capital Park and Planning Commission adopted the findings contained herein and DISAPPROVED Alternative Compliance AC-09008-01 and APPROVED Detailed Site Plan DSP-95063-09 for The Children's Guild (St. John Baptist de la Salle), subject to following conditions:

- 1. Prior to certification of the detailed site plan (DSP), the applicant shall make the following revisions to the plans:
  - a. Provide at least two inverted U-style bicycle racks, or a similar style that allows for two points of secure contact, on-site.
  - b. Revise General Note 18 to reflect the correct proposed square footage.
  - c. Include all previous certificates of approval and remove duplicates, as appropriate.
  - d. Remove the two proposed 20-foot pole mounted lights adjacent to the modular classroom and the 20-foot pole mounted light detail from the DSP and Landscape and Lighting Plan. Label the proposed building mounted lights on the modular classroom adjacent to the entry and emergency exit doors on the DSP and the Landscape and Lighting Plan.
  - e. Provide the site plan notes, as follows:
    - "During the demolition and construction phases, this project will conform to construction activity dust control requirements as specified in the 2011 Maryland Standards and Specifications for Soil Erosion and Sediment Control."
    - "During the demolition and construction phases, this project will conform to construction activity noise control requirements as specified in the Code of Maryland Regulations (COMAR)."

**Consideration:** With respect to the construction of the exterior playground, the applicant shall consider designs that include, but are not limited to, equipment with muted colors, sensory input, interactive musical instruments, and sensory roller slides. In designing the layout of the exterior playground, the applicant shall consider providing break areas and appropriate space between the equipment for students.

BE IT FURTHER RESOLVED, that an appeal of the Planning Board's action must be filed with the District Council of Prince George's County within thirty (30) days following the final notice of the Planning Board's decision.

\* \* \* \* \* \* \* \* \* \* \* \* \* \*

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This is to certify that the foregoing is a true and correct copy of the action taken by the Prince George's County Planning Board of The Maryland-National Capital Park and Planning Commission on the motion of Commissioner Washington, seconded by Commissioner Bailey, with Commissioners Washington, Bailey, Doerner, Geraldo and Hewlett voting in favor of the motion at its regular meeting held on Thursday, January 28, 2021, in Upper Marlboro, Maryland.

Adopted by the Prince George's County Planning Board this 18th day of February 2021.

Elizabeth M. Hewlett Chairman

By Jessica Jones

Planning Board Administrator

EMH:JJ:NAB:nz

APPROVED AS TO LEGAL SUFFICIENCY

M-NCPPC Legal Department

Date: February 5, 2021